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## Finance Sub-Committee Agenda

Date: Thursday, 11th January, 2024

Time: 10.00 am

Venue: Committee Suite 1, 2 & 3, Westfields, Middlewich Road,

Sandbach CW11 1HZ

The agenda is divided into 2 parts. Part 1 is taken in the presence of the public and press. Part 2 items will be considered in the absence of the public and press for the reasons indicated on the agenda and at the foot of each report.

It should be noted that Part 1 items of Cheshire East Council decision making and Overview and Scrutiny meetings are audio recorded and the recordings will be uploaded to the Council's website.

#### PART 1 – MATTERS TO BE CONSIDERED WITH THE PUBLIC AND PRESS PRESENT

#### 1. Apologies for Absence

To note any apologies for absence from Members.

#### 2. **Declarations of Interest**

To provide an opportunity for Members and Officers to declare any disclosable pecuniary interests, other registerable interests, and non-registerable interests in any item on the agenda.

#### 3. Minutes of Previous Meeting (Pages 5 - 12)

To approve as a correct record the minutes of the meeting held on 2<sup>nd</sup> November 2023.

Contact: Paul Mountford, Democratic Services

**Tel**: 01270 686472

**E-Mail:** paul.mountford@cheshireeast.gov.uk

#### 4. Public Speaking/Open Session

In accordance with paragraph 2.24 of the Committee Procedure Rules and Appendix on Public Speaking, set out in the <u>Constitution</u>, a total period of 15 minutes is allocated for members of the public to put questions to the Sub-Committee on any matter relating to this agenda. Each member of the public will be allowed up to two minutes to speak; the Chair will have discretion to vary this where they consider it appropriate.

Members of the public wishing to speak are required to provide notice of this at least three clear working days in advance of the meeting.

#### 5. **Third Financial Review 2023/24** (Pages 13 - 182)

To consider a report on the third review of the Cheshire East Council forecast outturn for the financial year 2023/24.

#### 6. **Cheshire Pension Fund Briefing** (Pages 183 - 188)

To receive a report on matters considered by the Cheshire Pension Fund Committee.

#### 7. Work Programme (Pages 189 - 190)

To consider the Work Programme and determine any required amendments.

#### 8. **Procurement Pipeline** (Pages 191 - 210)

To consider a report which provides an update on the pipeline of procurement activity, an update on the contracts awarded this fiscal year, and an update on the number of cases where, and reasons why, procurement activity has required the use of waivers.

#### 9. Exclusion of the Press and Public

The reports relating to the remaining items on the agenda have been withheld from public circulation and deposit pursuant to Section 100(B)(2) of the Local Government Act 1972 on the grounds that the matters may be determined with the press and public excluded.

The Committee may decide that the press and public be excluded from the meeting during consideration of the following items pursuant to Section 100(A)4 of the Local Government Act 1972 on the grounds that they involve the likely disclosure of exempt information as defined in Paragraphs 1, 2 and 3 of Part 1 of Schedule 12A to the Local Government Act 1972 and public interest would not be served in publishing the information.

## PART 2 – MATTERS TO BE CONSIDERED WITHOUT THE PUBLIC AND PRESS PRESENT

#### 10. Procurement Pipeline (Pages 211 - 214)

To receive details of the waiver referred to in the Procurement Pipeline report.

#### 11. **Ansa Commercial Opportunity** (Pages 215 - 248)

To consider a report on a commercial opportunity for Ansa Environmental Services Ltd.

**Membership:** Councillors D Brown, J Clowes, B Drake, M Gorman (Vice-Chair), R Kain, C O'Leary, N Mannion (Chair) and F Wilson



#### CHESHIRE EAST COUNCIL

Minutes of a meeting of the **Finance Sub-Committee** held on Thursday, 2nd November, 2023 in Committee Suite 1, 2 & 3, Westfields, Middlewich Road, Sandbach CW11 1HZ

#### **PRESENT**

Councillor N Mannion (Chair)
Councillor M Gorman (Vice-Chair)

Councillors D Brown, J Clowes, B Drake, R Kain, C O'Leary and F Wilson

#### **OFFICERS**

Paul Goodwin, Head of Finance and Deputy Chief Finance Officer
David Brown, Director of Governance and Compliance
Julie Gregory, Legal Team Manager - Place/Corporate
Paul Mountford, Democratic Services
Paul Manning, Acting Head of Revenues and Benefits
Helen Charlesworth-May, Executive Director of Adults, Health and Integration
Deborah Woodcock, Executive Director of Children's Services
Josie Griffiths, Head of Audit and Risk
Michael Todd, Acting Internal Audit Manager
David Malcolm, Head of Planning
Tom Shuttleworth, Interim Director of Environment and Neighbourhoods

#### **ALSO PRESENT**

Councillor M Warren

#### 25 **DECLARATIONS OF INTEREST**

Councillor M Gorman declared an interest as a member of the Cheshire Pension Fund Committee in relation to an item on the agenda about the Fund.

#### **26 MINUTES OF PREVIOUS MEETING**

#### **RESOLVED**

That the minutes of the meeting held on 7<sup>th</sup> September 2023 be approved as a correct record.

#### 27 PUBLIC SPEAKING/OPEN SESSION

There were no public speakers.

#### 28 SECOND FINANCIAL REVIEW 2023/24

The Sub-Committee considered a report on the second review of the Cheshire East Council forecast outturn for the financial year 2023/24.

#### Page 6

Performance against the 2023/24 Budget within each service committee, and the Finance Sub-Committee was outlined in Table 1 of the report.

Members sought further information regarding the current revenue forecasts for Adults and Health and Children and Families which showed in-year forecast pressures of £4.7M and £10.8 respectively.

The Executive Director of Adults, Health and Integration outlined the factors driving increased costs in adult social care. These included price inflation in social care, with staffing costs in the care sector running ahead of headline inflation; the rate of growth of the aging population in Cheshire East which was higher than other parts of the country; more complex needs leading to higher unit costs; and the numbers of people being released from hospital into the community and requiring care.

The Executive Director outlined measures that were being taken to address budget pressures, including a reduction in the use of short-term residential and nursing placements, investment in domiciliary care, and capping price increases, with investment in a pricing tool to scrutinise provider costs.

The Executive Director of Children and Families advised that key factors underlying cost pressures in children's services included increasing demand for, and the rising cost of, social care agency placements, with costs increasing above headline inflation and a significant number of asylum-seeking children in Cheshire East; the increased use and cost of agency staff; increasing home to school transport costs and the cost of school catering.

Measures being taken to address budget pressures included a recruitment drive to reduce the need for agency workers, a review of funding relating to school catering, seeking additional funding through grant applications, and increasing the number of safe walking routes to school to reduce transport costs. Further mitigations were being explored, including the possibility of early receipt of safety valve funding.

#### **RESOLVED** (unanimously)

#### That the Sub-Committee

- 1. notes the factors leading to a forecast adverse Net Revenue financial pressure of £18.7m against a revised budget of £353.1m (5.3%);
- 2. notes the forecast and further mitigations needing to be identified, aimed at bringing spending back in line with budget;
- notes the in-year forecast Capital Spending of £181.4m against an approved MTFS budget of £214.7m, due to slippage that has been reprofiled into future years;

- 4. notes the contents of Annex 1 of the report and each of the appendices therein, and notes that any financial mitigation decisions requiring approval will be made in line with relevant delegations;
- 5. approves capital virements up to and including £5,000,000 in accordance with Financial Procedure Rules as detailed in Appendix 7 Finance Sub-Committee, Section 5 Capital Strategy, Table 5; and
- 6. notes that Council will be asked to approve fully-funded supplementary revenue estimates over £1,000,000 in accordance with Financial Procedure Rules as detailed in Appendix 1 Adults and Health Committee, Section 3 Corporate Grants Register, Table 2 and Appendix 4 Economy and Growth Committee, Section 3 Corporate Grants Register, Table 2.

The meeting was adjourned at 11.25 am for a five minute break.

## 29 MEDIUM TERM FINANCIAL STRATEGY CONSULTATION 2024/25 - 2027/28

The Sub-Committee considered a report on indicative financial targets to support consultation on the development of the Cheshire East Medium-Term Financial Strategy 2024/25 to 2027/28.

The Head of Finance advised that the focus was on producing a balanced budget for the 2024-25 financial year only. In the current committee cycle, committees would consider their budget envelopes. They would then consider budget feedback in the January cycle before final recommendations were made by the Corporate Policy Committee to Council.

The Head of Finance also confirmed that officers would if requested be able to assist political groups with alternative budget proposals, and that further budget proposals could be considered during the January committee cycle, before the budget Council meeting in February. The Chair added that groups could start the conversations now and did not need to wait until January.

#### **RESOLVED** (unanimously)

#### That the Sub-Committee

- approves the indicative budget envelope for all committees as a way of setting financial targets in support of achieving a balanced budget for 2024/25;
- notes that officers will develop further proposals in consultation with members to enable wider stakeholder consultation prior to approval by Council; and
- 3. notes that Committees will be presented with the opportunity to further review financial proposals, designed to achieve a balanced budget, as

#### Page 8

part of their January cycle of meetings prior to recommendations being made to Council for approval.

## 30 CIPFA FINANCIAL MANAGEMENT CODE (FM CODE) PROGRESS UPDATE

The Sub-Committee considered an update report on the Council's progress in implementing the Chartered Institute of Public Finance & Accountancy (CIPFA) Financial Management (FM) Code.

It was suggested that informal meetings be arranged for members of the Sub-Committee to receive briefings on the principles of the Financial Management Code.

#### **RESOLVED** (unanimously)

That the Sub-Committee

- 1. notes the contents of the report and the requirement for a full self-assessment against the principles of the CIPFA FM Code;
- 2. notes the plan to complete the current re-assessment by 31<sup>st</sup> March 2024 and that there will be annual updates thereafter;
- notes the existing initial officer self-assessment at Appendix 2 of the report;
- approves Appendix 3 Interim review of Cheshire East Council's current level of compliance with the CIPFA Financial Management Code Framework – Principle 1 – Leadership; and
- agrees that informal meetings be arranged for members of the Sub-Committee to receive briefings on the latest officer review in respect of all principles in the Financial Management Code and to provide an opportunity for members to engage in the re-assessment.

## 31 BUSINESS RATES DISCRETIONARY RELIEF REVIEW - RECOMMENDATIONS

The Sub-Committee considered a report which provided feedback from the Business Rates Working Group on the business rates discretionary relief review, and which sought a decision in relation to the Discretionary Relief Policy.

Councillor M Gorman, who attending the Working Group meeting, thanked the officers for their work.

#### **RESOLVED**

That the Sub-Committee

- approves the amendment of the Business Rates Discretionary Relief Policy to include leisure centres at page 17 where sports and social clubs are referenced; and
- delegates authority to the Head of Revenues and Benefits to amend page 11 section 5.9 of the Policy, to allow backdating of relief in certain circumstances, once the Non-Domestic Rating Bill receives Royal Assent.

#### 32 CHESHIRE PENSION FUND BRIEFING

The Sub-Committee considered a briefing report on matters considered by the Cheshire Pension Fund Committee.

The Vice-Chair, Councillor Gorman, who was also a member of the Cheshire Pension Fund Committee, commented that at present the Fund was not invested in businesses and enterprises in Cheshire or the North-West. He advocated the setting up of an investment vehicle that would enable the Fund to invest in local businesses whilst satisfying the regulations. Other members expressed sympathy with the principle of the proposal, provided it did not place the pensions of public servants at risk and that returns on investment were maximised.

#### **RESOLVED**

That the Sub-Committee

- notes the briefing paper, summarising the key points in the items presented to the Cheshire Pension Fund Committee on 8th September 2023; and
- asks officers to facilitate a conversation with the Cheshire Pension Fund and officers at Cheshire West and Chester and Warrington Borough Councils on the possibility of Cheshire Pension Fund investments being made in Cheshire and the North-West, and report back to the Sub-Committee at a future meeting.

#### 33 SECTION 106 KEY FINDINGS - INTERNAL AUDIT REPORT

The Sub-Committee considered the report to the Audit and Governance Committee on 28<sup>th</sup> September 2023 setting out the key findings from Internal Audit's review of arrangements for the management and monitoring of Section 106 funds.

Internal Audit had completed an extensive review of the Council's arrangements for the management and monitoring of Section 106 agreements. The key findings of the review were set out in Appendix 1 to the Audit and Governance Committee report. The overall assurance opinion for the review was "No Assurance". This reflected the view that

#### Page 10

there were currently significant areas of risk which were not being managed effectively in relation to the use of S106 agreements and contributions. The audit report findings also referred to a lack of strategic oversight in place for senior officers and service committees.

The Audit and Governance Committee at its meeting on 28<sup>th</sup> September 2023, having considered the findings of the internal audit review, asked for an initial progress report in March 2024, and a further update on the implementation of actions in 12 months' time.

The matter had been referred to the Finance Sub-Committee with a view to understanding the financial implications of the review, and how the planned changes should drive more effective recording, use, and timely spend of S106 contributions.

The Head of Planning assured members that no monies had been returned to developers as part of the process.

Members noted that the Environment and Communities Committee as the committee responsible for this area of work was to set up a member/officer working group to oversee the implementation of the actions arising from the review and to consider how information could be more pro-actively shared with members regarding section 106 contributions.

Members made the following comments in relation to the report and its findings:

- Members should be consulted on all stages of the S106 process and should be provided with information, including a process diagram, to assist their understanding of the process.
- The Finance Sub-Committee should receive regular reports in relation to the financial aspects of S106, which should be added to the work programme for future meetings.
- Assurances were needed regarding staffing, training and the effective use of software in relation to the management of S106 obligations and contributions.
- Members should receive lists of all S106 agreements affecting their wards.

The Head of Audit and Risk undertook to take these comments forward.

With regard to staffing, the Head of Planning advised that the recruitment process would commence next week.

#### **RESOLVED**

That the Sub-Committee notes the report.

#### **34 WORK PROGRAMME**

The Sub-Committee considered its work programme for 2023-24.

#### Page 11

Officers confirmed that, as requested earlier in the meeting, items would be included on the work programme for future meetings relating to Section 106 and the Cheshire Pension Fund.

#### **RESOLVED**

That the work programme be noted.

#### 35 EXCLUSION OF THE PRESS AND PUBLIC

#### **RESOLVED**

That the press and public be excluded from the meeting during consideration of the final item on the agenda pursuant to Section 100(A)4 of the Local Government Act 1972 on the grounds that it involves the likely disclosure of exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972 and the public interest would not be served in publishing the information.

The meeting was adjourned at 12.51 pm.

During the adjournment, members of the Sub-Committee received an informal briefing on the strategic options review of the Council's whollyowned companies.

The meeting reconvened at 2.25 pm.

#### 36 WHOLLY-OWNED COMPANIES - STRATEGIC OPTIONS REVIEW

The Sub-Committee considered a report on a strategic options review of the Council's wholly-owned companies.

Councillor M Warren remained present for this item as Chair of the Environment and Communities Committee.

Members asked that the review include the option of testing the private market.

#### **RESOLVED** (unanimously)

That the recommendations in the report be approved.

The meeting commenced at 10.00 am and concluded at 2.28 pm

Councillor N Mannion (Chair)





#### **Finance Sub-Committee**

11 January 2024

Third Financial Review 2023/24

Report of: Alex Thompson, Director of Finance and Customer

**Services** 

Report Reference No: FSC/29/23-24

Ward(s) Affected: All Wards

#### **Purpose of Report**

- This report provides Members with the third review of the Cheshire East Council forecast outturn for the financial year 2023/24. Members are being asked to consider the serious financial challenges being experienced by the Council (and other councils) and to recognise the important activities aimed at minimising the impact on services.
- The report highlights the ongoing negative impact of high inflation, rising interest rates and increasing demand for services since the Council set its budget in February 2023. Annex 1 of the report highlights in detail what the Council is forecasting to achieve as part of the 2023/24 budget. Tables include updates to items identified in the MTFS plus further items identified in-year.
- Reporting the financial forecast outturn supports the Council's vision to be an open Council as set out in the Corporate Plan 2021 to 2025. In particular, the priorities for an open and enabling organisation, ensure that there is transparency in all aspects of Council decision-making.
- The report also requests Member approval for amendments to the Council's budget in line with authorisation levels within the Constitution.

#### **Executive Summary**

The Council operates a financial cycle of planning, monitoring and reporting. This review is part of the monitoring cycle and provides a forecast outturn position for the 2023/24 financial year. The information

in this report also supports planning for next year's budget. This report supports the Council priority of being an open and enabling organisation, ensuring that there is transparency in all aspects of Council decision making.

- The Council set its 2023/24 annual budget in February 2023. The budget was balanced, as required by statute, and included important assumptions about spending in the year. The budget is part of the Medium-Term Financial Strategy (MTFS) 2023 to 2027.
- The MTFS for 2023/24 included £70m of service growth and £42m of service savings. The equivalent figures for 2022/23 were £21m of growth and £7m of savings. This highlights the challenge of delivering the 2023/24 budget even before the impact of increased demand, prevailing high inflation and rising interest rates.
- 8 Prices, and demand, for services to support children and adults that require Council services continue to rise, reflecting complexity of care needs and market conditions.
- 9 The third financial review of 2023/24 is forecasting a pressure of £13.0m by 31 March 2024, an improvement of £5.7m compared to second financial review.
- 10 Improvements since second financial review include:
  - (a) Increased use of flexible capital receipts.
  - (b) Increased income.
  - (c) Holding vacant posts.
  - (d) Reducing non-essential spend.
- As the Council continues to monitor the position closely, the aim is to reduce the financial pressure to Nil in 2023/24. This will ensure that the Council's reserves will be protected for future years.
- The Council's General Fund Reserve balance is currently at £14.1m. A forecast outturn of £13.0m deficit would nearly eradicate the Council's remaining General Fund Reserve balance, severely reducing the ability of the Council to produce a balanced MTFS for the next financial year(s). There is also limited scope in the Council's other earmarked reserves to help mitigate the current forecast pressure as they have been set aside for specific purposes such as: funding the capital programme, future changes in funding Local Authorities by central government, and Insurance claims.
- The Reserves balances are still lower than the Council would like, so the Council will be looking at opportunities to increase the General Fund Reserve, or to not draw down on an earmarked reserve where that is

- possible, to ensure the Council has a robust level of reserves moving forward and is financially resilient.
- In October 2023, the Cheshire East Budget Response Team (CEBERT) was set up to lead on coordinating this work across the organisation. Weekly meetings are chaired by the Chief Executive with updates relating to the workstreams identified in the review. These workstreams include Establishment Management, Spending Control Panel, Pricing Strategies and Capital Spending. The impact of this work, as well as focused activity on services within each committee is reflected in Annex 1. The Chief Executive has arranged for frequent Member updates on progress.
- The financial pressures being experienced by Cheshire East Council are not unique. A recent Local Government Association (LGA) Survey reported that almost one in five council leaders and chief executives in England surveyed think it is very or fairly likely that their chief finance officer will need to issue a Section 114 notice this year or next due to a lack of funding to keep key services running. The LGA estimates that councils in England face a £4 billion funding gap over the next two years just to keep services standing still.
- 16 The LGA survey of council leaders and chief executives also reported:
  - (a) Half are not confident they will have enough funding to fulfil their legal duties next year (2024/25). This includes the delivery of statutory services.
  - (b) Nearly two thirds of council leaders and chief executives said there were no announcements in the Autumn Statement that they thought would help them deal with their council's financial position.
- The LGA said the circumstances that have led to a Section 114 notice so far have been unique to each local area and the pressures they face. However, all those that have had to curb spending in this way have faced the same underlying pressures councils' core spending power falling by 27 per cent in real terms from 2010/11 to 2023/24, the impact of the pandemic, rising demand for services, in particular statutory services like social care and homelessness support, and the extra costs to provide them.
- The UK Parliament's Levelling Up, Housing and Communities Committee opened up a new inquiry Financial distress in local authorities in early November 2023 to "examine the current landscape of financial resilience in local authorities in England, what lessons can be learned from the recent issuers of section 114 notices, and how the various responsible bodies are fulfilling their responsibilities to ensure effective and sustainable local government". The Committee has

considered oral and written evidence on the subject over various hearings in November/December 2023. It is usual for a report to be published following such an inquiry.

- Local authorities that have committed, or are likely to commit to, financial activities beyond their legal means must issue a s.114 notice. This has already happened for various reasons at eight local authorities to date (Birmingham, Northamptonshire, Nottingham, Northumberland, Croydon, Woking, Thurrock, and Slough). The pressures quoted in these councils are between £35m and £1.5bn.
- 20 Please see Financial Implications section for risks and consequences relating to a s.114 notice.
- Press articles continue to report that more councils are concerned about further s.114 notices being issued. Further Councils identified since <a href="Second Financial Review">Second Financial Review</a> include Dudley, Hampshire and Windsor and Maidenhead. The pressures quoted in these councils reported range from £8.5m to £47m.
- Local authorities, including Cheshire East Council, therefore continue to liaise with Government departments over the severity of so many emerging financial issues. The Council achieves this liaison either directly or through professional or political networks. The focus of this lobbying for Cheshire East Council is on the following important local issues:
  - (a) High needs / special educational needs deficit.
  - (b) Capital Funding and HS2.
  - (c) Children's Services.
  - (d) Local Government Settlement.

#### 23 Annex 1: Third Financial Review 2023/24

Financial Stability: Provides information on the overall financial stability and resilience of the Council. It demonstrates how spending in 2023/24 is being funded, including the positions on overall service budgets, centrally held budgets, council tax and business rates. Further details are contained in the appendices.

#### 25 **Appendices**:

**Appendix 1** Adults and Health Committee.

**Appendix 2** Children and Families Committee.

**Appendix 3** Corporate Policy Committee.

**Appendix 4** Economy and Growth Committee.

#### Page 17

**Appendix 5** Environment and Communities Committee.

**Appendix 6** Highways and Transport Committee.

**Appendix 7** Finance Sub-Committee.

**Appendix 7a** Update to the Treasury Management Strategy.

**Appendix 7b** Update to the Investment Strategy.

#### **RECOMMENDATIONS**

#### The Finance Sub-Committee:

- 1. Consider the factors leading to a forecast adverse Net Revenue financial pressure of £13.0m against a revised budget of £353.1m (3.7%).
- 2. Consider the forecast and further mitigations needing to be identified, aimed at bringing spending back in-line with budget.
- 3. Consider the in-year forecast Capital Spending of £171.1m against an approved MTFS budget of £214.7m, due to slippage that has been re-profiled into future years.
- 4. Scrutinise the contents of Annex 1 and each of the appendices and note that any financial mitigation decisions requiring approval will be made in line with relevant delegations.
- 5. Approve fully funded supplementary revenue estimates over £500,000 up to £1,000,000 in accordance with Financial Procedure Rules as detailed in Appendix 2 Children and Families Committee, Section 2 Corporate Grants Register, Table 3.
- 6. Approve fully funded supplementary revenue estimates over £500,000 up to £1,000,000 in accordance with Financial Procedure Rules as detailed in Appendix 5 Environment and Communities Committee, Section 2 Corporate Grants Register, Table 2.
- 7. As recommended by the Economy and Growth Committee on the 12<sup>th</sup> September 2023, approve a virement of £6.8m from the North Cheshire Garden Village project to create a separate project for the S106 Development obligations that is required by the Local Planning Authority to fund the initial infrastructure works on the site. As detailed in **Appendix 7 Finance Sub-Committee**, **Section 5 Capital Strategy**, **Table 5**.

#### **Background**

- Managing performance is essential to the achievement of outcomes. This is especially important in evidencing the achievement of value for money across an organisation the size of Cheshire East Council. The Council is the third largest local authority in the Northwest of England, responsible for approximately 500 services, supporting over 398,000 local people. Gross annual spending is over £750m, with a revised net revenue budget for 2023/24 of £353.1m.
- The management structure of the Council is organised into four directorates: Adults, Health and Integration; Children's Services; Place; and Corporate Services. The Council's reporting structure provides forecasts of a potential year-end outturn within each directorate during the year, as well as highlighting activity carried out in support of each outcome contained within the Corporate Plan.
- The political structure of the Council is organised into six committees, with a single sub-committee, all with financial responsibilities acutely aligned to the management structure. Performance against the 2023/24 Budget within each Committee, and the sub-committee, is outlined in Table 1 below.

Table 1 – Revenue Outturn Forecast split by the Six Service Committees and the Finance Sub-Committee

2023/24	Revised Budget (NET)	Forecast Outturn	Forecast Variance FR3	Forecast Variance FR2	Movement from FR2 to FR3
	£m	£m	£m	£m	£m
Service Committee					
Adults and Health	136.5	141.5	5.0	4.7	0.3
Children and Families	80.3	90.3	10.0	10.8	(0.8)
Corporate Policy	41.7	40.7	(1.0)	(0.5)	(0.5)
Economy and Growth	24.8	22.0	(2.8)	(1.9)	(0.9)
Environment and Communities	48.7	51.8	3.1	3.5	(0.4)
Highways and Transport	11.2	11.0	(0.2)	1.2	(1.4)
Sub-Committee					
Finance Sub	(343.2)	(344.3)	(1.1)	0.9	(2.0)
TOTAL	-	13.0	13.0	18.7	(5.7)

National Key issues causing the pressures

- The national economic position of the UK has seen prevailing high inflation. The Office for Budget Responsibility (OBR) forecast, in March 2023, that inflation should reduce to 2.9% by quarter 4 of 2023. However, that forecast has been updated (in November 2023) to 4.8%. The Council is affected by inflation in wages (for Council staff and staff of contracted services), utilities and fuel. But the Council cannot inflate in-year income from Council Tax, Business Rates or Government Grants. The forecast impact of additional pay inflation above the estimates in February is £2.8m.
- The national economic position of the UK is seeing increasing interest rates. In January 2023, when the current MTFS was drafted, interest rates were at 3.5%. Current interest rates are 5.25%. The Council has loans of £303m, mainly acquired to support important Highway and Regeneration schemes, and is therefore exposed to financial pressure from increasing borrowing costs. The Council is receiving more money from investments, but this does not offer adequate compensation. Interest rates are forecast to reduce once inflation is controlled which means a shift to long-term borrowing at this point is not a favourable option.
- In November 2023, the Chancellor presented the Autumn Statement. There were no direct announcements on funding for Local Government that changed the announcements already made. The Chancellor will use the new powers to de-couple the business rates multipliers, to freeze the small business rating multiplier, and to index the standard multiplier. This will complicate the settlement, but it will not significantly affect the funding that is received by local authorities.
- Details of the funding allocations for each local authority will be confirmed at the provisional settlement due w/c 18th December 2023 but will mainly focus on allocations for 2024/25. Council tax referendum limits were confirmed as part of the Policy Statement 2024/25 made on 5th December. Limits for "core" Band D council tax have been set once again at 2.99% for base increases, plus 2% ringfenced for Adult Social Care. The Policy Statement also confirmed the continuation of the New Homes Bonus grant for another year, again, attracting no legacy payments.
- Demand for public services, particularly those that are required to support the health and wellbeing of local residents, has increased since the pandemic. Temporary grants associated with the pandemic have ended though. The Council is experiencing demand for care for more individuals, which is driving up costs, as well as experiencing more complex demand that requires more hours of support in each case.

#### **Consultation and Engagement**

As part of the budget setting process the Pre-Budget Consultation provided an opportunity for interested parties to review and comment on the Council's Budget proposals. The budget proposals described in the consultation document were Council-wide proposals and that consultation was invited on the broad budget proposals. Where the implications of individual proposals were much wider for individuals affected by each proposal, further full and proper consultation was undertaken with people who would potentially be affected by individual budget proposals.

#### **Reasons for Recommendations**

- The overall process for managing the Council's resources focuses on value for money, good governance and stewardship. The approach to these responsibilities is captured in the Medium-Term Financial Strategy.
- The budget and policy framework sets out rules for managing the Council's financial affairs and contains the financial limits that apply in various parts of the Constitution. As part of sound financial management and to comply with the Constitution any changes to the budgets agreed by Council in the MTFS require approval in-line with the financial limits within the Finance Procedure Rules.
- This report provides strong links between the Council's statutory reporting requirements and the in-year monitoring processes for financial and non-financial management of resources.
- In approving the Cheshire East Council Medium-Term Financial Strategy Members of the Council had regard to the robustness of estimates and adequacy of reserves as reported by the s.151 Officer. The s.151 Officer's report highlighted the importance of each element of the MTFS and the requirement to achieve all the proposals within it. The recommendations of this report highlight the need for ongoing activity to manage the financial pressure being experienced by the Council.

#### **Other Options Considered**

- None. This report is important to ensure Members of the Committee are sighted on the financial pressure the Council is facing and the activity to date to try and mitigate this issue. Activity is required to ensure the Council balances its expenditure and income without serious impact on essential Council services.
- 40 Do nothing. Impact Members are not updated on the financial position of the Council. Risks Not abiding by the Constitution to provide regular reports.

#### **Implications and Comments**

#### Monitoring Officer/Legal

- The legal implications surrounding the process of setting the 2023 to 2027 Medium-Term Financial Strategy were dealt with in the reports relating to that process. The purpose of this paper is to provide a progress report for 2023/24. Implications arising from individual proposals regarding service growth and savings have and will continue to be the subject of ongoing advice and support.
- Implications arising directly from this report relating to the internal processes of approving supplementary estimates and virements referred to are governed by the Constitution and in particular the Finance Procedure Rules.
- In relation to the proposed review to ensure that all available resources are directed towards the delivery of statutory functions, savings and efficiency plans, it should be noted that local authorities are creatures of statute. They are created by statute and are regulated through the legislative regime and whilst they have in more recent times been given a general power of competence, this must operate within that regime. Within the statutory framework there are specific obligations placed upon a local authority to support communities. These duties encompass general and specific duties and there is often significant local discretion in respect of how those services or duties are discharged. These will need to be assessed and advised on as each circumstance is considered.

#### Section 151 Officer/Finance

- The Council's financial resources are agreed by Council and aligned to the achievement of stated outcomes for local residents and communities. Monitoring and managing performance helps to ensure that resources are used effectively, and that business planning and financial decision making are made in the right context.
- Reserve levels are agreed, by Council, in February each year and are based on a risk assessment that considers the financial challenges facing the Council. If spending associated with in-year delivery of services is not contained within original forecasts for such activity it may be necessary to vire funds from reserves.
- The unplanned use of financial reserves could require the Council to deliver a greater level of future savings to replenish reserve balances

- and/ or revise the level of risks associated with the development of the Reserves Strategy in future.
- As part of the process to produce this report, senior officers review expenditure and income across all services to support the development of mitigation plans that will return the outturn to a balanced position at year-end.
- Forecasts contained within this review provide important information in the process of developing the Medium-Term Financial Strategy.

  Analysis of variances during the year will identify whether such performance is likely to continue, and this enables more robust estimates to be established.
- The risk associated with the scale of these challenges is that the Council could act illegally, triggering the requirement for a s.114 report from the Chief Financial Officer. Illegal behaviour in this context could materialise from two distinct sources:
  - Spending decisions could be made that exceed the available resources of the Council. This would unbalance the budget, which is unlawful.
  - ii) Spending decisions to restrict or hide pressures could be made that avoid an immediate deficit, but in fact are based on unlawful activity.
- The consequences of the Council undermining a budget with illegal activity, or planned illegal activity, is the requirement to issue a s.114 report. Under these circumstances statutory services will continue and existing contracts and commitments must be honoured. But any spending that is not essential or which can be postponed must not take place.
- Further consequences would be highly likely and could include the appointment of Commissioners from the DLUHC, and potential restrictions on the decision-making powers of local leaders.

#### Policy

- This report is a backward look at Council activities and predicts the year-end position. It supports the Corporate Plan aim Open and priority to be an open and enabling organisation.
- The forecast outturn position, ongoing considerations for future years, and the impact on general reserves will be fed into the assumptions underpinning the 2024 to 2028 Medium-Term Financial Strategy.
- The approval of supplementary estimates and virements are governed by the Finance Procedure Rules section of the Constitution.

#### Equality, Diversity and Inclusion

Any equality implications that arise from activities funded by the budgets that this report deals with will be dealt within the individual reports to Members or Officer Decision Records to which they relate.

#### **Human Resources**

This report is a backward look at Council activities at outturn and states the year end position. Any HR implications that arise from activities funded by the budgets that this report deals with will be dealt within the individual reports to Members or Officer Decision Records to which they relate.

#### Risk Management

Financial risks are assessed and reported on a regular basis, and remedial action taken if required. Risks associated with the achievement of the 2022/23 budget and the level of general reserves were factored into the 2023/24 financial scenario, budget, and reserves strategy.

#### Rural Communities

The report provides details of service provision across the borough.

Children and Young People including Cared for Children, care leavers and Children with special educational needs and disabilities (SEND)

The report provides details of service provision across the borough and notes the pressure on Children in Care.

#### Public Health

This report is a backward look at Council activities at the third review and provides the forecast year end position. Any public health implications that arise from activities funded by the budgets that this report deals with will be dealt within the individual reports to Members or Officer Decision Records to which they relate.

#### Climate Change

There are no direct implications for climate change.

Access to Information				
Contact Officer:	Alex Thompson			
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	alex.thompson@cheshireeast.gov.uk			
	01270 685876			
Appendices:	Annex 1 including:			
	<b>Section 1</b> provides information on the overall financial stability and resilience of the Council. Further details are contained in the appendices.			
	Appendix 1 Adults and Health Committee.			
	Appendix 2 Children and Families Committee.			
	Appendix 3 Corporate Policy Committee.			
	Appendix 4 Economy and Growth Committee.			
	Appendix 5 Environment and Communities Committee.			
	Appendix 6 Highways and Transport Committee.			
	Appendix 7 Finance Sub-Committee.			
	Appendix 7a Update to the Treasury Management Strategy.			
	Appendix 7b Update to the Investment Strategy.			
Background	The following are links to key background documents:			
Papers:	Medium Term Financial Strategy 2023-2027			
	First Financial Review			
	Second Financial Review			



# Third Financial Review 2023/24

**January 2024** 

This report receives scrutiny and approval from Members of Cheshire East Council. As a public report, the Council welcomes feedback to the information contained here.

Anyone wanting to comment is invited to contact the Council at:

RandC@cheshireeast.gov.uk

### Introduction

Cheshire East Council is the third largest Council in the Northwest of England, supporting over 398,000 local people with annual spending of over £750m.

Local government is going through a period of financial challenges, with a combination of the impact of increasing demand for services and rising costs due to inflation and interest rates. There is also increasing uncertainty associated with income from business rates and government grants.

Demand for Council services is increasing, with more individuals and families needing support and services than ever before. This reflects an increase in population but also reflects changes in demographics and the national cost of living increases. This demand is resulting in a forecast outturn of £13.0m against a net revenue budget of £353.1m. The most significant impact is within the rising costs of Children's Social Care. Further activity is required to identify other mitigating measures.

When the 2023/24 budget was set, in February 2023, it was highlighted that the use of reserves was not sustainable in the medium term. Net spending therefore needs to be contained within the estimates of expenditure that form the budget. The forecasts at first review highlight pressures due to demand, inflation, interest rates and pay negotiations. These will almost certainly affect the medium term finances of the Council. This situation must be addressed now and as part of the MTFS process for 2024 to 2028.

To support openness and transparency, and provide evidence of strong governance, the report has a main section, to provide background and context, and then nine supporting appendices with detailed information about allocation and management of public money during 2023/24.

The **Financial Stability** section provides information on the overall financial stability and resilience of the Council. It demonstrates how spending in 2023/24 is being funded, including the positions on overall service budgets, centrally held budgets, Council Tax and Business Rates. Further details are contained in the appendices.

- Appendix 1 Adults and Health Committee.
- Appendix 2 Children and Families Committee.
- Appendix 3 Corporate Policy Committee.
- Appendix 4 Economy and Growth Committee.
- Appendix 5 Environment and Communities Committee.
- Appendix 6 Highways and Transport Committee.
- Appendix 7 Finance Sub-Committee.
- Appendix 7a Update to the Treasury Management Strategy.
- Appendix 7b Update to the Investment Strategy.

#### Alex Thompson

Director of Finance and Customer Services (Section 151 Officer)

## **Contents**

Introduction	1
2023/24 Outturn Forecast - Financial Position	3
Appendices to Third Financial Review 2023/24	5
Appendix 1: Adults and Health Committee	6
Appendix 2: Children and Families Committee	20
Appendix 3: Corporate Policy Committee	43
Appendix 4: Economy and Growth Committee	60
Appendix 5: Environment and Communities Committee	72
Appendix 6: Highways and Transport Committee	85
Appendix 7: Finance Sub-Committee	99
Appendix 7a: Treasury Management Strategy	126
Appendix 7b: Investment Strategy	138

## 2023/24 Outturn Forecast - Financial Position

2023/24	Revised Budget	Forecast Outturn	Forecast Variance	For further information please see the following sections
	(NET)			
	£m	£m	£m	
SERVICE DIRECTORATES				
Adults, Health and Integration	136.5	141.5	5.0	Appendix 1
Children's Services	80.3	90.3	10.0	Appendix 2
Place - Directorate/Growth & Enterprise	24.8	22.0	(2.8)	Appendix 4
Place - Environment & Neighbourhood Services	48.7	51.8	3.1	Appendix 5
Place - Highways & Infrastructure	11.2	11.0	(0.2)	Appendix 6
Corporate Services	41.7	40.7	(1.0)	Appendix 3
Total Services Net Expenditure	343.2	357.3	14.1	
CENTRAL BUDGETS				
Capital Financing	19.0	19.0	-	Appendix 7 Section 5
Transfer to/(from) Earmarked Reserves	(7.4)	(7.4)	-	Appendix 7 Section 6
Transfer from MTFS Earmarked Reserve	-	-	-	Appendix 7 Section 6
Corporate Contributions / Central Budgets	(1.7)	(2.8)	(1.1)	Appendix 7
TOTAL NET EXPENDITURE	353.1	366.1	13.0	
Business Rates Retention Scheme	(55.3)	(55.3)	-	Appendix 7 Section 2
Specific Grants	(26.8)	(26.8)	-	Appendix 7 Section 3
Council Tax	(271.1)	(271.1)	-	Appendix 7 Section 2
Net Funding	(353.1)	(353.1)	-	
NET (SURPLUS) / DEFICIT		13.0	13.0	

OFFICIAL 3 | Page

## **Financial Stability**

#### Introduction

- 1. The Council has a track record of sound financial management. Nevertheless, in common with all UK local authorities the Council finds itself in a position where pressures on the revenue budget are intensifying as a result of inflation, the legacy impact of the Coronavirus pandemic on people and on the economy and increasing cost of living pressure on households. These issues have the effect of increasing the demand for services and increasing costs of services.
- Complexity and market sustainability in Adults' and Children's Social Care remains the most significant financial pressure for the Council in the medium term. The affects of inflation on contracts, utilities and wage levels are affecting costs across all services.
- 3. **Table 1** provides a service summary of financial performance. The current forecast is that services will be £14.1m over budget in the current year which includes mitigating actions identified to date. The 2023/24 Approved Budget Policy Changes and Forecast Variances provide further details and changes to service net budgets since the Medium-Term Financial Strategy (Section 2 in the **Appendices 1-6**).
- 4. It also shows that central budgets are forecast to be £1.1m below budget resulting in an overall forecast outturn of £13.0m against a net revenue budget of £353.1m.
- 5. Further items impacting on the level of the Council's balances are detailed in **Appendix 7**.

Table 1 - Service Revenue Outturn Forecasts

2023/24	Revised	Forecast	Forecast	Forecast	Movement from
	Budget	Outturn	Variance	Variance FR1	FR2 to FR3
	(NET)				
	£m	£m	£m╹	£000	£000
SERVICE DIRECTORATES					
Adult Social Care - Operations	137.9	142.9	4.9	4.7	0.3
Commissioning	(1.4)	(1.4)	0.1	0.1	0.0
Public Health	-	-	-	-,	-
Adults and Health Committee	136.5	141.5	5.0	4.7	0.3
Directorate	0.7	0.5	(0.2)	0.1	(0.3)
Children's Social Care	49.0	58.1	9.2	9.4	(0.3)
Strong Start, Family Help and Integration	7.4	6.4	(1.0)	(0.6)	(0.4)
Education & 14-19 Skills Children and Families Committee	23.2 80.3	25.2 90.3	2.0 10.0	1.8	(0.8)
					(0.0)
Directorate Growth & Enterprise	0.3 24.5	0.1 21.9	(0.2) (2.6)	(0.2) (1.7)	(0.9)
Economy and Growth Committee	24.8	22.0	(2.8)	(1.7)	(0.9)
,	48.7	51.8		, ,	, ,
Environment & Neighbourhood Services Environment and Communities Committee	48.7	51.8	3.1 3.1	3.5	(0.4)
					(- /
Highways & Infrastructure Highways and Transport Committee	11.2 11.2	11.0 11.0	(0.2)	1.2 1.2	(1.3)
,			( )		(1.3)
Directorate	0.6	0.3	(0.26)	(0.1)	(0.2)
Finance & Customer Services	13.3	13.1	(0.19)	0.2	(0.3)
Governance & Compliance Services	10.8	10.4	(0.37)	(0.4)	0.1
Communications HR	0.7 2.6	0.7 2.2	0.01	0.0	0.0
ICT	2.6 11.8	2.2 12.1	(0.35) 0.28	(0.2) 0.4	(0.1) (0.1)
Policy & Change	2.0	1.9	(0.08)	(0.3)	0.1)
Corporate Policy Committee	41.7	40.7	(1.0)	(0.5)	(0.5)
TOTAL SERVICES NET EXPENDITURE			` '	` '	
	343.2	357.3	14.1	17.8	(3.6)
CENTRAL BUDGETS Capital Financing	19.0	19.0		0.4	(0.4)
Transfer to/(from) Earmarked Reserves	(7.4)	(7.4)	-	0.4	(0.4)
Corporate Contributions / Central Budgets	(1.7)	(2.8)	(1.1)	0.5	(1.6)
Finance Sub-Committee - Central Budgets	9.9	8.8	(1.1)	0.9	(2.0)
TOTAL NET EXPENDITURE	353.1	366.1	13.0	18.7	(5.7)
Business Rates Retention Scheme	(55.3)	(55.3)	10.0	10.1	(0.17)
Specific Grants	(26.8)	(26.8)	-	-	-
Council Tax	(271.1)	(271.1)	-	-	-
Finance Sub-Committee - Net Funding	(353.1)	(353.1)	-	-	-
NET (SURPLUS) / DEFICIT		13.0	13.0	18.7	(5.7)
					, , ,
General Reserves Balance 20	)23/24 Budget				
	£m				
Opening Balance April 2023	14.1	Actual			
2023/24 Impact on Reserves (see above)	(13.0)	Forecast			
Closing Balance March 2024	1.1	Forecast			



## Appendices to Third Financial Review 2023/24

**January 2024** 

## **Appendix 1:** Adults and Health Committee

#### **Contents**

- 1. Changes to Revenue Budget 2023/24 since Second Financial Review
- 2. 2023/24 Approved Budget Policy Changes and Forecast Variances
- 3. Corporate Grants Register
  - **Table 1: Adults and Health Committee Grants**
  - Table 2: Delegated Decision Additional Grant Funding (Specific Purpose) £500,000 or less
- 4. Debt Management
- 5. Capital Strategy
- 6. Reserves Strategy

## Appendix 1

## **Adults and Health Committee**

## 1. Changes to Revenue Budget 2023/24 since Second Financial Review

	Second Review Revised Net Budget	Adjustments to FR2 Budget	Third Review Revised Net Budget	Unringfenced Grants to be Actioned
	£000	£000	£000	£000
Adults				
Adult Social Care Operations	137,923	-	137,923	-
Commissioning	(1,433)	-	(1,433)	-
Public Health	-	-	-	-
Adults and Health Committee	136,490	-	136,490	-

Note the unringfenced grants to be actioned column includes the expenditure part of centrally held unringfenced grants. These budget adjustments will take place once all third financial review approvals have been given.

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### **Adults and Health Committee**

## 2. 2023/24 Approved Budget Policy Changes and Forecast Variances

#### **Forecast Outturn Commentary:**

The cost and demand pressures that drove the deficit in adult social care and health services in 2022/23 continue, locally and nationally, and this is reflected in the forecast outturn at the end of quarter 3 for 2023/24, with the forecast pressure of £5.0m split between commissioning costs and staffing costs.

The budget strategy set out several critical actions to bring down the underlying budget pressures. These included:

- A reduction in the use of short-term residential and nursing placements all the additional beds that were in use during 2022/23 have now been closed. Several people have converted to long-term residential or nursing placements and this is reflected in the above average number of placements. This was not unexpected.
- Investment in domiciliary care this has generated an increase in the number of available domiciliary care hours, and we have seen an increase in the number of people supported to live at home. We are monitoring activity closely to ensure that our plan to increase domiciliary care so that we can reduce our reliance on residential and nursing care is being achieved.
- Capping price increases we continue to see demands for price increases on residential, nursing, and complex care beyond that which we set out in our plan. We are investing in a pricing tool that allows us to scrutinise provider costs to ensure that they are in-line with expectations and the level of service commissioned and it is our expectation that this will assist in ensuring prices stay in-line with expectations.

Unusually this year internal staffing costs are forecast to rise above budgeted levels for two reasons, the pay award for Council staff is above that which was budgeted and will have a disproportionately higher impact in adult social care because we employ more staff on lower grades. We have also seen an increase in agency costs for social care staff because of the shortage nationally of qualified staff. Our internal programme to support the qualification of social workers and occupational therapists is successful but cannot close this gap quickly. We are reviewing our current usage of agency staff to identify how we can bring this expenditure down in-year. A number of agency staff have left the organisation and we have seen a reduction in the actual weekly expenditure on staffing and forecast expenditure, however in doing this it is recognised that we are carrying additional assessment risk and delays in assessments have already been noted.

The budget variance for Adult Social Care has worsened since FR2 by £300,000. The main reason continues to be persistent supply-side pressure within the external care market. The impact of inflation on the unit cost of residential and nursing care has exceeded previous expectations.

The Community Care Board has had some success in identifying avoidable expenditure including that incurred in facilitating hospital discharge and we have identified individuals where we are requesting enhanced top-ups to residential and nursing care. We have also started to set the criteria for use of Care Cubed and its use in supporting price negotiations with providers where we continue to see growth.

Client contributions remain buoyant alleviating some of the un-forecasted growth; however, the value of client contributions remain in-line with existing proportions of gross expenditure and so do not reduce the net overall movement.

The Market Sustainability Funding announced in July is assumed to be fully utilised in-year. It has helped to mitigate the growth in external care by £2.2m.

However, the budget outturn for Adult Social Care remains under extreme pressure. We have seen a significant increase in demand this month, particularly in respect of working age adults and young adults transitioning from children's services. The position reported for FR3 is dependent upon the successful delivery of on-going mitigations.

MTFS Ref No	Detailed List of Service Budget Changes	2023/24 £m	2023/24 Variance £m	Commentary
	Adults and Health Committee	15.274		
1	Demand in Adult Social Care - unit cost inflation	12.652	0.000	Care budget growth in-line with forecasts at year end 2022/23. This has taken affect with an uplift to the external care budget in 2023/24.
2	Demand in Adult Social Care - complexity	10.351	0.000	Care budget growth in-line with forecasts at year end 2022/23. This has taken affect with an uplift to the external care budget in 2023/24.
3	Investment in Adult Social Care	5.400	5.873	Emerging pressure on care costs. Demand remains strong, providers continue to seek price increases. The impact on both the council and the Integrated Care Board of closing short term beds (item 8) is currently being worked through.

4	Pay inflation	3.155	0.778	The total cost of pay inflation will exceed 5% based on national pay negotiations. This may be mitigated through management of vacancies.
5	Care Fee Uplifts in Adult Social Care	2.000	0.500	Volatility in relation to complex care packages (supported living) is creating risk above the funds provided through the Market Sustainability Plan.
6	Direct Payment (Personal Assistants) Uplift	0.691	0.000	On track. Growth in budget has been applied to the personal assistant budget for direct payments.
7	Revenue grants for Adult Social Care	-3.600	0.000	On track. Technical financial adjustment to the budget. Grants are being received as planned.
8	Home First Strategy - increased care at home capacity	-4.000	0.533	The phased plan of reductions on short term bed is on track. This delivers the £4m targeted reduction annually, but the phasing of delivery means the benefit in 2023/24 will be approximately £3.5m (assuming current commitment remains consistent until year end).
9	Pension Costs Adjustment	-2.082	0.000	On track, subject to ongoing monitoring, dependent on in- year staffing costs.
10	Learning Disabilities Future Service Development and Review	-1.750	0.000	On track. Savings are being independently monitored by senior managers in adults in collaboration with finance.
11	Client contribution yield offsetting growth	-1.200	0.000	On track. The existing fees and charges policy ensures income is appropriately received; this has been verified through a review of income received during first financial review for 2023/24.
12	Home First Strategy - alternative care provisions	-1.000	0.240	Challenges with delivery due to managing increasing general demand alongside the additional reviews required to achieve this saving. Alternative mitigations are being investigated, including working with Impower to review the use of technology enabled care (TEC). £720,000 of the saving is linked to alternative provision from reviews such as TEC which is anticipated to be the two thirds delivered.
13	Market Sustainability and Fair Cost of Care - Grant Income	-0.979	0.000	On track. Technical financial adjustment to the budget. Grants are being received as planned.

14	Resettlement Revenue Grants	-0.850	0.000	On track. Technical financial adjustment to the budget. Grants are being received as planned.
15	Communities Team	-0.750	0.000	On track. Grant funding relating to this has been received and future grants allocations have been confirmed.
16	Direct Payment - Audit Recoveries	-0.750	0.000	On track. Whilst further work is underway to verify analysis of previous recovery exercise and amounts recovered to date gives reassurance that this will be achieved.
17	ASC Transformation Earmarked Reserve Release	-0.500	0.000	On track. Technical financial adjustment to the budget. The reserve will be drawdown in 2023/24 as planned.
18	Maximisation of Supported Living	-0.369	0.000	On track. Savings are being independently monitored by senior managers in adults in collaboration with finance.
19	Productivity and Efficiency in Adult Social Care	-0.271	0.271	Establishment work underway to quantify any remaining staffing budget pressures. This will involve a review of all existing agency appointments.
20	Building Based Short Breaks	-0.250	0.250	Pending outcome of consultation process. Whilst not expected to be fully achieved in 2023/24, the saving has been fully mitigated elsewhere in the Care4CE service, this has been reflected in the first financial review position.
21	Adults and Health Non- Essential Commissioning/Contracts	-0.245	0.000	On track. Permanent recurrent funding has been identified within the directorate to ensure full delivery.
22	Building Based Day Services	-0.229	0.114	Pending outcome of consultation process. Whilst not expected to be fully achieved in 2023/24, the saving has been fully mitigated elsewhere in the Care4CE service, this has been reflected in the first financial review position.
23	Day Care Review	-0.150	0.000	On track. Savings are being independently monitored by senior managers in adults in collaboration with finance.
New	In-year pressures	0.000	0.560	Balancing variance to capture net pressure on other budget lines. Includes social work operations staffing budget variance (the variance on external care is covered within item 3 & 5).
New	Market Sustainability Grant	0.000	-2.206	Announced in July 2023 - will be applied against growth in care fees during the year.

	TOTAL FORECAST VARIANCE	6.913	
Further Mitigations / Adjustments to FR2	In-year growth to Care Fees	1.000	Estimated impact of price inflation on unit cost of care. Assumes current volume of care and average rate of turnover is maintained. And that new packages of care bought at prices seen since April 2023.
	Staffing Efficiencies	-0.332	Staffing review underway. Estimate assumes a reduction of agency contracts in the service.
	Revenue Grant Maximisation	-0.650	Allocation of revenue grants within ASC re-aligned to stablise external commissioned care budget.
	Supported Living Risk Share Project	-0.300	Forecasted to yield 100% of targeted saving for the risk- share project with SL provider.
	Impower Transformation	-0.842	Part year forecast saving linked to transformation work.
	Further use of Earmarked Reserves	-0.800	Remaining reserves utilised.
	REVISED FORECAST VARIANCE	4.989	

### 3. Corporate Grants Register

- 3.1 Cheshire East Council receives two main types of Government grants; specific purpose grants and general use grants. Specific purpose grants are held within the relevant service with a corresponding expenditure budget. Whereas general use grants are held in central budgets with a corresponding expenditure budget within the allocated service area.
- 3.2 Spending in relation to specific purpose grants must be in line with the purpose for which it is provided.
- 3.3 The decrease in specific purpose grants relates to reductions in Afghan-related grants. However, a number of these are subject to change depending on actual claims submitted

- 3.4 **Table 1** provides a detailed listing of all Adults & Health related grants, their movements between the reporting period and the treatment of the grant.
- 3.5 **Table 2** shows additional specific purpose grant allocations that have been received which are £500,000 or less and are for noting only.

Table 1 – Corporate Grants Register

Grants 2023/24	Original Budget	Revised Forecast Mid-Year	Revised Forecast FR3	Change from Mid-Year Forecast	Treatment of Grant
	2023/24 £000	2023/24 £000	2023/24 £000	2023/24 £000	Notes 2 - 5
ADULTS & HEALTH					
Specific Purpose (Held within Services)					
Additional Better Care (for Adult Social Care)	8,706	8,706	8,706	0	
Market Sustainability and Fair Cost of Care Fund	979	979	979	0	
Market Sustainability and Fair Cost of Care Fund - top-up	2,400	2,418	2,418	0	
Market Sustainability and Fair Cost of Care Fund - Workforce Element	0	2,206	2,206	0	
Trailblazer support funding - brought-forward	0	300	300	0	
Discharge Fund	1,200	1,221	1,221	0	
Multiply - Supported Employment	0	536	536	0	
Supported Internship Grant	29	29	29	0	
Asylum Dispersal Scheme	0	482	590	109	SRE
Afghan - Wrap Around support - brought-forward	910	910	672	(238)	
Afghan - Resettlement support - brought-forward	288	288	219	(69)	
Afghan - Flexible Housing Funding	0	426	213	(213)	
Afghan - Integration Support	0	1,231	168	(1,064)	
Afghan - Homelessness Funding	0	128	27	(101)	
Afghan - Homeless Wrap Around Funding	0	306	18	(288)	
Afghan - Caseworker Tariff	0	36	36	(0)	
Homes for Ukraine Scheme - brought-forward	0	2,214	2,214	O	
Homes for Ukraine Scheme	0	236	295	59	SRE
Private Finance Initiative (PFI) credits	4,125	4,125	4,125	0	
Journey First and Parents First (originally provided by the European Social Fund but now DWP)	0	350	350	0	
Total Adults & Health - Adult, Health & Integration - Specific Purpose	18,637	27,126	25,321	(1,805)	

Grants 2023/24	Original Budget	Revised Forecast Mid-Year	Revised Forecast FR3	Change from Mid-Year Forecast	Treatment of Grant
	2023/24 £000	2023/24 £000	2023/24 £000	2023/24 £000	Notes 2 - 5
ADULTS & HEALTH					
Specific Purpose (Held within Services)					
Public Health Grant	17,405	17,972	17,972	0	
COVID-19 COMF & T&T - brought-forward	0	527	527	0	
CHAMPS Health Protection / COVID-19 Recovery Funding	0	27	27	0	
OHID SSMTR Supplementary Substance Misuse Treatment & Recovery Grant	353	354	354	0	
North West Probation Service funding for SMS rehabilitative and resettlement interventions	114	114	114	0	
CHAMPS Marmot Place Funding - encourage pregnant women to stop smoking - brought-forward	0	22	22	0	
CHAMPS SMS - inpatient detox	46	46	15	(31)	
Total Adults & Health - Public Health - Specific Purpose	17,918	19,060	19,030	(31)	
General Use (Held Corporately)					
Social Care Support Grant	12,426	12,426	12,426	0	
Local Reform & Community Voices	207	207	207	0	
Social Care in Prisons	73	73	73	0	
War Pension Scheme Disregard	60	60	60	0	
Total Adults & Health - Public Health - General Use	12,766	12,766	12,766	0	
TOTAL ADULTS & HEALTH	49,321	58,952	57,117	(1,835)	

#### Notes

- 1 The Dedicated Schools Grant, Pupil Premium Grant, Sixth Form Grant and Other School Specific Grant from the Education Funding Agency (EFA) figures are based on actual anticipated allocations. Changes are for in-year increases/decreases to allocations by the DfE and conversions to academy status.
- 2 SRE Supplementary Revenue Estimate requested by relevant service.
- 3 ODR Officer Decision Record to approve immediate budget change to relevant service.
- 4 Reserves transfer to reserves at year end.
- 5 Balances amount will be included as a variance to budget.

#### Table 2 – DECISION DELEGATED TO OFFICERS

Supplementary Revenue Estimate Requests for Allocation of Additional Grant Funding (Specific Purpose) £500,000 or less

Committee	Year	Type of Grant	£000	Details
Adults and Health	2023/24	Asylum Dispersal Scheme (Specific Purpose)	109	Increase on the Financial Review 2 forecast. This grant is from the Home Office (HO). Funding allocated by the Home Office for Cheshire East to support the Asylum Dispersal Scheme.
Adults and Health	2023/24	Homes for Ukraine Scheme (Specific Purpose)	59	Increase on the Financial Review 2 forecast. This grant is from the Department for Levelling Up, Housing and Communities (DLUHC). Funding at a rate of £5,950 per person, to provide support to families to rebuild their lives and fully integrate into communities.
Total Specific Purpose Allo	ocations le	ess than £500,000	168	

## 4. Debt Management

	Outstanding Debt £0	Over 6 months old £000		
	Incr Sep-23 Oct-23 (Dec	rease / crease)	Sep-23 Oct-23	Increase / (Decrease)
Adults and Health Committee				
Adults, Public Health and Communities	11,999 12,212	213	7,516 7,709	193

## 5. Capital Strategy

Adults & Health	CAPITAL
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CAPITAL PROGRAMME 2023/24 - 2026/27													
				Forecast Exp	enditure				Fo	recast Funding			
Scheme Description	Total Approved Budget £000	Prior Years £000	Forecast Budget 2023/24 £000	Forecast Budget 2024/25 £000	Forecast Budget 2025/26 £000	Forecast Budget 2026/27 £000	Total Forecast Budget 2023-27 £000	Grants £000	External Contributions £000	Revenue Contributions £000	Capital Receipts £000	Prudential Borrowing £000	Total Funding £000
Committed Schemes in progress													
Adults Services													
Electronic Call Monitoring System	389	0	0	389	0	0	389	0	0	389	0	0	389
People Planner System	94	41	13	40	0	0	53	53	0	0	0	0	53
Replacement Care4CE Devices	93	65	8	20	0	0	28	28	0	0	0	0	28
Total Committed Schemes	576	106	21	449	0	0	470	81	0	389	0	0	470
Total Adults and Health Schemes	576	106	21	449	0	0	470	81	0	389	0	0	470

## 6. Reserves Strategy

### **Adults and Health Committee**

Name of Reserve	Opening Balance 1 April 2023 £000	Forecast Movement in Reserves 2023/24 £000	Forecast Closing Balance 31 March '24 £000	Notes
Adult Social Care Operations	2000	2000	2000	
Adults Directorate	1,020	(1,020)	0	To support a number of widespread projects within the Adults and Health Directorate.
DOL's Assessments	125	(125)	0	Reserve will be exhausted by September 2023, creating an underlying staff budget pressure within the revenue budget.
Adults Social Care Commissioning				
PFI Equalisation - Extra Care Housing	2,795	0	2,795	Surplus grant set aside to meet future payments on existing PFI contract which commenced in January 2009, and the anticipated gap at the end of the agreement.
NHB Community Grants Staffing	132	(132)	0	Initially to support administrative staffing costs in relation to Central Government's New Homes Bonus guidance for community projects.  NHB grant scheme has since ended and the reserve no longer required for this use – potential to return to support Council's overall position.
Public Health				·
Public Health Reserve	3,010	(827)	2,183	Ring-fenced underspend to be invested in areas to improve performance against key targets. Including the creation of an Innovation Fund to support partners to deliver initiatives that tackle key health issues.  Anticipated that the carry forward ringfenced grant will be spent across 2022/23 to 2026/27.
ADULTS AND HEALTH TOTAL	7,082	(2,104)	4,978	

# **Appendix 2:** Children and Families Committee

### **Contents**

- 1. Changes to Revenue Budget 2023/24 since Second Financial Review
- 2. 2023/24 Approved Budget Policy Changes and Forecast Variances
- 3. Corporate Grants Register
  - **Table 1: Children and Families Committee Grants**
  - Table 2: Committee Decision Additional Grant Funding (Specific Purpose) over £500,000 up to £1,000,000
  - Table 3: Delegated Decision Additional Grant Funding (Specific Purpose) £500,000 or less
  - Table 4: Delegated Decision Additional Grant Funding (General Purpose) £500,000 or less
- 4. Debt Management
- 5. Capital Strategy
- 6. Reserves Strategy

## Appendix 2

### **Children and Families Committee**

### 1. Changes to Revenue Budget 2023/24 since Second Financial Review

	Second Review Revised Net Budget	Adjustments to FR2 Budget	Third Review Revised Net Budget	
	£000	£000	£000	£000
Children's Services				
Directorate	241	456	697	-
Children's Social Care	49,408	(457)	48,953	-
Education & 14-19 Skills	7,425	-	7,425	61
Strong Start, Family Help and Integration (Previously Prevention & Early Help)	23,201	(5)	23,196	-
Children and Families Committee	80,275	(6)	80,271	61

Note the unringfenced grants to be actioned column includes the expenditure part of centrally held unringfenced grants. These budget adjustments will take place once all third financial review approvals have been given.

### 2. 2023/24 Approved Budget Policy Changes and Forecast Variances

#### **Forecast Outturn Commentary:**

At the end of last financial year the outturn for Children and Families was an overspend of £5.2m putting the service in a position of challenge from the outset of 2023/24. The growth within the Medium-Term Financial Strategy was not sufficient to cover all the pressures. The costs of childrens social care is a concern for many local authorities and not unique to Cheshire East. The Third Financial Review for 2023/24 reflects a £10.0m in-year pressure. This is an improvement of £0.8m since Second Financial Review. The change mainly relates to the use of a number of grants and use of reserves (£1.0m), offset by small increased costs (£0.4m) in transport, placements and underfunded services for separated migrant children.

The key pressure areas for the directorate include:

- Children's social care agency placements where the complexity of children in care has continued to increase but the number of children in care has reduced from 586 at April 2023 to 543 at November 2023 (compared to an increase from 521 at April 2022 to 545 at November 2022). Placement costs are increasing by significantly more than inflation and more than was projected for growth in-year. This has in part been affected by the disproportionate number of asylum seeking children in Cheshire East.
- The increased use and cost of agency staff in children's social care to cover vacancies, sick absence, and maternity leave.
- Higher legal costs within children's social care with longer processes and more legal challenge.
- Home to school transport costs where a mix of increasing numbers of pupils with an education, health and care plan (EHCP), driver shortages and increasing fuel costs have seen overall costs rise.
- Schools Catering where the costs of the service are above the current charged income level and base budget.

Work is underway in the services with the implementation of mitigating actions which can be taken to reduce this forecast position in-year, and these pressures will be considered as part of the MTFS process for 2024/25.

#### Mitigating actions include:

Reduce spend following an in-depth review of Legal Costs and Educational Psychologists.

- Holding non statutory role vacancies, recruitment drive to reduce the requirement for agency workers including working with regional partners.
- Review of all high cost, low outcome placements for children in care.
- Review subsidy and funding related to school catering services.
- Working at pace to progress in-house sufficiency for children in care placements.

Further mitigations are being explored including benefit from early receipt of safety valve funding through lobbying government.

#### Dedicated School Grant (DSG)

• The key pressure on DSG relates to the high needs block where the SEND service continues to see a significant increase in the number of pupils with an EHCPs, and the associated school placement costs.

This has placed pressure on the grant used to provide funding for children with SEND in various settings and led to a £21.2m deficit in 2022/23. This adds on to the brought forward deficit of £25.7m to take the DSG Reserve to a £46.9m deficit position at the end of 2022/23.

This is in-line with the budget gap as determined by the Council's DSG Management Plan that was reported to Children and Families Committee in September 2022 and set out the planned expenditure and income on high needs over the medium term. An updated DSG Management Plan was presented to Committee in September 2023. This plan forecasts a deficit position at the end of 2023/24 of £85.9m.

The deficit is currently being managed by an accounting override until 2026 which allows it to be treated as an un-usable reserve. At this stage the position is not recoverable unless there are significant changes to funding or demand or both. The deficit position is adding to the pressures of the Council as borrowing is required to cover the £46.9m deficit that has not been funded (forecast to increase to £85.9m by the end of 2023/24). This results in annual interest costs of around £3.1m in 2023/24.

MTFS Ref No	Detailed List of Service Budget Changes	2023/24 £m	2023/24 Variance £m	Commentary
	Children and Families Committee	5.623		
				This item includes the growth in special educational needs transport and the planned savings from the review of transport.
24	School transport pressures	4.000	1.360	There are additional pressures in-year due to a mix of increasing numbers of pupils with an education, health and care plan (EHCP), driver shortages and increasing fuel costs have seen overall costs rise.
				A major work programme is underway (including input from the consultants) to deliver the savings to mitigate those pressures and effectively meet needs. Further updates will be taken to Children and Families Committee.
25	Pay inflation	3.059	0.573	The total cost of pay inflation will exceed 5% based on national pay negotiations. This may be mitigated through management of vacancies.
				The revised position for placements is under review. The service is facing a challenging position given the 2022/23 outturn results.
26	Growth in Children's Social Care	1.900	5.121	Children's social care agency placements – where the complexity of children in care has continued to increase but the number of children in care has reduced from 586 at April 2023 to 543 at November 2023 (compared to an increase from 521 at April 2022 to 545 at November 2022). Placement costs are increasing by significantly more than inflation and more than was projected for growth in-year. This has in part been affected by the disproportionate number of asylum seeking children in Cheshire East.
27	Recognise pressures in the Children's Social Care direct payments budget	0.743	-0.070	On track, subject to ongoing monitoring.

MTFS Ref No	Detailed List of Service Budget Changes	2023/24 £m	2023/24 Variance £m	Commentary
28	Statutory Education Psychology Service	0.600	-	On track following indepth review, subject to ongoing monitoring.
29	Reverse travel savings	0.430	-	Achieved.
30	Increase capacity to support statutory SEND service	0.300	-	Achieved although further pressures may emerge.
31	Household Support Fund Grant	-4.400	-	Achieved.
32	Household Support Fund into the Council's base budget (funded from grant)	4.400	-	Achieved.
33	Pension Costs Adjustment	-1.964	-	On track, subject to ongoing monitoring, dependent on in- year staffing costs.
NEW1	Delivering Better Value in SEND grant	-1.200	0.607	Achieved, change in profile.
NEW2	Delivering Better Value in SEND (funded from grant)	1.200	-0.607	Achieved, change in profile.
34	Use of Children & Families Transformation Reserve - estimated balance	-1.065	-	Achieved as a one-off mitigation.
35	Integrated Children's Service Strategy	-0.950	-	Project underway. One-off alternative mitigations are closing the gap where identified savings are for part of the year.
36	Holiday Activity Fund Grant	-0.900	-	Achieved.
37	Holiday Activity Fund into the Council's base budget (funded from grant)	0.900	-	Achieved.
38	Review of commissioned services across the Children and Families Directorate	-0.450	-	Shortfall of £0.220m so further work to do to find the whole saving. This is being off-set in-year by alternative mitigations relating to vacant posts.
39	Children's Development and Partnerships Service	-0.300	-	Achieved.

MTFS Ref No	Detailed List of Service Budget Changes	2023/24 £m	2023/24 Variance £m	Commentary
40	Early Help Redesign	-0.200	-	Achieved.
41	Deliver the Family Hub model	-0.150	-	Achieved.
42	Review of funding streams and income opportunities within Education and Skills	-0.230	-	Achieved.
43	Reduce Legacy Pension commitments	-0.100	-	Achieved.
44	Revenue costs for the Crewe Youth Zone (as above) aligned to Supporting Families Funding	-	-	Achieved.
45	Early Help budget to support funding towards the Crewe Youth Zone	-	-	Achieved.
	In-year Pressure Unaccompanied Asylum Seeking Children		0.895	Shortfall in Home Office grant compared to forecast cost.
	In-year Pressure Legal Care Proceedings		0.650	Higher legal costs within children's social care with longer processes and more legal challenge. Mitigation indepth review of Legal Costs.
	In-year Pressure Staffing		2.704	Increased use and cost of agency staff in children's social care to cover vacant posts.
	In-year Pressure School Catering		0.214	The costs of the service are above the current charged income level and base budget. This has been reduced by mitigation action to review charges and implement a price uplift.
	In-year Pressure		-1.450	Increased demand/costs offset by savings due to vacant posts.
	TOTAL FORECAST VARIANCE		9.997	

MTFS Ref No	Detailed List of Service Budget Changes	2023/24 £m	2023/24 Variance £m	Commentary
	Further Mitigating Actions			Recruitment drive to reduce the requirement for agency workers including working with regional partners.  Liaise with Government on opportunities associated with the 'Safety Valve' programme to mitigate impact on the Council's revenue budget from transport and borrowing costs. Also lobby on potential additional funding for new burdens.  Increase senior management oversight of care costs to support holistic appraisal of financial impacts and opportunities.
	REVISED FORECAST VARIANCE		9.997	

### 3. Corporate Grants Register

- 3.1 Cheshire East Council receives two main types of Government grants; specific purpose grants and general use grants. Specific purpose grants are held within the relevant service with a corresponding expenditure budget. Whereas general use grants are held in central budgets with a corresponding expenditure budget within the allocated service area.
- 3.2 Spending in relation to specific purpose grants must be in line with the purpose for which it is provided.
- 3.3 The increase in specific purpose grants mainly relates to the Teachers' Pay Grant and an increased forecast to the Recovery Premium. There have also been additional, smaller grants and increases to existing grants. Requests for the allocation of the additional specific purpose grants received are detailed in **Table 2** and **Table 3**.

- 3.4 **Table 1** provides a detailed listing of all Children & Families related grants, their movements between the reporting period and the treatment of the grant.
- 3.5 **Table 2** shows additional **specific purpose** grant allocations that have been received which are over £500,000 and up to £1m, and are for Committee approval.
- 3.6 **Table 3** shows additional **specific purpose** grant allocations that have been received which are £500,000 or less and are for noting only.
- 3.7 **Table 4** shows additional **general use** grant allocations that have been received which are £500,000 or less and are for noting only.

Table 1 – Corporate Grants Register

Grants 2023/24	Original Budget	Revised Forecast Mid-Year	Revised Forecast FR3	Change from Mid-Year Forecast	Treatment of Grant
	2023/24 £000	2023/24 £000	2023/24 £000	2023/24 £000	Notes 2 - 5
CHILDREN & FAMILIES					
Specific Purpose (Held within Services) <sup>1</sup>					
Dedicated Schools Grant	165,459	152,962	152,950	(12)	
Pupil Premium Grant	4,500	4,958	4,958	O O	
Pupil Premium Plus - Post 16 Funding	0	56	56	0	
Sixth Forms Grant	2,729	2,833	2,892	59	SRE
Universal Infant Free School Meals	1,732	1,926	1,928	2	SRE
Primary Physical Education Sports Grant	981	981	982	1	SRE
Teachers Pay Grant	0	0	953	953	SRE
Teachers Pension Grant	0	47	111	64	SRE
COVID-19 Recovery Premium	0	225	900	675	SRE
School Led Tutoring Grant	0	295	295	0	
Milk Subsidy	10	21	21	0	
Schools' Supplementary Grant	2,548	2,543	2,543	0	
Senior Mental Health Lead Training Grant	0	2	2	0	
Newly Qualified Teachers (Education Recovery 5% Time off Timetable)	0	48	48	0	
S14 Experts and Mentors Programme Grant	0	7	7	0	
Delivering Better Value in SEND	1,200	593	593	0	
Apprentice Incentive Scheme	0	2	2	0	
Digital Education Platform	0	3	3	0	
National Professional Qualification Grant	0	10	10	0	
Early Years Supplementary Grant	0	1,262	1,262	0	
	0	0	87	87	SRE
Total Children & Families - Schools - Specific Purpose	179,159	168,775	170,603	1,828	

Grants 2023/24	Original Budget	Revised Forecast Mid-Year	Revised Forecast FR3	Change from Mid-Year Forecast	Treatment of Grant
	2023/24 £000	2023/24 £000	2023/24 £000	2023/24 £000	Notes 2 - 5
CHILDREN & FAMILIES	2000	2000	2000	2000	Notes 2 - 0
Specific Purpose (Held within Services) <sup>1</sup>					
Asylum Seekers	788	3,906	3,647	(259)	
Supporting Families (previously Tackling Troubled Families)	0	384	384	(200)	
Supporting Families (Payments by Results) Upfront Grant	719	720	720	0	
Reducing Parental Conflict Grant	0	33	48	15	SRE
Adoption Support Fund	28	67	70		SRE
KS2 Moderation & Phonics	11	11	11	0	
NHS Cheshire CCG Grant to fund CEIAS Services	10	0	0	0	
Skills & Lifelong Learning	903	897	897	0	
Remand Grant	20	107	107	0	
Domestic Abuse Safe Accommodation Housing Grant	650	663	663	0	
Holiday Activities & Food Programme Grant	900	896	896	0	
Extension of the Role of Virtual School Heads to children with a social worker Implementation	118	118	118	0	
Homes for Ukraine, education and childcare elements	0	31	31	0	
Household Support Fund	4,400	4,400	4,400	0	
Hong Kong UK Welcome Programme (British Nationals)	0	53	53	0	
Early Years - Delivery Support Fund	0	0	82	82	SRE
Early Years - Wraparound Childcare Programme	0	0	11	11	SRE
Early Years - Professional Development programme	0	8	8	0	
Early Years - Experts and Mentors Programme	0	4	4	0	
Early Years - Childminder Programme	0	12	12	0	
Family Hubs Transformation Funding	0	248	248	0	
Leaving Care Allowance Uplift Implementation Grant (New Burdens)	0	72	72	0	
Staying Close Award	0	602	602	0	
Supported Accommodation New Burdens Grant	0	87	174	87	SRE
Enhance Programme Funding	0	0	150	150	SRE
Total Children & Families - Children's Services - Specific Purpose	8,547	13,320	13,408	88	

Grants 2023/24	Original Budget	Revised Forecast Mid-Year	Revised Forecast FR3	Change from Mid-Year Forecast	Treatment of Grant
	2023/24 £000	2023/24 £000	2023/24 £000	2023/24 £000	Notes 2 - 5
CHILDREN & FAMILIES					
General Use (Held Corporately)					
Social Care Support Grant	6,939	6,939	6,939	0	
Staying Put Implementation Grant	0	130	130	0	
Extended Rights to Free Transport (Home to School Transport)	0	256	256	0	
Extended Personal Adviser Duty Implementation	0	57	57	0	
Extension of the role of Virtual School Heads	0	0	61	61 8	SRE
Total Children & Families - General Use	6,939	7,383	7,443	61	
TOTAL CHILDREN & FAMILIES	194,645	189,477	191,454	1,977	

#### Notes

- 1 The Dedicated Schools Grant, Pupil Premium Grant, Sixth Form Grant and Other School Specific Grant from the Education Funding Agency (EFA) figures are based on actual anticipated allocations. Changes are for in-year increases/decreases to allocations by the DfE and conversions to academy status.
- 2 SRE Supplementary Revenue Estimate requested by relevant service.
- 3 ODR Officer Decision Record to approve immediate budget change to relevant service.
- 4 Reserves transfer to reserves at year end.
- 5 Balances amount will be included as a variance to budget.

### **Table 2 – COMMITTEE DECISION**

Supplementary Revenue Estimate Requests for Allocation of Additional Grant Funding (Specific Purpose) over £500,000 up to £1,000,000

Committee	Year	Type of Grant	£000	Details
Children and Families - Schools	2023/24	Teachers Pay Additional Grant (Specific Purpose)	953	This is a new grant. This grant is from the Department for Education (DfE). In July 2023, the ESFA announced £482.5 million for schools through the teachers' pay additional grant (TPAG) in 2023 to 2024 to support schools to meet the costs of the 2023 to 2024 teachers pay award.
Children and Families - 2023/ Schools		COVID-19 Recovery Premium (Specific Purpose)	675	Increase of Financial Review 2 forecast. This grant is from the Education & Skills Funding Agency (ESFA). Recovery premium received on behalf of schools and allocated out as per funding schedule (breakdown by school).
Total Specific Purpose Allocations over £500,000 up to £1,000,000			1,628	

#### Table 3 – DECISION DELEGATED TO OFFICERS

Supplementary Revenue Estimate Requests for Allocation of Additional Grant Funding (Specific Purpose) £500,000 or less

Committee	Year	Type of Grant	£000	Details
Children and Families - Schools	2023/24	Sixth Forms Grant (Specific Purpose)	59	Increase of Financial Review 2 forecast. This grant is from the Education & Skills Funding Agency (ESFA). Funding is based on Pupil Numbers which makes up the main funding profile, the MTFS estimate will have been based on pupils in 2022/23 being forecast for the remainder of financial year. This will now have been updated for 2023/24 pupil numbers. Sixth Form providers also receive a High Value Course Premium based on the number of pupils taking high value courses.
Children and Families - Schools	2023/24	Universal Infant Free School Meals (UIFSM) (Specific Purpose)	2	Increase of Financial Review 2 forecast. This grant is from the Education & Skills Funding Agency (ESFA). The grant received from the Education & Skills Funding Agency (ESFA) to supports schools in delivering the legal requirement to offer free school meals, meeting the school food standards, to all their reception, year 1 and year 2 pupils. The funding allocation is based on the total number of eligible meals taken on October and January census multiplied by a set rate. This rate has increased for the 2023/24 academic year from £2.41 to £2.53.
Children and Families - Schools	2023/24	Primary Physical Education Sports Grant (Specific Purpose)	1	Increase of Financial Review 2 forecast. This grant is from the Department for Education (DfE). PE and sports premium for primary schools is a grant allocated by the DfE to support schools in ensuring children have equal access to high-quality PE provision and opportunities to

Committee	Year	Type of Grant	£000	Details
				experience and participate in a wide range of sports and physical activities.
Children and Families - Schools	2023/24	Teachers' Pension Grant (Specific Purpose)	64	Increase of Financial Review 2 forecast. This grant is from the Education & Skills Funding Agency (ESFA). The teachers' pension employer contribution grant (TPECG) supports schools and local authorities with the cost of the increase in employer contributions to the teachers' pension scheme. Local authorities must follow the terms and conditions set out in the conditions of grant.
Children and Families - Schools	2023/24	Early Years Teachers Pay Additional Grant (Specific Purpose)	87	This is a new grant. This grant is from the Education and Skills Funding Agency. For the 2023/24 financial year, the ESFA has allocated £12.5m of this funding will be provided to local authorities to support early years providers delivering the government's early years entitlements with increased teacher workforce costs from 1 September 2023. This funding will be distributed via the early years teachers' pay additional grant (EY TPAG). The EY TPAG will be paid to local authorities to cover the 7-month period between 1 September 2023 and 31 March 2024.
Children and Families – Children's Services	2023/24	Reducing Parental Conflict Grant (Specific Purpose)	15	Increase of Financial Review 2 forecast. This grant is from the Department for Work and Pensions (DWP). The grant is to support local authorities to further embed support to address parental conflict in their area, to improve outcomes for children.

Committee	Year	Type of Grant	£000	Details
Children and Families – Children's Services	2023/24	Adoption Support Fund (Specific Purpose)	3	Increase on Financial Review 2 position. This grant is from the Department for Education (DfE). The adoption support fund (ASF) provides funds to local authorities and regional adoption agencies (RAAs) to pay for essential therapeutic services for eligible adoptive and special guardianship order (SGO) families.
Children and Families – Children's Services	2023/24	Early Years - Delivery Support Fund (Specific Purpose)	82	This is a new grant from the Department for Education (DfE). The DfE have provided a Delivery Support Fund to meet the delivery costs associated with rolling out the expanded Early Years entitlements from April 2024 onwards.
Children and Families – Children's Services		Early Years - Wraparound Childcare Programme (Specific Purpose)	11	This is a new grant from the Department for Education (DfE). The government are providing funding to local authorities to ensure that all parents of primary school children who need it, can access wraparound childcare in their local area from 8am-6pm. The purpose of the grant is to fund primary schools and private, voluntary and independent (PVI) providers, to introduce or expand before- and after-school childcare provision in their area where there is a gap in availability.
Children and Families – Children's Services	2023/24	Supported Accommodation New Burdens Grant (Specific Purpose)	87	Increase on Financial Review 2 position. This is grant from the Department for Education (DfE). The Government is introducing new requirements for providers of supported accommodation for looked after children and care leavers aged 16 and 17. Providers will be required to register and be inspected by Ofsted against new national

Committee	Year	Type of Grant	£000	Details
				quality standards and associated administrative requirements. Ofsted will begin registering providers from 28 April 2023, and registration will become mandatory from 28 October 2023. The purpose of this grant is to provide support to local authorities in England towards expenditure lawfully incurred or to be incurred by them in respect of these changes. Local authorities can use this grant funding to offset the increased costs associated with the impact of these changes.
Children and Families – Children's Services	2023/24	Enhance Programme Funding (Specific Purpose)	150	This is a new grant from the Department for Education (DfE). To deliver dedicated edge of care support to children and families with the aim of preventing children from entering high-cost placements and to live safely within their families. This will include a family group conferencing service / dedicated family support workers, to prevent escalation to care and also a specialist marketing officer to increase internal fostering capacity.
Total Specific Purpose Alle	ocations I	ess than £500,000	559	

#### Table 4 – DECISION DELEGATED TO OFFICERS

Supplementary Revenue Estimate Requests for Allocation of Additional Grant Funding (General Use) £500,000 or less

Committee	Year	Type of Grant	£000	Details
Children and Families	2023/24	Extension of the role of Virtual School Heads (General Purpose)	61	This is a new grant from the Department for Education. The purpose of this grant is to provide support to local authorities in England to help them to extend the role of the Virtual School Head to promote the educational outcomes of the cohort of children with a social worker. Virtual School Heads should take a strategic leadership role for this cohort of children and work with early years settings, schools, colleges, and social care leaders to create a culture of high aspirations that helps all children with social workers to reach their potential.
Total General Use Allocations less than £500,000				

### 4. Debt Management

	Outstan	ding Deb	t £000	Over 6 months old £000			
	Sep-23	Oct-23	Increase / (Decrease)	Sep-230	Oct-23	Increase / (Decrease)	
Children and Families Committee							
Children's Social Care (Incl. Directorate)	4	10	6	-	4	4	
Prevention and Early Help	65	8	(57)	11	(5)	(16)	
Schools	9	6	(3)	-	-	-	
	78	24	(54)	11	(1)	(12)	

Note: Children's Social Care (Incl. Directorate) - increase of outstanding debt due to one invoice.

## 5. Capital Strategy

Children & Families	CAPITAL

CAPITAL PROGRAMME 2023/24 - 2026/27									_				
	Forecast Expenditure							Forecast Funding					
Scheme Description	Total Approved Budget	Prior Years £000	Forecast Budget 2023/24 £000	Forecast Budget 2024/25 £000	Forecast Budget 2025/26 £000	Forecast Budget 2026/27	Total Forecast Budget 2023-27 £000	Grants £000	External Contributions £000	Revenue Contributions £000	Capital Receipts £000	Prudential Borrowing £000	Total Funding £000
Committed Schemes in progress													
Childrens Social Care													
Foster Carers Capacity Scheme	634	404	231	0	0	0	231	0	0	0	0	231	231
Crewe Youth Zone	4,200	395	3,047	758	0	0	3,805	1,607	0	0	0	2,198	3,805
Family Hubs Transformation	131	6	89	36	0	0	125	125	0	0	0	0	125
Children's Home Sufficiency Scheme	2,100	0	50	2,050	0	0	2,100	0	0	0	0	2,100	2,100
Strong Start, Family Help & Integration													
Beechwood Nursery Expansion	868	856	12	0	0	0	12	0	0	12	0	0	12
Early Years Sufficiency Capital Fund	1,036	913	123	0	0	0	123	123	0		0	0	123
Education and 14-19 Skills													
Adelaide Academy	054	20	F0	756	0	0	815	CAE	0	0	0	170	815
Basic Need Grant Allocation	9,035	39 0	59 1,210	5,383	0 2,442	0	9,035	645 9,035	0	-	0	170	9,035
Brine Leas High School	700	0	250	450	2,442	0	700	700	0	0	0	0	700
Congleton Planning Area	4,470	639	3,811	20	0	0	3,831	1,637	2,194	0	0	0	3,831
Congleton Planning Area  Congleton Planning Area - Primary (1)	2,209	9	170	100	1,930	0	2,200	900	1,300	0	0	0	2,200
Congleton Planning Area - Primary (1)	628	66	562	0	0	0	562	562	0	0	0	0	562
Congleton Planning Area - Primary (3)	7,504	4	0	50	0	7,450	7,500	4,300	3,200	0	0	0	7,500
Devolved Formula Capital	1,910	0	955	315	330	310	1,910	1,910	0,200	0	0	0	1,910
Energy Efficiency Capital	713	48	666	0	0	0	666	666	0	0	0	0	666
Handforth Planning Area - New School	13,003	3	0	500	8,500	4,000	13,000	136	12,864	0	0	0	13,000
Holmes Chapel Secondary School	3,656	1,778	1,878	0	0	0	1,878	1,635	243	0	0	0	1,878
Little Angels Satellite Sites	29	3	26	0	0	0	26	26	0	0	0	0	26
Macclesfield Academy Resource Provision	103	3	100	0	0	0	100	100	0	0	0	0	100
Macclesfield Planning Area - Secondary	1,163	1,113	50	0	0	0	50	50	0	0	0	О	50
Macclesfield Planning Area - Secondary New	1,031	3	0	1,028	0	0	1,028	1,028	0	0	0	0	1,028
Macclesfield Planning Area - New school	4,001	1	0	0	0	4,000	4,000	0	4,000	0	0	0	4,000
Malbank High School	1,922	1,861	61	0	0	0	61	61	0	0	0	0	61
Mobberley Primary School	958	23	10	925	0	0	935	635	0	0	300	0	935

### Children & Families CAPITAL

CAPITAL PROGRAMME 2023/24 - 2026/27													
	Forecast Expenditure							Forecast Funding					
Scheme Description	Total Approved Budget £000	Prior Years £000	Forecast Budget 2023/24 £000	Forecast Budget 2024/25 £000	Forecast Budget 2025/26 £000	Forecast To Budget 2026/27 £000	otal Forecast Budget 2023-27 £000	Grants £000	External Contributions	Revenue Contributions £000	Capital Receipts £000	Prudential Borrowing £000	Total Funding £000
Committed Schemes in progress													
Nantwich Planning Area (Primary)	7,861	515	200	6,146	1,000	0	7,346	4,326	3,020	0	0	О	7,346
Provision of Sufficient School Places - SEND	7,182	293	3,890	3,000	0	0	6,890	1,361	0	0	0	5,528	6,890
Puss Bank SEN Expansion	29	6	23	0	0	0	23	0	0	0	0	23	23
Provision of SEN Unit - Wistaston Primary School	2,009	509	400	1,100	0	0	1,500	1,200	0	0	0	300	1,500
Sandbach High School - Basic Need	1,776	1,773	3	0	0	0	3	3	0	0	0	0	3
Sandbach Boys School - Basic Need	1,742	1,703	39	0	0	0	39	39	0	0	0	О	39
Sandbach Primary Academy	1,583	0	200	1,383	0	0	1,583	1,583	0	0	0	0	1,583
School Condition Capital Grant	9,306	779	2,527	2,000	2,000	2,000	8,527	8,473	0	54	0	o	8,527
Shavington Planning Area - Primary	8,040	131	50	600	5,000	2,259	7,909	5,549	2,360	0	0	0	7,909
Shavington Planning Area - secondary	3,506	168	1,782	1,557	0	0	3,339	3,339	0	0	0	0	3,339
Special Provision Fund Capital Grant	725	603	123	0	0	0	123	116	0	6	0	0	123
Springfield Satellite Site (Dean Row)	6,112	807	4,805	500	0	0	5,305	4,505	0	0	0	800	5,305
The Dingle Primary School Expansion	1,395	67	850	478	0	0	1,328	1,328	0	0	0	0	1,328
Wheelock Primary School	2,400	0	200	2,200	0	0	2,400	1,890	510	0	0	0	2,400
Wilmslow High School BN	14,178	4,923	5,745	3,510	0	0	9,255	7,237	1,971	0	0	48	9,255
Wilmslow Primary Planning Area	626	1	0	625	0	0	625	125	500	0	0	0	625
Total Committed Schemes	131,329	20,443	34,195	35,470	21,202	20,019	110,886	66,954	32,162	73	300	11,398	110,886
New Schemes													
Childcare Capital Expansion	749	0	0	749	0	0	749	749	0	0	0	0	749
Education and 14-19 Skills													
Adelaide Heath Academy	120	0	120	0	0	0	120	120	0	0	0	0	120
Cledford House	100	0	10	90	0	0	100	100	0	0	0	О	100
Edleston Primary School - Condition Project	30	0	30	0	0	0	30	30	0	0	0	О	30
Future Schemes - Feasibility Studies	250	0	0	250	0	0	250	250	0	0	0	0	250
Oakfield Lodge & Stables	50	0	50	0	0	0	50	50	0	0	0	0	50
Poynton Planning Area	1,500	0	20	480	1,000	0	1,500	697	803	0	0	o	1,500
Sandbach Boys School	20	0	20	0	0	0	20	20	0	0	0	o	20
SEN Free School 1	500	0	0	500	0	0	500	500	0	0	0	o	500
SEN Free School 2	500	0	0	500	0	0	500	500	0	0	0	o	500
Styal Primary School - Condition Project	28	1	27	0	0	0	27	27	0	0	0	o	27
Tytherington High School	2,502	2	0	200	2,300	0	2,500	2,500	0	0	0	o	2,500
Various SEN Sites - Small Works/Adaptations	153	3	0	150	0	0	150	150	0	0	0	0	150
Total New Schemes	5,753	6	277	2,919	3,300	0	6,496	5,693	803	0	0	0	6,496
Total Children and Families	137,082	20,449	34,472	38,389	24,502	20,019	117,382	72,648	32,965	73	300	11,398	117,382

### 6. Reserves Strategy

### **Children and Families Committee**

Name of Reserve	Opening Balance 1 April 2023	Forecast Movement in Reserves 2023/24	Forecast Closing Balance 31 March '24	Notes
	£000	£000	£000	
<u>Directorate</u>				
Childrens Directorate - Transformation Funding	779	(779)	0	Budgeted drawdowns as per MTFS 2023-27.
Childrens Directorate - C&F ED	422	(422)	0	Budgeted drawdowns as per MTFS 2023-27.
Childrens Social Care				
Domestic Abuse Partnership	146	(146)	0	To sustain preventative services to vulnerable people as a result of partnership funding in previous years. Further analysis to be completed by Second Financial Review to assess drawdown requirements.
Strong Start, Family Help and Integra	ntion			
Troubled Fams Initiative	1,949	(178)	1,771	Crewe Youth Zone and ACT have been assigned funding from shared outcomes of the Supporting Families Programme. Anticipate remaining balance to be utilised in 2024/25.
Public Sector Transformation – contribution to Early Youth Inclusion Fund	57	(57)	0	Revenue grant carried forward, to be fully utilised in year.
Complex Dependencies	21	(21)	0	Revenue grant carried forward, to be fully utilised in year.
CHILDREN AND FAMILIES TOTAL	3,374	(1,603)	1,771	

#### **Dedicated Schools Grant Deficit**

Dedicated Schools Grant Deficit	£m
Deficit Balance B/F	46.9
Additional In-year Pressures	38.9
Deficit Balance at 31st March 2024	85.8

6.1 The Dedicated Schools Grant (DSG) is ring-fenced funding received for: schools; high needs / special educational needs; and early years provision. In recent years there has been a pressure on the DSG high needs block where funding has not kept pace with the increasing numbers and cost of children with an education, health and care plan. This has created a deficit DSG reserve balance which is held in an unusable reserve. The on-going pressure is regularly reviewed; at the end of 2022/23 the deficit was £46.9m; the deficit is forecast to increase to £85.8m by the end of 2023/24.

# **Appendix 3:** Corporate Policy Committee

### **Contents**

- 1. Changes to Revenue Budget 2023/24 since Second Financial Review
- 2. 2023/24 Approved Budget Policy Changes and Forecast Variances
- 3. Corporate Grants Register
  - **Table 1: Corporate Policy Committee Grants**
  - Table 2: Delegated Decision Additional Grant Funding (Specific Purpose) £500,000 or less
  - Table 3: Delegated Decision Additional Grant Funding (Specific Purpose) previously named in the MTFS
  - Table 4: Delegated Decision Additional Grant Funding (General Use) previously named in the MTFS
- 4. Debt Management
- 5. Capital Strategy
- 6. Reserves Strategy

## Appendix 3

### **Corporate Policy Committee**

### 1. Changes to Revenue Budget 2023/24 since Second Financial Review

	Second Review Revised Net Budget	Adjustments to FR2 Budget	Third Review Revised Net Budget	Unringfenced Grants to be Actioned
	£000	£000	£000	£000
CORPORATE				
Directorate	570	-	570	-
Finance & Customer Services	12,764	493	13,257	115
Governance and Compliance Services	10,766	-	10,766	-
HR	2,588	-	2,588	-
ICT	11,804	12	11,816	-
Communications	696	-	696	-
Policy and Change	2,014	-	2,013	-
Corporate Policy Committee	41,202	505	41,706	115

Note the unringfenced grants to be actioned column includes the expenditure part of centrally held unringfenced grants. These budget adjustments will take place once all third financial review approvals have been given.

### **Corporate Policy Committee**

### 2. 2023/24 Approved Budget Policy Changes and Forecast Variances

#### **Forecast Outturn Commentary:**

The Corporate Policy Committee has responsibilities across the Corporate Directorate. Services cover support functions such as Finance, Legal, HR and ICT as well as front line services such as Customer Services, Revenues and Benefits, Registrations and Consultation Services. Services across the directorate are important in enabling activities, for example providing ICT Systems, project management, legal advice and HR support.

The forecast outturn for Corporate Services is an underspend of £1.0m, which is a £0.7m improvement over the £0.3m underspend reported at second financial review. The Directorate has improved its forecast by building on the staffing savings achieved through a review of vacancies at second review, by further vacancy and contract management, and regular review of non-staffing spend. Holding vacancies has considerably reduced forecast spend on staffing meaning that budget pressure relating to higher than forecast pay inflation can be met from in-year vacancies underspending. The main pressure continues to be from a shortfall in Rent Allowances income however, there is also a large reduction in commissioned hours within the shared ICT service, this has slightly improved since FR2 but continues to impact on income levels. Most of the financial changes identified within the 2023/24 budget are on track, although further work continues to be required to achieve the cost of democracy savings.

MTFS Ref No	Detailed List of Service Budget Changes	2023/24 £m	2023/24 Variance £m	Commentary
	Corporate Policy Committee	2.551		
46	Pay inflation	2.587	-	The total cost of pay inflation will exceed 5% based on national pay negotiations. Figures produced at FR3 suggest that this will be mitigated in-year through management of vacancies. A budget pressure remains though.
47	Shared Services Review – move to hybrid model	0.39	-	Project has mobilised and identified appropriate resources. Financial profile is being analysed. NOTE: these costs are being funded from Capital Receipts which are shown outside of Corporate Services.

48	Revenue implications of capital: IT Procurements and Application Lifecycle Management	0.511	-	On track, subject to ongoing monitoring.
49	Infrastructure Investment Programme	0.239	-	On track, subject to ongoing monitoring.
50	Accelerate digital transformation / robotics and related Digital Savings	0.15	-	Structure of digital transformation is being reviewed. No growth incurred to date whilst plans are being developed.
51	Mitigation of reduction in the Dedicated Schools Grant	0.122	-	On track, subject to ongoing monitoring.
52	Remove Commercial Workstream Income Target	0.1	-	Action complete – budget adjusted.
53	Coroners Restructure Costs	0.06	-	Action complete – budget adjusted.
54	Improved Debt Recovery and correcting budgeted court costs income targets to reflect actual levels	0.013	-	On track, subject to ongoing monitoring.
55	Pension Costs Adjustment	-0.996	-	On track, subject to ongoing monitoring, dependent on in-year staffing costs.
56	ICT Operational Efficiencies	-0.31	-	Reduction in end user licence costs achieved. Further review of resources and third party contracts. Subject to ongoing monitoring.
57	Reduce cost of Democracy	-0.135	0.084	Report to Corporate Policy Committee on 15 June 2023 provided latest position.
58	Elections Act 2022 additional costs (funded by New Burdens grant funding)	-0.132	-	Action complete – budget adjusted.
59	Elections Act 2022 additional costs (funded by New Burdens grant funding)	0.132	-	Action complete – budget adjusted.

60	Revenue implications of capital: Vendor Management Phase 3 to drive improvements in procurement	-0.089	-	On track, subject to ongoing monitoring.
61	Brighter Futures Together Programme Customer Experience	-0.081	0.081	Savings relate to staffing reductions. These may not be appropriate in 2023/24 due to significant change projects requiring support to customers.
62	Across the board efficiencies, including procurement and income generation etc	-0.01	ı	On track, subject to ongoing monitoring.
63	Review of leadership and management, including MARS and redefine 'core offer'	-	1	On track, subject to ongoing monitoring.
	In-year Directorate		-0.263	Chief executive appointed on 3 rather than 5 days a week and lower daily rate plus some assumptions re non-pay spend in this centre and the Executive Director centre. This figure takes no account of the announcement of the newly appointed Chief Executive starting during 2023/24 - start date to be confirmed.
	In-year pressure Finance & Customer Services		-0.272	Transactional services forecast to overspend by £143k (£47k improvement since FR2), Finance overspending by £126k mainly as a result of increased External Audit Fee Spend. CSC overspend reduced to £42k from £88k at FR2, mainly as a result of vacancy management (NOTE: Service assuming certain cost will be met from Brighter Futures Reserve). R&B - Pressure in Systems Development & small pressure (£4k) in BIDs offset by underspends in HB Admin and Revenues Service. Improvement in forecast outturn caused by grant related costs incorrectly forecast in FP&A at FR1 and FR2 as incurred, Service now identified that this years costs have been met from elsewhere - this has resulted in a reduction of £329k. NOTE: HoS is looking to create a reserve from these grants to cover ongoing future year revenue costs relating to the project, this would reduce the outturn forecast if agreed.

Rent Allowances Under-recovery (Included in F&CS Team Plan)	-	Rent allowances under-recovery of £1.074m to be funded by Collection Fund Reserve.
In-year Governance & Compliance	-0.458	Registration Services forecast to over-recover the income budget by £210k (£235K at FR2) due to increased number of ceremonies at approved premises. Elections overspent the budget/reserve available by £4k due primarily to increased costs of printing and postage. Members budget underspent by £53k on transport, communications and SRAs. £84k overspend due to inability of service to achieve MTFS savings on costs of democracy. Audit & Risk is forecast to underspend by £202k against a forecast underspend of £305k at FR2. The main reason for the change is due to unachievable Fraud income of £100k mistakenly being included in previous forecast figures. The service has shown some further improvements to the staffing underspend due to keeping vacancies open however, this has been offset by a forecast fall in CHESS income in Health & Safety. Legal Services overspend has reduced to £66k from £137k at FR2. Main reason for the overspend due to counsel fees £72k (no change since FR2), income shortfall of approx £85k (£88k at FR2), and staffing now forecast to underspend by approx £88k (£22k at FR2).
In-year Policy & Change	-0.082	PMO balanced due to use of reserves, Business Intelligence People overspending by £45k, Business Int Research & Consultation underspent by £63k (£72k at FR2), Subscriptions overspent by £55k (£50k at FR2) partially offset by equality and diversity underspend of £5k (was £21k at FR2) - change due to spend on Corporate Plan. Underspend on P&C management costs due to vacant post, restructure planned to go out to consultation in 2023/24.
In-year pressure Communications	0.007	Overspending on salaries - potentially increased due to return of fostering budget to Children's Services.
In-year HR	-0.350	Underspending on central training and organisational development budgets is predicted at £244k (£103k at FR2) with the remainder primarily due to part and full year vacancies.

In-year Pressure ICT	0.279	ICT Strategy anticipating fully utilising the funding given for ALM (shown above) due to dependencies on the hybrid programme and cyber security risk noting that this budget accommodates for growth in shared service contracts. £200k underspend due to Gemini project. Further mitigations include transformational work being undertaken within ICT at management level which could potentially be supported by Capital Flexible Receipts. ICT Shared Service CEC 50% share of overspend is £480k due to forecast for commissioned hours reducing to 63,000 from 70,000 previously. This has lead to a worse position on income however this has been partially mitigated by underspends identified within premises and contracts.
REVISED FORECAST VARIANCE	-0.974	

### 3. Corporate Grants Register

- 3.1 Cheshire East Council receives two main types of Government grants; specific purpose grants and general use grants. Specific purpose grants are held within the relevant service with a corresponding expenditure budget. Whereas general use grants are held in central budgets with a corresponding expenditure budget within the allocated service area.
- 3.2 Spending in relation to specific purpose grants must be in line with the purpose for which it is provided.
- 3.3 The increase in specific purpose and general use grants relates mainly to a forecast increase in Housing Benefit-related grants. Other additional specific purpose grants have also been received, reflecting the latest allocations, and are detailed in **Table 2** and **Table 3**.

- 3.4 **Table 1** provides a detailed listing of all Corporate Policy related grants, their movements between the reporting period and the treatment of the grant.
- 3.5 **Table 2** shows additional **specific purpose** grant allocations that have been received which are £500,000 or less and are for noting only.
- 3.6 **Table 3** shows delegated decisions for additional **specific purpose** grants previously named within the MTFS.
- 3.7 **Table 4** shows delegated decisions for additional **general use** grants previously named within the MTFS.

Table 1 – Corporate Grants Register

Grants 2023/24	Original Budget	Revised Forecast Mid-Year	Revised Forecast FR3	Change from Mid-Year Forecast	Treatment of Grant
	2023/24 £000	2023/24 £000	2023/24 £000	2023/24 £000	Notes 2 - 5
CORPORATE POLICY					
Specific Purpose (Held within Services)					
Revenues and Housing Benefits:					
Housing Benefit Subsidy	46,652	52,633	53,221	588 S	RE
Discretionary Housing Payments Grant	314	349	349	0	
Housing Benefit (HB) Award Accuracy Initiative	29	30	30	0	
LADS - VEP (RTI) funding	24	22	21	(1)	
LADS - Internet Protocol Access	0	0	1	1 8	RE
New Burdens: Universal Credit, maintenance & natural migration	8	8	8	0	
LADS - New Burdens - Discretionary Housing Payments (DHP)	0	60	60	0	
LADS - New Burdens - Benefit Cap	0	1	1	0	
LADS - New Burdens - Single Fraud Investigation	0	0	1	1 5	RE
LADS - New Burdens - Welfare Reform Changes (S4/2022)	62	1	0	(1)	
LADS - New Burdens - Supported & Temporary Accommodation Change Request	2	0	0	0	
LADS - New Burdens - Supported & Temporary Accommodation	5	0	0	0	
LADS - New Burdens - Single Housing Benefit Extract Automation	5	10	16	6 8	RE
LADS - New Burdens - Changes to Universal Credit Stop Notice	0	0	1	1 8	RE
Incapacity Benefit Reassessment (S5/2022)	2	0	0	0	
Council Tax Rebate Scheme - New Burdens on Account Payment	0	94	94	0	
Energy Bills Support Scheme Alternative Funding	0	325	325	0	
Democratic Services:					
Police and Crime Commissioner's Panel grant	65	65	65	0	
Electoral Integrity Programme - New Burdens (Voter ID)	132	132	132	0	
Electoral Integrity Programme - New Burdens (Postal Votes)	0	8	8	0	
Total Corporate Policy - Specific Purposes	47,300	53,739	54,334	594	

Grants 2023/24	Original Budget	Revised Forecast Mid-Year	Revised Forecast FR3	Change from Mid-Year Forecast	Treatment of Grant
	2023/24 £000	2023/24 £000	2023/24 £000	2023/24 £000	Notes 2 - 5
CORPORATE POLICY					
Specific Purpose (Held within Services)					
Revenues and Housing Benefits:					
General Use (Held Corporately)					
Revenue Support Grant	388	388	388	0	
Housing Benefit Administration Subsidy	626	626	741	115 8	RE
NNDR Administration Allowance	587	578	578	0	
New Homes Bonus	3,794	3,794	3,794	0	
Services Grant	1,720	1,720	1,720	0	
Council Tax Support Fund	0	521	521	0	
Council Tax Support New Burdens	0	25	25	0	
Business Rates Reliefs Grant 2023/24	0	21,039	21,039	0	
Total Corporate Policy - General Use	7,115	28,692	28,807	115	
TOTAL CORPORATE POLICY	54,415	82,431	83,140	709	

#### Notes

- 1 The Dedicated Schools Grant, Pupil Premium Grant, Sixth Form Grant and Other School Specific Grant from the Education Funding Agency (EFA) figures are based on actual anticipated allocations. Changes are for in-year increases/decreases to allocations by the DfE and conversions to academy status.
- 2 SRE Supplementary Revenue Estimate requested by relevant service.
- 3 ODR Officer Decision Record to approve immediate budget change to relevant service.
- 4 Reserves transfer to reserves at year end.
- 5 Balances amount will be included as a variance to budget.

#### Table 2 – DECISION DELEGATED TO OFFICERS

Supplementary Revenue Estimate Requests for Allocation of Additional Grant Funding (Specific Purpose) £500,000 or less

Committee	Year	Type of Grant	£000	Details
Corporate Policy	2023/24	LADS - Internet Protocol Access (Specific Purpose)	1	This is a new grant from the Department for Work and Pensions (DWP). To cover IT costs for the LA data sharing programme initiatives
Corporate Policy	2023/24	LADS - New Burdens - Single Fraud Investigation (Specific Purpose)	1	This is a new grant from the Department for Work and Pensions (DWP). This New Burden funding is for costs associated with providing information to the DWP to support fraud investigations. The funding has been allocated based on the forecasted FYE March 2024 HB admin subsidy caseloads.
Corporate Policy	2023/24	LADS - New Burdens - Changes to Universal Credit Stop Notice (Specific Purpose)	1	This is a new grant from the Department for Work and Pensions (DWP). LA's receive stop notices from DWP when Housing Benefit (HB) is due to end due migration to Universal Credit. DWP proposed new types of stop notices to identify the reason HB should stop. Software changes were required to meet this criteria.
Total Specific Purpose Alle	ocations l	ess than £500,000	3	

#### Table 3 - DECISION DELEGATED TO OFFICERS

Supplementary Revenue Estimate Requests for Allocation of Additional Grant Funding (Specific Purpose) previously named in the MTFS.

Committee	Year	Type of Grant	£000	Details
				On 22 <sup>nd</sup> February 2023 Council delegated authority to the Chief Finance Officer, to approve supplementary estimates if the value of any named grant changes from the figures contained within Appendix C, Annex 7 of the MTFS.
Corporate Policy	2023/24	Housing Benefit Subsidy (Specific Purpose)	588	Increase on MTFS 2023-27 estimate and Financial Review 2 revised forecast. This grant is from the Department for Work and Pensions. Payment of claims administration within Housing Benefits.
Corporate Policy	2023/24	LADS - New Burdens - Single Housing Benefit Extract Automation (Specific Purpose)	6	Increase on MTFS 2023-27 estimate and Financial Review 2 revised forecast. This grant is from the Department for Work and Pensions (DWP). This is a change request for a new IT field for supported and temporary accommodation information.
Total Delegated Decision S named in the MTFS	Specific P	urpose Allocations previously	594	

#### Table 4 - DECISION DELEGATED TO OFFICERS

Supplementary Revenue Estimate Requests for Allocation of Additional Grant Funding (General Use) previously named in the MTFS.

Committee	Year	Type of Grant	£000	Details
				On 22 <sup>nd</sup> February 2023 Council delegated authority to the Chief Finance Officer, to approve supplementary estimates if the value of any named grant changes from the figures contained within Appendix C, Annex 7 of the MTFS.
Corporate Policy	2023/24	Housing Benefit Administration Subsidy (General Use)	115	Increase on MTFS 2023-27 estimate. This grant is from the Department for Work and Pensions. Payment of claims administration within Housing Benefits.
Total Delegated Decision S named in the MTFS	Specific P	urpose Allocations previously	115	

### 4. Debt Management

	Outstan	t £000	Over 6 months old £000			
	Increase / Sep-23 Oct-23 (Decrease)			Sep-230	Increase / (Decrease)	
Corporate Policy Committee						
Finance and Customer Services	95	83	(12)	53	55	2
Governance and Compliance	13	2	(11)	-	-	_
Human Resources	9	2	(7)	-	1	1
ICT	8	188	180	1	1	-
	125	275	150	54	57	3

Note: Finance and Customer Services - £81,000 of outstanding invoices is for overpayment of salaries and the majority of these are being paid in installments.

Governance and Compliance - outstanding debt has reduced due to 12 invoice being paid, and 3 invoices remain outstanding

HR - only 2 invoices remain outstanding

ICT - Increase in outstanding debt mainly due to 3 local authority invoices (£183,000 total) falling in 1-3 months overdue

## **5. Capital Strategy**

### Corporate Policy CAPITAL

CAPITAL PROGRAMME 2023/24 - 2026/27													
	Forecast Expenditure							Forecast Funding					
Scheme Description	Total Approved Budget £000	Prior Years £000	Forecast Budget 2023/24 £000	Forecast Budget 2024/25 £000	Forecast Budget 2025/26 £000	Forecast Budget 2026/27 £000	Total Forecast Budget 2023-27 £000	Grants Co £000	External ntributions £000	Revenue Contributions £000	Capital Receipts £000	Prudential Borrowing £000	Total Funding £000
Committed Schemes in progress													
ICT Services Care Act Phase 2	6.314	4.130	826	1.358	0	0	2,184	0	0	0	0	2,184	2,184
Digital Customer - Delivery Programme Phase 1	250	129	121	0	0	0	121	0	0	0	0	121	121
Digital Customer Enablement	2,874	1,010	1,390	474	0	0	1,864	0	0	0	0	1,864	1,864
ICT Device Replacement	1,912	453	459	1,000	0	0	1,459	0	0	459	0	1,000	1,459
IADM (Information Assurance and Data Management)	19,465	15,183	1,601	1,281	1,400	0	4,282	0	0	0	0	4,282	4,282
Infrastructure Investment Programme (IIP)	36,370	30,068	1,673	1,996	1,804	830	6,303	0	0	0	0	6,303	6,303
Unified Communications Project	1,216	1,008	208	0	0	0	208	0	0	0	0	208	208
Vendor Management	1,006	743	163	100	0	0	263	0	0	0	0	263	263
Finance & Customer Services													
Core Financials	11,317	8,813	701	808	698	297	2,504	0	0	0	0	2,504	2,504
Strategic Capital Projects	17,518	8,578	2,852	2,390	2,300	1,397	8,939	0	0	0	0	8,939	8,939
Vendor Management - Phase 2	320	19	0	0	301	0	301	0	0	0	0	301	301
Total Committed Schemes	98,562	70,134	9,994	9,407	6,503	2,524	28,428	0	0	459	0	27,969	28,428
New Schemes													
ICT Services													
ICT Hybrid Model	1,552	0	581	971	0	0	1,552	0	0	0	0	1,552	1,552
Total New Schemes	0	0	581	971	0	0	1,552	0	0	0	0	1,552	1,552
Total Corporate Policy	98,562	70,134	10,575	10,379	6,503	2,524	29,980	0	0	459	0	29,521	29,980

## 6. Reserves Strategy

### **Corporate Policy Committee**

Name of Reserve	Opening Balance 1 April 2023	Forecast Movement in Reserves 2023/24	Forecast Closing Balance 31 March '24	Notes
	£000	£000	£000	
<u>Directorate</u>				
Corporate Directorate	1,356	(421)	935	To support a number of widespread projects within the Corporate Directorate.
Finance and Customer Services				
Collection Fund Management	17,819	(6,610)	11,209	To manage cash flow implications as part of the Business Rates Retention Scheme.
Capital Financing Reserve	12,886	(7,900)	4,968	To provide for financing of capital schemes, other projects and initiatives.
MTFS Reserve	5,147	(4,761)	386	To support the financial strategy and risk management.
Section 151 Revenue Grants	558	(558)	0	Unspent specific use grant carried forward into 2023/24.
Governance and Compliance				
Insurance Reserve - CCC Fund	(647)	0	(647)	To settle insurance claims and manage excess costs.  Additional work required by Insurance Service, but reserve cannot be given up.
Insurance Reserve - CEC Fund	5,623	0	5,623	To settle insurance claims and manage excess costs.  Additional work required by Insurance Service, but reserve
Elections General	640	(640)	0	cannot be given up.  To provide funds for Election costs every 4 years.
Brexit Funding	13	Ó	13	To be reviewed.
Human Resources				
HR (CARE4CE Review, Culture Change, Pay realignment, Learning Mgt System)	59	(59)	0	To fund HR expenditure in relation to the Care4CE review, culture change programme, pay realignment and the Learning Management System.
Pay Structure (M Grade Review)	306	(306)	0	To fund ongoing changes to pay structure.

Name of Reserve	Opening Balance 1 April 2023	Forecast Movement in Reserves 2023/24	Forecast Closing Balance 31 March '24	Notes
	£000	£000	£000	
Policy and Change				
Brighter Future Transformation Programme	1,789	(1,271)	518	To fund the Council's four year transformation programme and its five outcomes of Culture; Estates and ICT systems; Customer Experience, Commercial Approach and Governance. £1.271m drawn down to date as per MTFS budget. However, there is some uncertainty regarding who controls this reserve and cannot get details of committed spend. To be reviewed.
CORPORATE POLICY TOTAL	45,549	(22,467)	23,064	

# **Appendix 4:** Economy and Growth Committee

### **Contents**

- 1. Changes to Revenue Budget 2023/24 since Second Financial Review
- 2. 2023/24 Approved Budget Policy Changes and Forecast Variances
- 3. Corporate Grants Register
  Table 1: Economy and Growth Committee Grants
- 4. Debt Management
- 5. Capital Strategy
- 6. Reserves Strategy

# Appendix 4

## **Economy and Growth Committee**

### 1. Changes to Revenue Budget 2023/24 since Second Financial Review

	Second Review Revised Net Budget	Adjustments to FR2 Budget	Third Review Revised Net Budget	Unringfenced Grants to be Actioned
	£000	£000	£000	£000
Directorate	182	109	291	-
Growth & Enterprise	24,616	(109)	24,507	-
Economy and Growth Committee	24,798	-	24,798	-

Note the unringfenced grants to be actioned column includes the expenditure part of centrally held unringfenced grants. These budget adjustments will take place once all third financial review approvals have been given.

## **Economy and Growth Committee**

### 2. 2023/24 Approved Budget Policy Changes and Forecast Variances

#### **Forecast Outturn Commentary:**

The Growth and Enterprise and Place Directorate services have an underspend of £2.8m against a net budget of £24.8m. This is an improvement of £0.9m from the second financial review. The main changes are an improvement to the Facilities Management position (-£0.5m) as a result of additional credits from prior year rates appeals alongside a review of energy forecasts. There are also additional savings from holding vacancies and reducing non-essential spend (-£0.4m) across all areas.

Staff vacancies are being held across all services and non-staffing budgets are being controlled to help with the overall Council financial position. Grant funding is being utilised wherever possible to relieve the pressure on base budgets. A one-off rates rebate dating back to 2017 has improved the outturn forecast for Estates by £1m in-year and helped to mitigate the increased reactive maintenance pressures. A £0.2m pressure is forecast because of the pay award being higher than the original budget. Several in-year mitigations are forecast within the outturn position reflecting a reduction in Place Directorate spending, releasing earmarked reserves and actions to reduce Economic Development and Cultural Economy expenditure.

MTFS Ref No	Detailed List of Service Budget Changes	2023/24 £m	2023/24 Variance £m	Commentary
	Economy and Growth Committee	1.045**		**Totals will not match to MTFS as Place Restructuring items all moved under E&G
64	Assets - Buildings and Operational	2.480	-	Growth identified for increases in costs for the operation of our building continues to be monitored.
65	Pay inflation	1.437	0.246	The total cost of pay inflation will exceed 5% based on national pay negotiations. This may be mitigated through management of vacancies.
66	Rates increase for Cheshire East properties	0.343	-	Budgets in place for increase in rateable values for Cheshire East Council properties.
67	Rates increase from Collection Fund EMR	-0.343	-	Funding for increase in rateable values for Cheshire East properties is in place for 2023/24.

68	Office Estate Rationalisation	0.210	0.050	Consultation ongoing with proposals being developed for consideration by Committee.
69	Rural and Visitor Economy	0.165	-	Provision of additional funding to manage increased costs of materials and staffing. This is expected to be on budget.
70	Cultural	0.072	-	Growth to support cultural framework required for regeneration projects across the borough and safeguarding museum collections. This is on track.
71	Housing	-	-	Growth identified for First Homes initiative in 2024/25.
72	Assets - Transactions	0.023	-	Removal of prior year savings target offset by increased property disposals and proactive management lease renewals and rent reviews. On track for the end of the year.
73	Inflation in Utility costs and enhanced Carbon Management	-1.500	1	Removal of one-off budget for 2022/23.
74	Pension Costs Adjustment	-0.675	1	On track, subject to ongoing monitoring, dependent on in-year staffing costs.
75	Restructuring Potential	-1.009	1	The total saving for the Directorate and the three Place committees is placed under Economy & Growth. Partial savings captured through vacancy management and capitalisation, with further saving opportunities being explored.
76	Investment in Public Rights of Way	-0.100*	-	Removal of one-off budget for 2022/23.
77	Tatton Park	-0.028	-	Savings resulting from income and efficiencies generated through the investment programme in the facilities at Tatton Park.
78	Asset / Service Transfer	-0.020	-	Savings should be met by the end of the year.
79	Transfer of Congleton Visitor Information Centre	-0.010	-	Savings on target, transfer is complete.
	Estates Mitigations		-1.411	Mainly due to rates rebate for prior years plus staffing savings and reduced expenditure.
	Housing Mitigations		-0.500	Staffing savings, utilisation of grants and increased income.
	Rural & Cultural Mitigations		-0.223	Staffing savings and reduced expenditure. Slightly offset by income pressures across the service.
	Economic Development Mitigations		-0.768	Reduced expenditure, staffing savings, increased capitalisation and utilisation of grants, release of earmarked reserves.

Place directorate Mitigations	-0.205	Reduced expenditure and release of eamarked reserve
In year variances across Economy & Growth	-0.008	
TOTAL FORECAST VARIANCE	-2.819	
Further Mitigating Actions	TBD	Stop non-essential spend and continued vacancy management, reduce energy costs in Council buildings through partition of under-utilised areas.
REVISED FORECAST VARIANCE	-2.819	

<sup>\*</sup> Item represented a one-off spend in 2022/23. As it is not a permanent part of the budget, the value of the proposal is reversed in 2023/24

### **Economy and Growth Committee**

### 3. Corporate Grants Register

- 3.1 Cheshire East Council receives two main types of Government grants; specific purpose grants and general use grants. Specific purpose grants are held within the relevant service with a corresponding expenditure budget. Whereas general use grants are held in central budgets with a corresponding expenditure budget within the allocated service area.
- 3.2 Spending in relation to specific purpose grants must be in line with the purpose for which it is provided.

- 3.3 There has been no change in the grants forecast position for Economy & Growth.
- 3.4 **Table 1** provides a detailed listing of all Economy & Growth related grants, their movements between the reporting period and the treatment of the grant.

**Table 1 – Corporate Grants Register** 

Grants 2023/24	Original Budget	Revised Forecast Mid-Year	Revised Forecast FR3	Change from Mid-Year Forecast	Treatment of Grant
	2023/24 £000	2023/24 £000	2023/24 £000	2023/24 £000	Notes 2 - 5
ECONOMY & GROWTH					
Specific Purpose (Held within Services)					
Rough Sleeping Initiative	0	319	319	0	
Rough Sleeper Initiative: Target Group Priority Funding	0	15	15	0	
Homelessness Prevention Grant	0	608	608	0	
Homelessness Prevention Grant: Homes for Ukraine top-up 2023/24	0	422	422	0	
Shared Prosperity Fund - brought-forward	0	1,119	1,119	0	
Shared Prosperity Fund	0	2,412	2,412	0	
Local Enterprise Partnership (LEP): Core Funding	375	250	250	0	
Local Enterprise Partnership (LEP): Growth Hub Funding	231	261	261	0	
Local Enterprise Partnership (LEP): NP (Northern Powerhouse) 11	500	500	500	0	
Local Enterprise Partnership (LEP): Skills Bootcamp	1,500	1,355	1,355	0	
Impossible Perspectives – Digital Arts Project	0	49	49	0	
Towns Fund - Ice Cream Van	0	15	15	0	
Total Economy & Growth - Specific Purpose	2,606	7,324	7,324	0	
TOTAL ECONOMY & GROWTH	2,606	7,324	7,324	0	

#### Notes

<sup>1</sup> The Dedicated Schools Grant, Pupil Premium Grant, Sixth Form Grant and Other School Specific Grant from the Education Funding Agency (EFA) figures are based on actual anticipated allocations. Changes are for in-year increases/decreases to allocations by the DfE and conversions to academy status.

<sup>2</sup> SRE - Supplementary Revenue Estimate requested by relevant service.

<sup>3</sup> ODR - Officer Decision Record to approve immediate budget change to relevant service.

<sup>4</sup> Reserves - transfer to reserves at year end.

<sup>5</sup> Balances - amount will be included as a variance to budget.

## **Economy and Growth Committee**

### 4. Debt Management

	Outstan	ding Deb	t £000	Over 6 months old £000			
	Sep-23	Oct-23	Increase / (Decrease)	Sep-23	Oct-23	Increase / (Decrease)	
Economy and Growth Committee							
Growth and Enterprise	905	1,777	872	224	222	(2)	

Note: Increase in outstanding debt mainly due to invoices two local audthority invoices (£385,000 & £735,000 respectively).

## **Economy and Growth Committee**

## **5. Capital Strategy**

Economy & Growth	onomy & Growth											CAF	PITAL
				CAPITAL	. PROGRAMI	ME 2023/24	- 2026/27						
				Forecast Exp	enditure				F	orecast Funding			
Scheme Description	Total Approved Budget £000	Prior Years £000	Forecast Budget 2023/24 £000	Forecast Budget 2024/25 £000	Forecast Budget 2025/26 £000	Forecast Budget 2026/27 £000	Total Forecast Budget 2023-27 £000	Grants £000	External Contributions £000	Revenue Contributions £000	Capital Receipts £000	Prudential Borrowing £000	Tota Fundin £00
Committed Schemes in progress													
Facilities Management													
Public Sector Decarbonisation Fund - FM 1	1,855	1,759	96	0	0	0	96	96	0	0	0	0	96
Public Sector Decarbonisation Fund - FM 2	604	452	153	0	0	0	153	153	0	0	0	0	153
Public Sector Decarbonisation Fund - FM 3	5,214	3,931	1,283	0	0	0	1,283	285	0	0	0	998	1,283
PSDS - 3B - Lot 1	3,278	0	200	2,078	1,000	0	3,278	2,015	0	0	0	1,263	3,278
PSDS - 3B - Lot 3 (schools)	4,946	0	4,572	375	0	0	4,946	4,572	0	375	0	0	4,940
Septic Tanks	636	280	5	351	0	0	356	0	0	0	0	356	350
Schools Capital Maintenance	6,956	4,639	1,838	479	0	0	2,317	2,037	0	281	0	0	2,31
Corporate Landlord - Operational	1,027	962	35	30	0	0	65	0	0	0	0	65	6
Premises Capital (FM)	38,989	30,705	2,315	3,500	2,469	0	8,284	0	0	0	0	8,284	8,28
Poynton Pool Spillway	1,380	296	154	930	0	0	1,084	0	0	200	0	884	1,08
Housing													
Home Upgrade Grant Phase 2	6,210	0	1,553	4,658	0	0	6,210	6,210	0	0	0	0	6,21
Crewe Towns Fund - Warm and Healthy Homes	100	10	20	70	0	0	90	90	0	0	0	0	9
Social Housing Decarbonisation Fund	1,565	86	1,479	0	0	0	1,479	1,479	0	0	0	0	1,47
Future High Street Funding - Chester Street	8	3	5	0	0	0	5	5	0	0	0	0	:
Future High Street Funding - Delamere Street	10	5	5	0	0	0	5	5	0	0	0	0	
Green Homes Grant	3,103	2,249	370	483	0	0	854	854	0	0	0	0	85
Sustainable Warmth - Home Upgrade Grant	806	631	175	0	0	0	175	175	0	0	0	0	17
Home Repairs Vulnerable People	1,285	659	109	258	258	0	626	0	0	0	0	626	62
Disabled Facilities	15,818	6,989	3,200	3,287	2,342	0	8,829	7,902	0	0	0	928	8,82
Warm Homes Fund	239	198	41	0	0	0	41	41	0	0	0	0	4
Temporary Accommodation	1,178	878	210	90	0	0	300	0	54	246	0	0	30
Gypsy and Traveller Sites	4,136	1,289	2,069	778	0	0	2,847	700	436	0	0	1,712	2,847

### Economy & Growth CAPITAL

				CAPITAL	PROGRAMI	ME 2023/24 ·	- 2026/27						
				Forecast Exp	enditure				F	orecast Funding			
Scheme Description	Total Approved Budget £000	Prior Years £000	Forecast Budget 2023/24 £000	Forecast Budget 2024/25 £000	Forecast Budget 2025/26 £000	Forecast Budget 2026/27 £000	Total Forecast Budget 2023-27 £000	Grants £000	External Contributions £000	Revenue Contributions £000	Capital Receipts £000	Prudential Borrowing £000	Total Funding £000
Committed Schemes in progress													
Estates													
Corporate Landlord - Non-Operational	1,336	0	1,336	0	0	0	1,336	0	0	0	0	1,336	1,336
Malkins Bank Landfill Site	1,360	565	250	545	0	0	795	0	0	0	7	788	795
Farms Strategy	2,910	1,671	30	180	310	720	1,240	0	0	0	1,240	0	1,240
Economic Development													
Crewe Towns Fund - Repurposing Our High Streets	1,450	38	227	541	644	0	1,412	1,412	0	0	0	0	1,412
Crewe Towns Fund - Flag Lane Baths	2,800	306	236	2,258	0	0	2,494	2,494	0	0	0	0	2,494
Crewe Towns Fund - Mill Street Corridor	1,190	190	633	367	0	0	1,000	1,000	0	0	0	0	1,000
Crewe Towns Fund - Mirion St	732	30	100	603	0	0	703	703	0	0	0	0	703
Crewe Towns Fund - Crewe Youth Zone non-grant	978	49	100	829	0	0	929	929	0	0	0	0	929
Crewe Towns Fund - History Centre Public Realm	283	14	269	0	0	0	269	269	0	0	0	0	269
Crewe Towns Fund	12,442	0	256	7,811	4,374	0	12,442	12,442	0	0	0	0	12,442
Handforth Heat Network	13,219	0	680	1,924	6,692	3,923	13,219	2,604	7,428	0	0	3,187	13,219
Demolition of Crewe Library & Concourse (Future High Street Funding - History Centre Preparatory)	3,290	181	836	2,273	0	0	3,109	1,586	0	0	0	1,523	3,109
Future High Street Funding - CEC Innovation	3,973	59	1,304	2,611	0	0	3,915	3,915	0	0	0	0	3,915
Future High Street Funding - Christ Church	80	80	0	0	0	0	0	0	0	0	0	0	0
Crewe Town Centre Regeneration	32,303	15,058	16,016	1,229	0	0	17,245	351	64	0	0	16,829	17,245
Macclesfield Indoor Market Toilet Refurbishment	180	12	168	0	0	0	168	50	98	0	0	20	168
Macclesfield Town Centre South Macclesfield Development Area	358 34,630	0 3,237	0 145	358 11,248	0 20,000	0 0	358 31,393	0 10,000	0 10,000	0	0 11,393	358 0	358 31,393
North Cheshire Garden Village	57,866	6,002	2,400	18,989	30,475	0	51,864	21,189	0	0	21,700	8,975	51,864
Leighton Green	2,096	1,464	100	532	0	0	632	0	0	0	0	632	632
Connecting Cheshire Phase 3	8,000	0	600	1,500	2,000	3,900	8,000	0	8,000	0	0	0	8,000
Connecting Cheshire 2020	9,250	3,709	2,303	2,238	1,000	0	5,542	5,542	0	0	0	0	5,542
Culture & Tourism													
Countryside Vehicles	1,579	580	153	193	219	434	999	0	0	965	33	0	999
Culture & Tourism S106 Schemes	379	65	47	267	0	0	314	8	306	0	0	0	314
New Archives Premises	10,256	0	761	8,827	667	0	10,256	0	0	0	0	10,256	10,256
PROW Capital Works	1,051	957	94	0	0	0	94	94	0	0	0	0	94
PROW CMM A6 MARR	100	9	56	35	0	0	91	91	0	0	0	О	91
PROW Flood Damage Investment	72	63	8	0	0	0	8	0	0	0	0	8	8
Tatton Park Investment Phase 2	3,280	1,407	350	350	350	823	1,873	0	0	0	0	1,873	1,873
Total Committed Schemes	306,788	91,766	49,346	83,076	72,800	9,800	215,022	91,294	26,385	2,067	34,373	60,902	215,022

### Economy & Growth CAPITAL

				CAPITAL	PROGRAM	/IE 2023/24 -	2026/27						
				Forecast Exp	enditure			Forecast Funding					
Scheme Description	Total Approved Budget £000	Prior Years £000	Forecast Budget 2023/24 £000	Forecast Budget 2024/25 £000	Forecast Budget 2025/26 £000	Forecast Budget 2026/27 £000	Total Forecast Budget 2023-27 £000	Grants £000	External Contributions £000	Revenue Contributions £000	Capital Receipts £000	Prudential Borrowing £000	Tota Fundin £00
New Schemes													
Housing													
Local Authority Housing Fund	978	0	978	0	0	0	978	978	0	0	0	0	97
Economic Development													
UK Shared Prosperity Fund - Core	950	0	301	649	0	0	950	950	0	0	0	0	95
Handforth Garden Village s106 Obligations	6,841	0	0	0	3,000	3,841	6,841	0	0	0	0	6,841	6,84
Culture & Tourism													
Cattle Handling Facility - Oakwood Farm	190	0	190	0	0	0	190	0	0	190	0	0	19
Rural Shared Prosperity Fund	828	0	210	618	0	0	828	828	0	0	0	0	82
Total New Schemes	1,018	0	1,678	1,267	3,000	3,841	9,786	2,755	0	190	0	6,841	9,78
Total Growth & Enterprise	307,806	91,766	51,024	84,343	75,800	13,641	224,808	94,049	26,385	2,257	34,373	67,744	224,808

## **Economy and Growth Committee**

## 6. Reserves Strategy

### **Economy and Growth Committee**

Name of Reserve	Opening Balance 1 April 2023	Forecast Movement in Reserves 2023/24	Forecast Closing Balance 31 March '24	Notes
	£000	£000	£000	
<u>Directorate</u>				
Place Directorate	1,722	(1,249)	473	To support a number of widespread projects within the Place Directorate.
Investment (Sustainability)	648	(221)	427	To support investment that can increase longer term financial independence and stability of the Council.
Growth and Enterprise				
Legal Proceedings	228	(124)	104	To enable legal proceedings on land and property matters.
Investment Portfolio	361	174	535	Reserve being built up to be used in the future if the site is vacated. Current lease extends beyond 2026.
Homelessness & Housing Options - Revenue Grants	130	(130)	0	To cover costs of purchase and refurbishment of properties to be used as temporary accommodation to house vulnerable families.  Remaining portion of historic grants - not been used due to high levels of ringfenced Homeless Prevention & Rough Sleepers Grants being utilised.
Tatton Park Trading Reserve	0	128	128	Ringfenced Trading Reserve used to support projects and overall position at Tatton.
Royal Arcade Crewe	20	(20)	0	Original purpose was to fund vacant possession related costs for the Royal Arcade until demolition. The balance will now be used to pay for ongoing rates and maintenance costs for Crewe Bus station.
ECONOMY AND GROWTH TOTAL	3,109	(1,442)	1,667	

# **Appendix 5:** Environment and Communities Committee

### **Contents**

- 1. Changes to Revenue Budget 2023/24 since Second Financial Review
- 2. 2023/24 Approved Budget Policy Changes and Forecast Variances
- 3. Corporate Grants Register
  Table 1: Environment and Communities Committee Grants
  Table 2: Committee Decision Additional Grant Funding (Specific Purpose) over £500,000 up to £1,000,000
- 4. Debt Management
- 5. Capital Strategy
- 6. Reserves Strategy

## Appendix 5

### **Environment and Communities Committee**

### 1. Changes to Revenue Budget 2023/24 since Second Financial Review

	Second Review	Adjustments to	Third Review	Unringfenced
	Revised	FR2 Budget	Revised	Grants to be
	Net Budget		Net Budget	Actioned
	£000	£000	£000	£000
Environment & Neighbourhood Convice	48,749	_	48,748	_
Environment & Neighbourhood Service	40,749	-	40,740	_

Note the unringfenced grants to be actioned column includes the expenditure part of centrally held unringfenced grants. These budget adjustments will take place once all third financial review approvals have been given.

### **Environment and Communities Committee**

### 2. 2023/24 Approved Budget Policy Changes and Forecast Variances

#### **Forecast Outturn Commentary:**

Environment & Neighbourhood Services are reporting a pressure of £3.1m against a net budget of £48.7m. This is an improvement of £0.4m from the second finance review. The main changes are:

- a reduction in the cost of the one-off changes to Libraries staff contracts (-£0.2m)
- additional capitalisation and the release of an earmarked reserve in Environmental Services (-£0.2m)
- general savings from holding vacancies and stopping non-essential spend (-£0.3m) across all services.
- These have been offset by a £0.3m adverse position for Environment Commissioning as described below.

Of the £3.1m pressure, Environment Commissioning is reporting a pressure of £2.3m against a net budget of £38.4m. This reflects:

- continued increase in contract inflation for the waste disposal contracts and increased tonnages (+£0.9m)
- the impact of recycling income shortfall due to a decline in the markets (+£1.0m)
- Greenspaces review in-year shortfall (+£0.2m)
- a reduction in fuel inflation (-£0.1m)
- improvement in net bereavement services income (-£0.2m)
- The agreed pay rise above budgeted rates has also resulted in a (+£0.5m) pressure for the wholly owned companies.

The overall Environment Commissioning pressure has moved adversely by £0.3m since second finance review, mainly due to an increase in fuel prices plus an increase in the tonnage forecast offset by an improvement in net bereavement services income.

£1m of the £3.1m adverse position relates to ongoing pressures in Planning and Building Control, predominantly from reduced income. The pay rise above budgeted rates is expected to result in a £0.3m pressure for Cheshire East services. Implications related to one off changes to staff contracts of £0.1m have been included in the forecast for Libraries as a result of the recently approved reduction in opening hours. These pressures have been offset by holding staff vacancies across the services, reducing expenditure, capitalising the Carbon team staff costs and releasing earmarked reserves.

MTFS Ref No	Detailed List of Service Budget Changes	2023/24 £m	2023/24 Variance £m	Commentary
	Environment and Communities Committee	4.543**		** Totals will not match to MTFS as Place Restructuring items all moved under E&G. No.98 moved to H&T.
80	Waste Disposal - Contract Inflation and Tonnage Growth	4.976	1.848	Regular monitoring of actual vs forecast tonnages continues to be undertaken across all waste streams collected. This monitoring also covers the unit rate disposal costs where these vary due to market forces, such as recyclates collected at the kerbside.
81	Pay Inflation – Wholly Owned Companies	1.378	0.496	The total cost of pay inflation will exceed 5% based on national pay negotiations. This may be mitigated through management of vacancies.
82	Pay inflation - CEC	1.239	0.259	The total cost of pay inflation may exceed 5% based on national pay negotiations. This may be mitigated through management of vacancies.
83	Planning and Building Control income	0.800	1.315	Budget adjusted for 2023/24. Delays in implementing the national planning application fee regulations, along with a national drop in planning application submissions has resulted in a pressure. This will need to be monitored through the year to see if income improves – this is subject to national economic trends. Government announcements advise national planning application fee increases will be implemented from December 2023 – this should mitigate this pressure in the following financial year.
84	Environmental Hub maintenance	0.447	-	Maintenance works to this key Council owned operational facility are ongoing and continue to be delivered within forecast budget.
85	Review of governance of Council Wholly Owned Companies and seeking increased opportunities for savings / commercial opportunities	0.240	-	Budget adjustment only to balance previous under recovery of savings target – now actioned.
86	Orbitas management fee uplift	0.175	-	Now included in agreed Orbitas management fee for 2023/24.
87	Bereavement income	-0.175	-	Now included in agreed Environment Commissioning budget for 2023/24 and latest income forecasts are ahead of original projection (shown as part of in-year savings line below).

88	Closed Cemeteries	0.093	-0.065	A single closed cemetery has now transferred to Cheshire East Council and regular works have been incorporated within commissioned maintenance schedules.
89	Local Plan Review	0.036	1	On track, subject to ongoing monitoring. Anticipated new legislation may change the spend profile for the review however this is not known at this time as further details are not available from Government.
90	Strategic Leisure Review	-1.291	-	The Strategic Leisure Review is now well established and 2023/24 savings have been secured from a variety of sources including via the operating contract with Everybody Health & Leisure and a £0.5m one-off grant receipt from Sport England's Swimming Pool Support Fund. On 9th November the Environment and Communities Committee approved a delegation to undertake a public consultation on the next stage of the review which launched on 23rd November.
91	Maintenance of green spaces	-0.398	0.198	On 28th September the Environment and Communities Committee approved a delegation to undertake a public consultation on the draft policy document and associated schedules which has now closed. A final set of recommendations are due to be presented at the February meeting. Environmental Services as the commissioner continue to work with ANSA Environmental Services as the appointed provider to mitigate any in-year effects.
92	Review Waste Collection Service - Green Waste	-0.900	-	Environment and Communities Committee approved the implementation of the green waste subscription charge on 27 July 2023. Subscription payments opened in early October as planned and paid for collections will commence in January 2024.
93	Libraries - Service Review	-0.519	0.102	Environment and Communities Committee approved the implementation of the revised opening hours informed by public consultation on 27 July 2023. Two Town Councils have committed to topping up opening hours – Crewe and Nantwich, with these agreements set to commence on 1st April 2024 for a period of 3 years. Following further work to undertake a formal staff consultation the new opening hours go live as of 1st December.
94	Pension Costs Adjustment	-0.676	-	On track, subject to ongoing monitoring, dependent on in-year staffing costs.

95	Investment in improving the customer experience in Planning Services	-0.500*	-	Action complete – budget adjusted.
97	Review Closed Landfill Sites	-0.300	1	Budget line adjustment only – now actioned.
99	Environment Strategy and Carbon Neutrality	-0.061	-	Budget line adjustment only – now actioned.
100	CCTV	1	-	Income opportunities are currently being explored both new and by expansion of existing external customer base offer.
101	Household Waste and Recycling Centres - introduce residency checks	-0.021	1	Implementation of the physical site checks has been delayed but the budget saving has been secured through the operating contract.
	In-year savings across wholly owned companies		-0.261	
	In-year savings across Environment & Communities (excluding wholly owned companies)		-0.797	Mainly staffing savings and reduced expenditure
	TOTAL FORECAST VARIANCE		3.095	
	Further Mitigating Actions		TBD	Stop non-essential spend and continued vacancy management.
	REVISED FORECAST VARIANCE		3.095	

### **Environment and Communities Committee**

### 3. Corporate Grants Register

- 3.1 Cheshire East Council receives two main types of Government grants; specific purpose grants and general use grants. Specific purpose grants are held within the relevant service with a corresponding expenditure budget. Whereas general use grants are held in central budgets with a corresponding expenditure budget within the allocated service area.
- 3.2 Spending in relation to specific purpose grants must be in line with the purpose for which it is provided.

- 3.3 **Table 1** provides a detailed listing of all Environment & Communities related grants, their movements between the reporting period and the treatment of the grant.
- 3.4 **Table 2** shows additional specific purpose grant allocations that have been received which are over £500,000 and up to £1m, and are for Committee approval.

**Table 1 – Corporate Grants Register** 

Grants 2023/24	Original Budget	Revised Forecast Mid-Year	Revised Forecast FR3	Change from Tr Mid-Year Forecast	eatment of Grant
	2023/24 £000	2023/24 £000	2023/24 £000	2023/24 £000	Notes 2 - 5
ENVIRONMENT & COMMUNITIES					
Specific Purpose (Held within Services)					
Bikeability Grant	240	240	240	0	
Swimming Pool Support Fund	0	0	500	500 SRE	
Enforcement Grant (Planning) - brought forward	0	30	30	0	
High Speed 2 (HS2) Ltd	0	850	850	0	
Air Quality Grant (Awareness) - brought-forward	0	25	25	0	
Air Quality Grant (Cycling) - brought-forward	0	10	10	0	
Offensive weapons - brought-forward	0	4	4	0	
Cosmetic fillers - brought-forward	0	7	7	0	
Food Information Grant - Natasha's Law - brought forward	0	11	11	0	
Food Information Grant - Natasha's Law	0	0	0	0	
Food Standards Agency - 22-23	0	1	1	0	
Food Standards Agency 23-24	0	0	0	0	
Section 31 grant - Biodiversity net gain	0	20	20	0	
Taxi and PHV Database Payment Notification	0	0	0	0	
Natural England - Stewardship scheme	0	2	2	0	
Natural England - Stewardship scheme	0	7	7	0	
Apprentice Incentive Scheme	0	2	2	0	
Total Environment & Communities - Specific Purpose	240	1,209	1,709	500	
TOTAL ENVIRONMENT & COMMUNITIES	240	1,209	1,709	500	

#### Notes

- 1 The Dedicated Schools Grant, Pupil Premium Grant, Sixth Form Grant and Other School Specific Grant from the Education Funding Agency (EFA) figures are based on actual anticipated allocations. Changes are for in-year increases/decreases to allocations by the DfE and conversions to academy status.
- 2 SRE Supplementary Revenue Estimate requested by relevant service.
- 3 ODR Officer Decision Record to approve immediate budget change to relevant service.
- 4 Reserves transfer to reserves at year end.
- 5 Balances amount will be included as a variance to budget.

#### **Table 2 - COMMITTEE DECISION**

Supplementary Revenue Estimate Requests for Allocation of Additional Grant Funding (Specific Purpose) over £500,000 up to £1,000,000

Committee	nittee Year Type of Grant		£000	Details					
Environment and Communities	3		500	This grant is a new grant from Sport England. The funding is to be used to support utilities costs associated with the ongoing revenue cost.					
Total Specific Purpose Alle £1,000,000	ocations o	over £500,000 up to	500						

### **Environment and Communities Committee**

### 4. Debt Management

	Outstan	ding Deb	t £000	Over 6 months old £000			
	Sep-23	Oct-23	Increase / (Decrease)	Sep-23	Oct-23	Increase / (Decrease)	
Environment and Communities Committee							
Environment and Neighbourhood Services	331	325	(6)	206	214	8	

Note: Increase in over 6 month debt mainly due to £15,000 invoice.

### **Environment and Communities Committee**

## 5. Capital Strategy

#### Environment & Communities CAPITAL

CAPITAL PROGRAMME 2023/24 - 2026/27													
	Forecast Expenditure							Forecast Funding					
Scheme Description	Total Approved Budget £000	Prior Years £000	Forecast Budget 2023/24 £000	Forecast Budget 2024/25 £000	Forecast Budget 2025/26 £000	Forecast Budget 2026/27 £000	Total Forecast Budget 2023-27 £000	Grants £000	External Contributions £000	Revenue Contributions £000	Capital Receipts £000	Prudential Borrowing £000	Total Funding £000
Committed Schemes in progress													
Environment Services	89	90	0	0	0	0		0	0	0	0		
Arnold Rhodes Public Open Space Improvements Phase 2 Bereavement Service Data System	35	89 6	0 29	0	0	0	0 29	0	0	29	0	0	29
Carbon Offset Investment	568	78	40	250	200	0	490	0	0	0	0	490	490
Chelford Village Hall Open Space and Sport Improvements	164	115	35	15	0	0	50	0	50	0	0	0	50
Church Lane Community Park Development	95	93	2	0	0	0	2	0	2	0	0	0	2
Congleton Household Waste Recycling Centre Development	20	20	0	0	0	0	0	0	0	0	0	0	0
Energy Improvements at Cledford Lane	985	890	95	0	0	0	95	0	0	0	0	95	95
Future High Street Funding - Sustainable Energy Network	1,780	289	1,291	200	0	0	1,491	1,491	0	0	0	0	1,491
Green Investment Scheme (Solar Farm)	3,950	339	3,286	325	0	0	3,611	0	0	0	0	3,611	3,611
Household Waste Recycling Centres	860	39	50	756	15	0	821	0	0	0	0	821	821
Litter and Recycling Bins	208	111	25	25	25	22	97	0	0	0	0	97	97
Little Lindow Open Space Improvements	69	63	5	0	0	0	5	0	5	0	0	0	5
Nantwich Cemetery Roadway Extension	75	72	3	0	0	0	3	0	0	3	0	0	3
Newtown Sports Facilities Improvements	99	81	5	13	0	0	18	0	18	0	0	0	18
Park Development Fund	931	577	89	89	89	87	354	0	0	0	0	354	354
Pastures Wood De-carbonisation	51	31	20	0	0	0	20	0	0	20	0	0	20
Pitch Improvements - Alderley Edge Park and Chorley Hall Lane	25	13	12	0	0	0	12	0	12	0	0	0	12
Queens Park Lake Planting	18	17	1	0	0	0	1	0	1	0	0	0	1
Rotherhead Drive Open Space and Play Area	141	113	0	7	7	14	28	0	28	0	0	0	28
Solar Energy Generation	14,180	48	70	1,960	10,800	1,302	14,132	0	0	0	0	14,132	14,132
Victoria Park Pitch Improvements	29	5	24	0	0	0	24	0	24	0	0	0	24
Woodland South of Coppice Way, Handforth	89	66	6	16	0	0	22	0	22	0	0	0	22
Wynbunbury Parish Open Space	5	1	4	0	0	0	4	0	4	0	0	0	4

#### Environment & Communities CAPITAL

				CAPITAL PRO	GRAMME 202	23/24 - 2026/27	7						
				Forecast Exp	enditure				For	ecast Funding			
Scheme Description	Total Approved Budget £000	Prior Years £000	Forecast Budget 2023/24 £000	Forecast Budget 2024/25 £000	Forecast Budget 2025/26 £000	Forecast Budget 2026/27 £000	Total Forecast Budget 2023-27 £000	Grants £000	External Contributions £000	Revenue Contributions £000	Capital Receipts £000	Prudential Borrowing £000	Total Funding £000
Neighbourhood Services													
Congleton Leisure Centre	12,860	12,676	184	0	0	0	184	0	0	0	0	184	184
Crewe Towns Fund - Valley Brook Green Corridor	100	54	46	0	0	0	46	46	0	0	0	0	46
Crewe Towns Fund - Cumberland Arena	3	0	3	0	0	0	3	3	0	0	0	0	3
Crewe Towns Fund - Pocket Parks	110	0	110	0	0	0	110	110	0	0	0	0	110
Macclesfield Leisure Centre Improvements	3,865	3,398	467	0	0	0	467	0	0	0	0	467	467
Middlewich Leisure Centre	60	51	9	0	0	0	9	0	0	0	0	9	9
Libraries - Next Generation - Self Service	374	329	44	0	0	0	44	0	0	0	0	44	44
Poynton Leisure Centre	4,606	417	0	0	0	4,189	4,189	0	0	0	0	4,189	4,189
Planning Services													
Regulatory Systems & Environmental Health ICT System	313	267	46	0	0	0	46	0	0	21	0	25	46
Replacement CCTV Cameras	301	135	166	0	0	0	166	0	0	166	0	0	166
Total Committed Schemes	47,056	20,483	6,168	3,656	11,136	5,614	26,574	1,650	166	239	0	24,518	26,574
New Schemes													
Environment Services													
Barony Skate Park Refurbishment	100	0	100	0	0	0	100	100	0	0	0	0	100
Fleet EV Transition	6,897	0	100	3,496	3,301	0	6,897	0	0	0	0	6,897	6,897
Fleet Vehicle Electric Charging	585	0	155	314	116	0	585	0	0	0	0	585	585
Macclesfield Chapel Refurbishment	429	0	10	419	0	0	429	0	0	0	0	429	429
Unsafe Cemetery Memorials	35	0	35	0	0	0	35	0	0	0	0	35	35
Cremator Flue Gas Modifications	30	0	30	0	0	0	30	0	0	0	0	30	30
Wynbury St Chad's Closed Cemetery	219	0	219	0	0	0	219	0	0	0	0	219	219
Grounds Maintenance System	121	0	121	0	0	0	121	0	0	0	0	121	121
Total New Schemes	0	0	770	4,229	3,417	0 *	8,416	100	0	0	0	8,316	8,416
Total Environment and Communities Schemes	47,056	20,483	6,937	7,885	14,553	5,614	34,990	1,750	166	239	0	32,834	34,990
	,500	,	-,	.,	,	-,	,	.,. ••				3_,50.	,000

# **Environment and Communities Committee**

# 6. Reserves Strategy

#### **Environment and Communities Committee**

Name of Reserve	Opening Balance 1 April 2023	Forecast Movement in Reserves 2023/24	Forecast Closing Balance 31 March '24	Notes
	£000	£000	£000	
Environment and Neighbourhood Serv	<u>vices</u>			
Strategic Planning	568	0	568	To meet costs associated with the Local Plan - site allocations, minerals and waste DPD.
Trees / Structures Risk Management	166	(56)	110	New reserve to respond to increases in risks relating to the environment, in particular the management of trees, structures and dealing with adverse weather events.
Spatial Planning - revenue grant	89	(47)	42	Funding IT costs over 4 years.
Neighbourhood Planning	82	(0)	82	To match income and expenditure.
Air Quality	36	(19)	17	Air Quality Management - DEFRA Action Plan. Relocating electric vehicle charge point in Congleton.
Street Cleansing	26	(26)	0	Committed expenditure on voluntary litter picking equipment and electric blowers.
Community Protection	17	(17)	0	£4k illicit tobacco grant; £13k Natasha's Law grant.
Licensing Enforcement	8	(8)	0	Three year reserve to fund a third party review and update of the Cheshire East Council Taxi Licensing Enforcement Policies.
Flood Water Management (Emergency Planning)	2	0	2	Relating to Public Information Works.
ENVIRONMENT AND COMMUNITIES TOTAL	994	(173)	821	

# **Appendix 6**: Highways and Transport Committee

#### **Contents**

- 1. Changes to Revenue Budget 2023/24 since Second Financial Review
- 2. 2023/24 Approved Budget Policy Changes and Forecast Variances
- 3. Corporate Grants Register
  - **Table 1: Highways and Transport Committee Grants**
  - Table 2: Delegated Decision Additional Grant Funding (Specific Purpose) £500,000 or less
  - Table 3: Delegated Decision Additional Grant Funding (General Use) £500,000 or less
- 4. Debt Management
- 5. Capital Strategy
- 6. Reserves Strategy

# Appendix 6

# **Highways and Transport Committee**

# 1. Changes to Revenue Budget 2023/24 since Second Financial Review

	Second Review	Adjustments to	Third Review	Unringfenced
	Revised	FR2 Budget	Revised	Grants to be
	Net Budget		Net Budget	Actioned
	£000	£000	£000	£000
Highways & Infrastructure	11,180	-	11,180	13
	•			

Note the unringfenced grants to be actioned column includes the expenditure part of centrally held unringfenced grants. These budget adjustments will take place once all third quarter approvals have been given.

# **Highways and Transport Committee**

# 2. 2023/24 Approved Budget Policy Changes and Forecast Variances

#### **Forecast Outturn Commentary:**

Highways & Infrastructure are reporting an underspend of £0.2m against a net budget of £11.2m. This is a £1.4m improvement over the forecast reported at the second finance review. The main reasons for the change are:

- Increased income and holding vacancies within the Parking service (-£0.4m)
- The release of a reserve and reduced expenditure for HS2 (-£0.5m)
- Holding vacant posts and additional income from Infrastructure (-£0.3m)
- Highways staffing savings (-£0.1m)
- Strategic Transport savings (-£0.1m).

The programme of parking initiatives to deliver the parking savings from the 2023/24 MTFS is being considered by Highways and Transport Committee in January 2024. If agreed, they will be implemented from April 2024. This is forecast to be a pressure of £1.6m in the current year accounts. There are £0.3m of pressures within Strategic Transport relating to an unachievable historic saving from the ASDV review and pressures within Ansa Transport. The pay rise above budget rates is forecast to lead to an additional pressure in-year of £0.1m. There are staffing savings across the majority of services as vacancies are held to help with the overall financial position. Higher income levels in Highways are also helping to offset increased energy costs due the time required to implement the energy saving for Street Lighting MTFS proposal. Due to wet weather conditions experienced recently there has been a significant increase in road defects (potholes) applying pressure to highways budgets.

Some in-year mitigations are included in the forecast outturn position reflecting the partial release of the flooding and depot reserves. Further mitigations to be determined include stopping non-essential spending, continued vacancy management and lobbying government on recognition of inflation on highway schemes funded from grants.

MTFS Ref No	Detailed List of Service Budget Changes	2023/24 £m	2023/24 Variance £m	Commentary
	Highways and Transport Committee	-0.842**		** Totals will not match to MTFS as Place Restructuring items all moved under E&G. No.98 moved to H&T.
98	Move to a single contractor to maintain all Council owned green spaces	-0.075	-	Works are continuing to migrate the grounds maintenance functions from highways to with ANSA Environmental Services Ltd as the single provider of these services. There is a slippage on delivery to 2024/25. This is being mitigated within Highways.
102	Pay inflation	0.265	0.094	The total cost of pay inflation will exceed 5% based on national pay negotiations. This may be mitigated through management of vacancies.
103	Local Bus	0.080	0.250	Additional government funding to support local bus allocation to be determined with local Operators and H&T representatives.
104	Highways	-0.579	-	Budget adjustment on track as a result of a number of internal changes including greater capitalisation of highways maintenance works.
105	Energy saving measures from streetlights	-0.242	0.242	Market engagement underway to understand cost and complexity to acquiring a Central Management System (CMS) which will enable various policy changes to streetlights in the borough to realise energy savings. This will need to be added to the capital programme est. £7–£10m. September consultation. The £0.242m saving is expected to be made in 2024/25 if the capital investment is made.
106	Pension Costs Adjustment	-0.172	-	On track, subject to ongoing monitoring, dependent on in-year staffing costs.
108	Parking	-0.119	1.575	Town by town analysis on parking well underway to inform consultation exercise. Car park usage monitoring now complete. The majority of the £1.575m income is expected in 2024/25 subject to committee decision.
	Increased Highways income to mitigate the energy saving from		-0.242	

streetlights savings pressure		
Parking Savings	-0.699	Staffing vacancies, reduced expenditure and increased income.
Highways Savings	-0.394	Partial releases of depot reserve and flooding reserves plus staffing savings.
HS2 Savings	-0.583	Partial release of reserve plus staffing savings and reduced expenditure.
Infrastructure Savings	-0.304	Staff savings and increased income.
Ansa Transport	0.091	Pay inflation plus unmitigated pressure.
Strategic Transport Savings	-0.216	Staffing savings and improvement in concessionary fares.
TOTAL FORECAST VARIANCE	-0.186	
Further Mitigating Actions	TBD	Stop non-essential spend and continued vacancy management.  Lobby government on recognition of inflation on highway schemes funded from grants.
REVISED FORECAST VARIANCE	-0.186	

# **Highways and Transport Committee**

## 3. Corporate Grants Register

- 3.1 Cheshire East Council receives two main types of Government grants; specific purpose grants and general use grants. Specific purpose grants are held within the relevant service with a corresponding expenditure budget. Whereas general use grants are held in central budgets with a corresponding expenditure budget within the allocated service area.
- 3.2 Spending in relation to specific purpose grants must be in line with the purpose for which it is provided.
- 3.3 The increase in specific purpose grants mainly relates to the Local Electric Vehicle Infrastructure grant. Details of increases in specific purpose amd general use grants are provided in **Table 2** and **Table 3**.
- 3.4 **Table 1** provides a detailed listing of all Highways & Transport related grants, their movements between the reporting period and the treatment of the grant.
- 3.5 **Table 2** shows additional **specific purpose** grant allocations that have been received which are £500,000 or less and are for noting only.
- 3.6 **Table 3** shows additional **general use** grant allocations that have been received which are £500,000 or less and are for noting only.

**Table 1 – Corporate Grants Register** 

Grants 2023/24	Original Budget	Revised Forecast Mid-Year	Revised Forecast FR3	Change from Mid-Year Forecast	Treatment of Grant
	2023/24 £000	2023/24 £000	2023/24 £000	2023/24 £000	Notes 2 - 5
HIGHWAYS & TRANSPORT	2000	2000	2000	2000	
Specific Purpose (Held within Services)					
Bus Service Operators Grant	0	348	348	0	
Bus Capacity Grant - brought-forward	0	179	179	0	
Local Transport Fund - brought-forward	0	219	219	0	
Local Transport Fund	0	390	390	0	
Better Deal for Buses - Supported Bus Services - brought-forward	0	320	320	0	
Better Deal for Buses - Rural Mobility Grant - brought-forward	0	5	5	0	
Bus Support Grant - brought-forward	0	147	147	0	
Local Authority Capability Fund - brought-forward	0	154	154	0	
LTA Enhanced Partnership Grant - brought-forward	0	171	171	0	
Local Electric Vehicle Infrastructure (LEVI)	0	70	230	159 SR	Ε
Bus Service Improvement Plan+ (BSIP+)	0	1,188	1,188	0	
Bus Fare Cap Grant	0	1	1	0	
Active Travel Capability Fund	0	0	72	72 SR	Ε
Total Highways & Transport - Specific Purpose	0	3,191	3,422	231	
General Use (Held Corporately)					
Pavement Licensing - New Burdens	0	0	13	13 SR	Ε
Total Highways & Transport - General Use	0	0	13	13	
TOTAL HIGHWAYS & TRANSPORT	0	3,191	3,434	244	

#### Notes

<sup>1</sup> The Dedicated Schools Grant, Pupil Premium Grant, Sixth Form Grant and Other School Specific Grant from the Education Funding Agency (EFA) figures are based on actual anticipated allocations. Changes are for in-year increases/decreases to allocations by the DfE and conversions to academy status.

<sup>2</sup> SRE - Supplementary Revenue Estimate requested by relevant service.

<sup>3</sup> ODR - Officer Decision Record to approve immediate budget change to relevant service.

<sup>4</sup> Reserves - transfer to reserves at year end.

<sup>5</sup> Balances - amount will be included as a variance to budget.

#### Table 2 – DECISION DELEGATED TO OFFICERS

Supplementary Revenue Estimate Requests for Allocation of Additional Grant Funding (Specific Purpose) £500,000 or less

Committee	Year	Type of Grant	£000	Details
Highways and Transport	2023/24	Active Travel Capability Fund (Specific Purpose)	72	This is a new grant from Active Travel England. This funding is to be used to build on the outcomes of the cycle audit to assess the sufficiency of cycle storage provision (quality/location) and to determine potential improvements in each town, linking to other active travel investment priorities; complete the consultation and design work on Clayton Bypass and; Contribute towards the design work on Manchester Road.
Highways and Transport	2023/24	Local Electric Vehicle Infrastructure (LEVI)  (Specific Purpose)	159	Increase on Financial Review 2 position. This grant is from the Department for Transport (DfT). This is capability funding to ensure that local authorities have dedicated staff to undertake the planning and delivery of charging infrastructure.
Total Specific Purpose Alle	ocations l	ess than £500,000	231	

#### Table 3 - DECISION DELEGATED TO OFFICERS

Supplementary Revenue Estimate Requests for Allocation of Additional Grant Funding (General Use) £500,000 or less

Committee	Year	Type of Grant	£000	Details
Highways and Transport	2023/24	Pavement Licensing - New Burdens (General Use)	13	This grant is from the Department for Levelling Up, Housing and Communities (DLUHC). New Burden grant relating to the introduced temporary measures through the Business and Planning Act 2020 to support businesses selling food and drink during the economic recovery while social distancing guidelines remain in place. The bill streamlines the process of obtaining permission
Total General Use Allocation	ons less th	nan £500,000	13	for the placing of tables and chairs outside a business on the pavement.

# **Highways and Transport Committee**

# 4. Debt Management

	Outstand	ding Deb	t £000	Over 6 m	onths	old £000
	Sep-23	Oct-23	Increase / (Decrease)	Sep-23	Oct-23	Increase / (Decrease)
Highways and Transport Committee						
Highways and Infrastructure	1,000	1,076	76	650	642	(8)

Note: Outstanding debt increase mainly due to two invoices (£29,000 and £48,000 respectively).

# **Highways and Transport Committee**

# 5. Capital Strategy

Highways & Transport CAPITAL

				CAPITAL PRO	GRAMME 202	23/24 - 2026/2	7						
				Forecast Exp	enditure				Fo	recast Funding			
Scheme Description	Total Approved Budget £000	Prior Years £000	Forecast Budget 2023/24 £000	Forecast Budget 2024/25 £000	Forecast Budget 2025/26 £000	Forecast Budget 2026/27 £000	Total Forecast Budget 2023-27 £000	Grants £000	External Contributions £000	Revenue Contributions £000	Capital Receipts £000	Prudential Borrowing £000	Total Funding £000
Committed Schemes in progress													
Highways A532 Safer Road Fund Scheme	1,223	346	577	300	0	0	877	778	0	0	0	99	877
A536 Safer Road Fund Scheme	2,404	1,817	517	70	0	0	587	493	0	0	0	94	587
A537 Safer Road Fund Scheme	2,733	2,001	632	100	0	0	732	489	0	0	0	243	732
Air Quality Action Plan	473	339	99	35	0	0	134	108	10	0	0	15	134
Alderley Edge Bypass Scheme Implementation	60,611	60,358	25	228	0	0	253	0	0	0	0	253	<b>2</b> 53
Bridge Maintenance Minor Wks	9,869	7,641	2,228	0	0	0	2,228	1,524	0	0	0	703	2,228
Client Contract and Asset Mgmt	1,243	393	792	58	0	0	850	680	0	0	0	170	850
Crewe Rail Exchange	6,702	6,693	9	0	0	0	9	9	0	0	0	0	9
Highway Maintenance Minor Works	52,564	36,919	15,645	0	0	0	15,645	11,464	0	0	0	4,181	15,645
Highway Pothole/Challenge Fund	8,353	8,074	279	0	0	0	279	0	0	0	0	279	279
Jack Mills Way Part 1 Claims	300	285	15	0	0	0	15	0	15	0	0	0	15
Local Highway Measures	7,602	6,531	871	200	0	0	1,071	695	0	0	0	376	1,071
Programme Management	1,211	967	244	0	0	0	244	244	0	0	0	0	244
Road Network & Linked Key Inf	83	78	0	5	0	0	5	5	0	0	0	0	5
Road Safety Schemes Minor Wks	6,128	5,528	599	0	0	0	599	374	0	0	0	225	599
Traffic Signs and Bollards - LED Replacement	1,250	913	337	0	0	0	337	0	0	0	0	337	337
Winter Service Facility	999	577	163	130	130	0	423	0	0	0	0	423	423
Infrastructure													
A500 Dualling scheme	89,456	10,415	759	1,663	23,541	53,078	79,041	53,284	4,300	0	0	21,457	79041
A50 / A54 Holmes Chapel	603	92	10	501	0	0	511	0	511	0	0	0	511
A54 / A533 Leadsmithy Street, Middlewich	563	152	50	361	0	0	411	0	411	0	0	0	411
A6 MARR CMM Handforth	1,265	505	425	335	0	0	760	213	59	0	0	488	760
A6 MARR Technical Design	473	277	2	194	0	0	196	70	127	0	0	0	196
A556 Knutsford to Bowdon	504	361	45	98	0	0	143	0	143	0	0	0	143
Peacock Roundabout Junction	750	0	0	750	0	0	750	0	750	0	0	0	750
Congleton Link Road	88,443	71,453	672	3,525	4,229	8,565	16,991	316	14,130	0	0	2,545	16,991
Crewe Green Link Road	26,624	26,607	18	0	0	0	18	0	18	0	0	0	18
Crewe Green Roundabout	7,500	7,056	57	190	197	0	444	0	444	0	0	0	444
Flowerpot Phs 1 & Pinchpoint	10,037	1,437	500	5,835	2,265	0	8,601	2,139	726	0	0	5,736	8,601

# Highways & Transport

## CAPITAL

				CAPITAL PRO	GRAMME 202	23/24 - 2026/27	7						
				Forecast Exp	oenditure				Fo	recast Funding			
Scheme Description	Total Approved Budget £000	Prior Years £000	Forecast Budget 2023/24 £000	Forecast Budget 2024/25 £000	Forecast Budget 2025/26 £000	Forecast Budget 2026/27 £000	Total Forecast Budget 2023-27 £000	Grants £000	External Contributions £000	Revenue Contributions £000	Capital Receipts £000	Prudential Borrowing £000	Total Funding £000
Committed Schemes in progress													
Future High Street Funding - Adaptive Signals	509	276	233	0	0	0	233	29	203	0	0	0	233
Future High Street Funding - Flag Lane Link	1,558	358	825	25	350	0	1,200	1,200	0	0	0	0	1,200
Future High Street Funding - Southern Gateway	5,118	443	1,564	3,110	0	0	4,674	4,674	0	0	0	0	4,674
Highways & Infrastructure S106 Funded Schemes	2,696	1,236	248	1,122	89	0	1,460	283	1,177	0	0	0	1,460
Infrastructure Scheme Development	325	0	63	163	100	0	325	325	0	0	0	0	325
Middlewich Eastern Bypass	91,157	20,247	11,266	19,360	25,785	14,499	70,910	46,779	12,816	0	0	11,315	70,910
Mill Street Corridor - Station Link Project	950	0	100	850	0	0	950	950	0	0	0	0	950
North-West Crewe Package	42,351	22,374	19,859	118	0	0	19,977	0	12,249	0	1,730	5,997	19,977
Old Mill Road / The Hill Junction	1,325	173	140	1,012	0	0	1,152	0	1,152	0	0	0	1,152
Poynton Relief Road	52,657	43,682	3,285	1,708	396	3,587	8,976	2,236	5,740	0	1,000	0	8,976
Sydney Road Bridge	10,501	10,105	0	140	198	59	396	0	396	0	0	0	396
Strategic Transport and Parking													
Active Travel Fund	2,187	575	963	649	0	0	1,612	1,612	0	0	0	0	1,612
Active Travel (Cycling / Walking Route) Investment	2,996	2,570	426	0	0	0	426	361	0	0	0	65	426
Available Walking Routes	1	0	1	0	0	0	1	1	0	0	0	0	1
On-street Residential Charging	451	41	410	0	0	0	410	310	0	0	0	100	410
Route 55 Middlewood Way on Black Lane	669	116	552	0	0	0	552	552	0	0	0	0	552
Sustainable Travel Access Prog	3,574	1,626	785.490	1,163	0	0	1,948	1,401	309	0	0	238	1,948
Sustainable Modes of Travel to Schools Strategy (SMOTSS)	746	625	121	0	0	0	121	121	0	0	0	0	121
Public Transport Infrastructure	1,269	1,006	207	56	0	0	263	263	0	0	0	0	263
Local Access - Crewe Transport Access Studies	400	88	312	0	0	0	312	312	0	0	0	0	312
Local Access - Macclesfield Transport Access Studies	300	61	239	0	0	0	239	239	0	0	0	0	239
Middlewich Rail Study	20	0	20	0	0	0	20	20	0	0	0	0	20
Local LTP Strategy Studies	750	430	125	195	0	0	320	320	0	0	0	0	320
Digital Car Parking Solutions	140	93	20	27	0	0	47	0	0	0	0	47	47
Pay and Display Parking Meters	620	607	0	13	0	0	13	0	0	0	0	13	13
Car Parking Improvements (including residents parking)	322	266	20	36	0	0	56	0	0	10	0	46	56
H\$2													
Crewe HS2 Hub Project Development	12,700	8,598	100	1,500	1,150	1,352	4,102	0	0	0	0	4,102	4,102
Total Committed Schemes	626,258	373,410	67,452	45,826	58,430	81,140	252,848	134,873	55,686	10	2,730	59,549	252,848

## Highways & Transport CAPITAL

				CAPITAL PRO	GRAMME 202	23/24 - 2026/27	7						
				Forecast Exp	enditure								
Scheme Description	Total Approved Budget £000	Prior Years £000	Forecast Budget 2023/24 £000	Forecast Budget 2024/25 £000	Forecast Budget 2025/26 £000	Forecast Budget 2026/27 £000	Total Forecast Budget 2023-27 £000	Grants £000	External Contributions £000	Revenue Contributions £000	Capital Receipts £000	Prudential Вопоwing £000	Total Funding £000
New Schemes													
Highways													
Footpath Maintenance - Slurry Sealing & Reconstruction Works	1,319	0	650	669	0	0	1,319	1,319	0	0	0	0	1,319
Managing and Maintaining Highways	9,331	0	0	4,619	4,712	0	9,331	0	0	0	0	9,331	9,331
Pothole Funding	17,397	0	0	5,799	5,799	5,799	17,397	17,397	0	0	0	0	17,397
Integrated Block - LTP	6,009	0	0	2,003	2,003	2,003	6,009	6,009	0	0	0	0	6,009
Maintenance Block - LTP, plus CE funding for inflationary rise	21,287	0	0	7,609	7,878	5,799	21,287	17,397	0	0	0	3,890	21,287
Incentive Fund - LTP	4,350	0	0	1,450	1,450	1,450	4,350	4,350	0	0	0	0	4,350
Total New Schemes	59,693	0	650	22,149	21,842	15,051	59,693	46,472	0	0	0	13,221	59,693
Total Highways & Transport	685,951	373,410	68,102	67,976	80,273	96,191	312,541	181,345	55,686	10	2,730	72,770	312,541

# **Highways and Transport Committee**

# 6. Reserves Strategy

#### **Highways and Transport Committee**

Name of Reserve	Opening Balance 1 April 2023	Forecast Movement in Reserves 2023/24	Forecast Closing Balance 31 March '24	Notes
	£000	£000	£000	
Highways and Infrastructure				
HS2	785	(400)	385	To support the Council's ongoing programme in relation to Government's HS2 investment across the borough and Transport for the North's Northern Powerhouse Rail Business Case.
Flood Recovery Works	400	(200)	200	To support locations identified for repair works as a result of the 2019 flood events.
Parking Pay and Display Machines / Parking Studies	178	(178)	0	To cover contract inflation for P&D machines and for new regulation from DfT on role of parking in decarbonising transport.
Highways Procurement Proj	104	(69)	35	To finance the development of the next Highway Service Contract. Depot mobilisation costs, split over 7 years from start of contract in 2018.
LEP-Local Transport Body	19	(19)	0	To fund the business case work for re-opening the Middlewich rail line. The remaining reserve will be fully required in 2023/24.
HIGHWAYS AND TRANSPORT TOTAL	1,486	(866)	620	

# **Appendix 7:** Finance Sub-Committee

#### **Contents**

- 1. Changes to Revenue Budget 2023/24 since Second Financial Review
- 2. 2023/24 Approved Budget Policy Changes and Forecast Variances
- 3. Corporate Grants Register
  - **Table 1: Summary of Grants**
  - **Table 2: Finance Sub-Committee Grants**
  - Table 3: Delegated Decision Additional Grant Funding (General Purpose) £500,000 or less
- 4. Debt Management
- 5. Capital Strategy
  - **Table 1: Financial Parameters**
  - **Table 2: Capital Programme Summary**
  - **Table 3: Capital Programme Update**
  - **Table 4: Delegated Decisions for Committee to Note**
  - **Table 5: Capital Supplementary Estimates and Virements for Approval**
  - **Table 6: Capital Budget Reductions for Committee to Note**
- 6. Reserves Strategy

# Appendix 7

## **Finance Sub-Committee**

# 1. Changes to Revenue Budget 2023/24 since Second Financial Review

	Second Review Revised Net Budget	Adjustments to FR2 Budget	Third Review Revised Net Budget	
	£000	£000	£000	£000
CENTRAL BUDGETS				
Capital Financing	19,000	-	19,000	-
Corporate Contributions / Central Budgets	(1,206)	(499)	(1,704)	-
Contribution to / from Reserves	(7,363)	-	(7,363)	-
Finance Sub-Committee - Central Budgets	10,431	(499)	9,933	-
TOTAL BUDGET	353,125	-	353,125	188
CENTRAL BUDGETS FUNDING				
Business Rates Retention Scheme	(55,277)	-	(55,277)	-
Specific Grants	(26,751)	-	(26,751)	(188)
Council Tax	(271,097)	-	(271,097)	-
Finance Sub-Committee - Net Funding	(353,125)	-	(353,125)	(188)

Note the unringfenced grants to be actioned column includes the expenditure part of centrally held unringfenced grants. These budget adjustments will take place once all third financial review approvals have been given.

## **Finance Sub-Committee**

# 2. 2023/24 Approved Budget Policy Changes and Forecast Variances

#### **Forecast Outturn Commentary:**

Scope for additional mitigating items in 2023/24: Use £5.695m from Capital Financing Reserve to cover the pressure on the associated capital financing budget arising due to increasing interest rates.

The financial effects of other potential mitigations are to be determined, but include:

- Capital Programme Review to identify scope to delay, reduce or stop spending on capital projects, to improve cashflow and save on borrowing costs.
- · Review earmarked reserves.
- Lobby government on potential mitigation of cashflow implications from High Needs spending.
- · Review economic factors, such as forecast interest rates.

MTFS Ref No	Detailed List of Service Budget Changes	2023/24 £m	2023/24 Variance £m	Commentary
	Finance Sub-Committee	-28.194		
109	Capital Financing – Minimum Revenue Provision	ı	5.695	Interest rate rises, repayment of overpaid COVID grants and the High Needs deficit have impacted on the overall level and cost of borrowing.
110	Pension Costs Adjustment	5.35	-	Action complete – budget adjusted.
111	Bad Debt Provision adjustment	-0.8	-	Subject to ongoing monitoring.
112	Capital Receipts Income	-1	-1.6	Above target, subject to ongoing monitoring.
113	Use of Earmarked Reserves – MTFS reserve	-4.951	-	On track, subject to ongoing monitoring.
114	Use of Earmarked Reserves – Collection Fund reserve	1.674	-	On track, subject to ongoing monitoring.
115	Use of Earmarked Reserves – Capital Financing reserve	-1.7	-	On track, subject to ongoing monitoring.
116	Use of Earmarked Reserves – Transformation reserve	-1.371	-	Overall forecast of potential overspend for Council creates pressure on reserves.

117	Council Tax - % increase	-12.709	-	On track, subject to ongoing monitoring.
118	Council Tax – Base increase	-3.707	-	On track, subject to ongoing monitoring.
119	Business Rates	-6.191	1	On track, subject to ongoing monitoring.
120	Unring-fenced Grants + Revenue Support Grant	-2.789	ı	On track, subject to ongoing monitoring.
	In-year pressure credit losses		0.5	Increased risks around credit losses due to economic climate.
	TOTAL FORECAST VARIANCE		4.595	
	Further Mitigating Actions could be in the region of £5m from the use of the Capital Financing Reserve.		5.695	Capital Programme Review to identify scope to delay, reduce or stop spending on capital projects, to improve cashflow and save on borrowing costs.  Review earmarked reserve including the option to utilise the Capital Financing Budget Reserve in relation to corresponding budget pressures. c.£5.695m.  Lobby government on potential mitigation of cashflow implications from High Needs spending.
				Review economic factors, such as forecast interest rates.
	REVISED FORECAST VARIANCE		-1.1	

#### **CENTRAL BUDGETS AND FUNDING**

Table 1 - Central Outturn Forecasts

2023/24	Revised Budget (NET)	Forecast Outturn FR3	Forecast Variance FR3	Forecast Variance FR2	Movement from FR2 to FR3
	£000	£000	£000 <sup>7</sup>	£000	£000£
CENTRAL BUDGETS					
Capital Financing	19,000	19,000	-	418	(418)
Transfer to/(from) Earmarked Reserves	(7,363)	(7,363)	-	-	-
Other Income/Expenditure	(54)	(54)	-	-	-
Past Service Pensions	-	-	-	-	-
Credit Losses	(650)	(150)	500	491	9
Income from Use of Capital Receipts	(1,000)	(2,600)	(1,600)	-	(1,600)
Apprenticeship Levy	-	-	-	-	-
Central Budgets	9,933	8,833	(1,100)	909	(2,009)
TOTAL NET EXPENDITURE	353,125	366,128	13,003	18,733	(5,730)
Business Rates Retention Scheme	(55,277)	(55,277)	-	-	-
Specific Grants	(26,751)	(26,751)	-	-	-
Council Tax	(271,097)	(271,097)	-	-	-
Sourced from Collection Fund	-	-	-	-	-
Net Funding	(353,125)	(353,125)	-	-	-

- 2.1 It is currently forecast that there will be a £1.1m positive variance to budget on the central budget. This is due to the increased use of capital receipts above budget in-year offset by risks around credit losses.
- 2.2 Details of grants received and reserves can be found within the individual Service Committee Appendices.

#### **Outturn Impact**

2.3 The financial impact of the outturn forecast could decrease balances by £13.0m. As the Council's General Reserves balance is £14.1m, mitigating actions must continue to be taken to reduce the pressure during the year. Any deficit at the end of the year will be drawn down from Earmarked Reserves.

2.4 The Council will continue to manage and review the financial forecasts in response to emerging pressures and how this affects the Council's revenue budget.

#### **Collecting Local Taxes for Local Expenditure**

2.5 Cheshire East Council collects Council Tax and Non Domestic Rates for use locally and nationally.

#### **Council Tax**

- 2.6 Council tax is set locally and retained for spending locally. Council tax was set for 2023/24 at £1,707.39 for a Band D property. This is applied to the taxbase.
- 2.7 The taxbase for Cheshire East reflects the equivalent number of domestic properties in Band D that the Council is able to collect council tax from (after adjustments for relevant discounts, exemptions and an element of non-collection). The taxbase for 2023/24 was agreed at 158,778.54 which, when multiplied by the Band D charge, means that the expected income for the year is £271.1m.
- 2.8 In addition to this, Cheshire East Council collects council tax on behalf of the Cheshire Police and Crime Commissioner, the Cheshire Fire Authority and Parish Councils. **Table 1** shows these amounts separately, giving a total budgeted collectable amount of £334.9m.
- 2.9 This figure is based on the assumption that the Council will collect at least 99% of the amount billed. The Council will always pursue 100% collection, however to allow for non-collection the amount billed will therefore exceed the budget.
- 2.10 This figure may also vary during the year to take account of changes to Council Tax Support payments, the granting of

discounts and exemptions, and changes in numbers and value of properties. The net amount billed to end of October 2023 is £332.9m.

Table 1 – Cheshire East Council collects Council Tax on behalf of other precepting authorities

	£m
Cheshire East Council	271.1
Cheshire Police and Crime Commissioner	39.8
Cheshire Fire Authority	13.9
Town and Parish Councils	10.1
Total	334.9

2.11 Table 2 shows collection rates within three years and, following a slight drop below this rate during the Covid-19 pandemic, demonstrates that 99% collection rate is on target to be achieved within this period for 2023/24.

Table 2 – Over 98% of Council Tax is collected in three years

		CEC	Cumulati	ive
Financial Year	2020/21	2021/22	2022/23	2023/24
	%	%	%	%
After 1 year	97.4	97.8	98.2	**
After 2 years	98.6	98.5	**	**
After 3 years	98.9	**	**	**

<sup>\*\*</sup>data not yet available

2.12 The council tax in-year collection rate for the period up to the end of October 2023 is 65.0%. This is equivalent to the previous year, despite current cost of living pressures. Facilities are in place for residents to extend payments where

- needed and staff are engaging with residents who need additional support.
- 2.13 Council Tax Support payments were budgeted at £18.9m for 2023/24 and at the end of October 2023 the total Council Tax Support awarded was £20.1m. This includes £0.3m additional Council Tax Support Fund.
- 2.14 Council tax discounts awarded for the period up to the end of October 2023 are £30.9m, which is an increase of £2.2m in comparison to the same period in 2022/23. This increase is attributable to work related to raising awareness of the discounts available to residents.
- 2.15 Council tax exemptions awarded to date are £8.3m, which is an increase of £0.8m in comparison to the same period in 2022/23.

#### Non-Domestic Rates (NDR)

- 2.16 NDR is collected from businesses in Cheshire East based on commercial rateable property values and a nationally set multiplier. The multiplier changes annually in line with inflation and takes account of the costs of small business rate relief.
- 2.17 The small business multiplier applied to businesses which qualify for the small business relief was frozen at 49.9p for 2023/24. The non-domestic multiplier was also frozen at 51.2p in the pound for 2023/24.
- 2.18 Cheshire East Council collects business rates on behalf of Central Government and the Cheshire Fire Authority. Table 3 shows these amounts separately, giving a total budgeted collectable amount of £147.7m.

Table 3 – Cheshire East Council collects Business Rates on behalf of other precepting authorities

	£m
Cheshire East Council	72.4
Central Government	73.8
Cheshire Fire Authority	1.5
Total	147.7

2.19 Table 4 demonstrates how collection continues to improve even after year end. The table shows how 99% of non-domestic rates are collected within three years.

Table 4 – 99% of Business Rates are collected within three years

	nulative			
Financial Year	2020/21	2021/22	2022/23	2023/24
	%	%	%	%
After 1 year	92.4	95.6	98.2	**
After 2 years	97.4	98.3	**	**
After 3 years	99.0	**	**	**

\*\*data not yet available

2.20 The business rates in-year collection rate for the period up to the end of October 2023 is 66.2%. This is a small decrease on last year, contributed to the rise in inflation and energy costs.

### **Finance Sub-Committee**

## 3. Corporate Grants Register

# **Government Grant Funding of Local Expenditure**

- 3.1 Cheshire East Council receives two main types of Government grants; specific purpose grants and general use grants. The overall total of Government grant budgeted for in 2023/24 was £301.2m.
- 3.2 In 2023/24, Cheshire East Council's specific purpose grants held within the services was budgeted to be £274.4m, based on Government announcements to February 2023.
- 3.3 Since Financial Review 2 there has been increase in specific purpose grants of £1.4m to £295.2m.
- 3.4 Spending in relation to specific purpose grants must be in line with the purpose for which it is provided.
- 3.5 General use grants were budgeted to be £48.8m at Financial Review 2. This forecast position has increased slightly at third financial review.
- 3.6 **Table 1** provides a summary of the updated forecast position for grants in 2023/24 by type and service.
- 3.7 Further details of general use grants are shown in **Table 2**, the Corporate Grants Register.
- 3.8 **Table 3** shows additional general use grant allocations that have been received which are £500,000 or less and are for noting only.

Table 1 – Corporate Grants Register

Grants 2023/24	Original Budget	Revised Forecast Mid-Year	Revised Forecast FR3	Change from Mid- Year Forecast
	2023/24 £m	2023/24 £m	2023/24 £m	2023/24 £m
SPECIFIC PURPOSE		100.00		
Children and Families	187.7	182.1	184.0	1.9
Adults and Health	36.6	46.2	44.4	(1.8)
Economy and Growth	2.6	7.3	7.3	0.0
Environment and Communities	0.2	1.2	1.7	0.5
Highways and Transport	0.0	3.2	3.4	0.2
Corporate Policy	47.3	53.7	54.3	0.6
TOTAL SPECIFIC PURPOSE	274.4	293.7	295.2	1.4
GENERAL USE				
Children and Families	6.9	7.4	7.4	0.1
Adults and Health	12.8	12.8	12.8	0.0
Economy and Growth	0.0	0.0	0.0	0.0
Environment and Communities	0.0	0.0	0.0	0.0
Highways and Transport	0.0	0.0	0.0	0.0
Corporate Policy	7.1	28.7	28.8	0.1
TOTAL GENERAL USE	26.8	48.8	49.0	0.2
TOTAL GRANT FUNDING	301.2	342.6	344.2	1.6
Source: Cheshire East Finance				

**Table 2 – Corporate Grants Register – General Use Grants** 

Table 2 – Corporate Grants Register – General Use Grants General Use Grants 2023/24 (Held Corporately)	Original Budget	Revised Forecast Mid-Year	Revised Forecast FR3	Change from Revised Forecast	Treatment of Grant
	2023/24 £000	2023/24 £000	2023/24 £000	2023/24 £000	
	2000	2000	2000	2000	
CHILDREN & FAMILIES					
Social Care Support Grant (Children)	6,939	6,939	6,939	0	
Staying Put Implementation Grant	0	130	130	0	
Extended Rights to Free Transport (Home to School Transport)	0	256	256	0	
Extended Personal Adviser Duty Implementation	0	57	57	0	
Extension of the role of Virtual School Heads	0	0	61	61	SRE
Total Children & Families Committee	6,939	7,383	7,443	61	
ADULTS & HEALTH					
Social Care Support Grant (Adults)	12,426	12,426	12,426	0	
Local Reform & Community Voices	207	207	207	0	
Social Care in Prisons	73	73	73	0	
War Pension Scheme Disregard	60	60	60	0	
Total Adults & Health Committee	12,766	12,766	12,766	0	
HIGHWAYS & TRANSPORT					
Pavement Licensing - New Burdens	0	0	13	13	SRE
Total Highways & Transport Committee	0	0	13	13	Ŭ. K.
CORPORATE POLICY					
Revenue Support Grant	388	388	388	0	
Housing Benefit Administration Subsidy	626	626	741	115	SRE
NNDR Administration Allowance	587	578	578	0	OIL
New Homes Bonus	3,794	3,794	3,794	0	
Services Grant	1,720	1,720	1,720	0	
Council Tax Support Fund	0	521	521	ő	
Business Rates Reliefs Compensation Grant 2023/24	0	21,039	21,039	o l	
Total Corporate Policy Committee	7,115	28,692	28,807	115	
TOTAL				188	

#### Table 3 – DECISION DELEGATED TO OFFICERS

Supplementary Revenue Estimate Requests for Allocation of Additional Grant Funding (General Use) £500,000 or less

Committee	Year	Type of Grant	£000	Details
Children and Families	2023/24	Extension of the role of Virtual School Heads (General Purpose)	61	This is a new grant from the Department for Education. The purpose of this grant is to provide support to local authorities in England to help them to extend the role of the Virtual School Head to promote the educational outcomes of the cohort of children with a social worker. Virtual School Heads should take a strategic leadership role for this cohort of children and work with early years settings, schools, colleges, and social care leaders to create a culture of high aspirations that helps all children with social workers to reach their potential.
Corporate Policy	2023/24	Housing Benefit Administration Subsidy (General Use)	115	Increase on MTFS 2023-27 estimate. This grant is from the Department for Work and Pensions. Payment of claims administration within Housing Benefits.
Highways and Transport	2023/24	Pavement Licensing - New Burdens (General Use)	13	This grant is from the Department for Levelling Up, Housing and Communities (DLUHC). New Burden grant relating to the introduced temporary measures through the Business and Planning Act 2020 to support businesses selling food and drink during the economic recovery while social distancing guidelines remain in place. The bill streamlines the process of obtaining permission for the placing of tables and chairs outside a business on the pavement.

Committee	Year	Type of Grant	£000	Details
Total Specific Purpose Allocations less than £500,000			128	

#### **Finance Sub-Committee**

## 4. Debt Management

- 4.1 Sundry debt includes all invoiced income due to the Council except for statutory taxes (Council Tax and Non-Domestic Rates). The balance of outstanding debt has increased by £1.3m since the end of September.
- 4.2 Annually, the Council raises invoices with a total value of over £80m. Around a quarter of the Council's overall sundry debt portfolio relates to charges for Adult Social Care, the remainder being spread across a range of functions including Highways, Property Services, Licensing and Building Control.
- 4.3 The Council's standard collection terms require payment within 28 days of the invoice date, however, services receive immediate credit in their accounts for income due. The Council uses a combination of methods to ensure prompt payment of invoices. Recovery action against unpaid invoices may result in the use of debt collectors, court action or the securing of debts against property.
- 4.4 The Revenue Recovery team (using their experience gained in collecting Council Tax and Non-Domestic Rates) engage with services to offer advice and assistance in all aspects of debt management, including facilitating access to debt collection/enforcement agent services (currently provided by Bristow & Sutor).
- 4.5 After allowing for debt still within the payment terms, the amount of outstanding service debt at the end of October 2023 was £15.7m.

4.6 The total amount of service debt over six months old is £8.8m; provision of £7.4m has been made to cover doubtful debt in the event that it needs to be written off.

#### **DEBT SUMMARY**

	Outstanding Debt	Over 6 months old
	£000	£000
Adults and Health Committee	i.	
Adults, Public Health and Communities	12,212	7,709
Children and Families Committee		
Children's Social Care (Incl. Directorate)	10	4
Prevention and Early Help	8	(5)
Schools	6	100
Highways and Transport Committee		
Highways and Infrastructure	1,076	642
<b>Economy and Growth Committee</b>		
Growth and Enterprise	1,777	222
Environment and Communities Committee	15 16 110	
Environment and Neighbourhood Services	325	214
Corporate Policy Committee		
Finance and Customer Services	83	55
Governance and Compliance	2	-
Human Resources	2	1
ICT	188	1
	15,689	8,843

# Finance Sub-Committee 5. Capital Strategy

Table 1: Financial Parameters for 2023/24

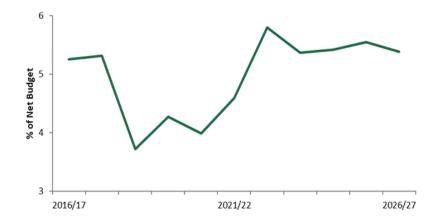
Parameter	
	2023/24
Repayment of Borrowing	
Minimum Revenue Provision*	17.5
External Loan Interest	13.9
Investment Income	(3.6)
Contributions from Services Revenue Budgets	(1.2)
Total Capital Financing Costs	26.6
Use of Financing EMR	(7.6)
Actual CFB in MTFS	19.0
Capital Receipts targets*	1.0
Flexible use of Capital Receipts	2.6

<sup>\*</sup>Anticipated MRP based on achieving capital receipts targets

#### **Repayment of Borrowing**

- 5.1 The use of prudential borrowing allows the Council to spread the cost of funding the asset over its useful economic life.

  Using prudential borrowing as a funding source increases the Council's capital financing requirement (CFR), and will create revenue costs through interest costs and minimum revenue provision.
- 5.2 Regulation 27 of the Local Authorities (Capital Finance and Accounting) (England) Regulations 2003, requires local authorities to charge to their revenue account for each financial year a minimum amount to finance the cost of capital expenditure. Commonly referred to as MRP (Minimum Revenue Provision). This ensures that the revenue cost of repaying debt is spread over the life of the asset, similar to depreciation.



- 5.3 The projection of the Council's Capital Financing Requirement (CFR) and external debt, based on the proposed capital budget and treasury management strategy is reported as part of the MTFS report and Outturn report. This highlights the level to which the Council is internally borrowed (being the difference between the CFR and external debt), and the expected repayment profile of the external debt.
- 5.4 The nature and scale of the Council's capital programme means that it is a key factor in the Council's treasury management, including the need to borrow to fund capital works. The treasury management strategy for the Council is included in **Appendix 7a** of this report.
- 5.5 The Council's current strategy is to use available cash balances known as 'internal borrowing'. In addition, cash shortfalls are being be met by temporary borrowing from other Local Authorities which for a number of years has been considerably cheaper than other sources of borrowing and allowed the Council to keep financing costs low. The cost of these loans has now significantly increased in-line with base rate increases. Consideration is therefore being given to some longer-term fixed rate loans which may be cheaper in the short term and provide surety of future interest costs protecting against any further sudden unexpected future rate increases.

#### **Contributions from Services**

- 5.6 All business cases supporting capital expenditure will include full analysis of the financial implications of the scheme alongside a clear indication of how the financial implications will be managed within the Medium-Term Financial Strategy (MTFS).
- 5.7 When including any scheme in the Council's Capital Programme the Section 151 Officer will determine the

- appropriate impact on the Revenue Budget. This impact will require service budgets within the MTFS to fund either all, part or none of the net capital costs of the scheme.
- 5.8 In making a determination about funding capital schemes from revenue budgets the level of potential revenue savings or additional revenue income will be considered. If a capital scheme will increase revenue costs within the MTFS, either from the future costs of maintaining the asset or from the costs of financing the capital expenditure, then the approach to funding such costs must be approved as part of the business planning process before the scheme can commence.
- 5.9 The Council's strategy is to use revenue contributions of £1.3m in 2023/24 to finance the Capital Programme to reduce the overall Capital Financing Budget. These contributions come from: £3.0m from the Investment Portfolio; £0.8m and a contribution from schools towards the school's transformation programme; £0.1m from Everybody Health and Leisure for the improvements to the Council's leisure facilities.

#### **Use of Financing Earmarked Reserve**

- 5.10 To allow a longer-term approach to setting the Financial Parameters of the Capital Strategy the Council will maintain an earmarked reserve to minimise the financial impact of annual variations to the Capital Financing Budget.
- 5.11 The Council's Reserves Strategy determines the appropriate use of reserves and how they are set up and governed. In the first instance any variance to the Capital Finance Budget (CFB) within any financial year will provide a top-up or drawdown from the Financing Earmarked Reserve. In balancing the CFB over the period of the MTFS the Section 151 Officer may also recommend appropriate use of the Financing Earmarked Reserve over the period.

5.12 The Council's current strategy is to draw-down the remaining balance from the Financing Earmarked Reserve over the next four years 2023/24 to 2026/27. Currently there is not enough in the reserve to cover the shortfalls in available budget. This will need to be addressed in the next Medium-Term Financial strategy for 2024/28.

#### **Capital Programme - Review Position**

- 5.13 Since the Second Financial review was reported to the Finance Sub Committee on the 2<sup>nd</sup> November, the capital programme has increased by £3.5m. This is mainly due to the receipt of several additional grants from the Shared Prosperity Fund £1.9m and the Childcare Expansion grant £0.8m.
- 5.14 Further work is ongoing to see if schemes can be deferred even further into the future or even removed from the programme altogether, as the Capital Financing budget for 2023/24 is still showing a pressure of over £6.0m which includes the interest paid on borrowing cash to fund capital expenditure. Any reduction in capital expenditure would improve that overspend position and reduce the need to borrow when rates are still high at 5.5% (on average). **Table 2** shows the summary of changes.

**Table 2: Summary Capital Programme** 

	MTFS	SCEs/	Budget	SCEs/	Revised
	Budget	Virements	Reductions	Virements	Budget
		in Quarter			
	2023/27	2023/27	2023/27	2023/27	2023/27
	£m	£m	£m	£m	£m
Adults and Health	0.5	-	0	0	0.5
Children & Families	116.8		0	(0.4)	116.4
Highways & Transport	311.0		0	0	311.0
Economy & Growth	227.2	0.6	(4.8)	0.9	223.9
Environment & Communities	34.9		-0.4	0	34.5
Corporate Directorate	30.3	-	0	-	30.3
	720.7	0.6	(5.2)	0.5	716.6

- 5.15 The revised programme is funded from both direct income (grants, external contributions) and the Council's own resources (prudential borrowing, revenue contributions, capital reserve). A funding summary is shown in **Table 3**.
- 5.16 **Table 4** lists details of Capital Supplementary Estimates over up to £1,000,000 and Capital Virements up to and including £5,000,000 that requires Committee to approve.
- 5.17 **Table 5** lists details a Capital Virement over £5,000,000 that was recommended by the Economy & Growth Committee to be approved by the Finance Sub Committee.
- 5.18 **Table 6** lists details of reductions in Approved Budgets where schemes are completed and surpluses can now be removed. These are for noting purposes only.
- 5.19 Prudential Indicators are shown at the end of this section
- 5.20 Capital programme detail is shown in other service committee **Appendices 1-7, Section 5**.

**Table 3: Capital Programme Update** 

Environment & Communities

Corporate Policy

Total

**Total New Schemes** 

#### CHESHIRE EAST COUNCIL CAPITAL PROGRAMME SUMMARY

			24 - 2026/27		
	Forecast 2023/24 £000	Forecast 2024/25 £000	Forecast 2025/26 £000	Forecast 2026/27 £000	Total Forecast 2023-27 £000
Committed Schemes - In	2.000	£000	2000	2000	ŁUUL
Adults and Health	4	466	0	0	470
Children and Families	34,195	35,470	21,202	20,019	110,886
Highways & Transport	67,452	45,826	58,430	81,140	252,848
Economy & Growth	49,346	83,076	72,800	9,800	215,022
Environment & Communities	6,168	3,656	11,136	5,614	26,574
Corporate Policy	9,994	9,407	6,503	2,524	28,428
Total Committed Schemes - In Progress	167,159	177,901	170,071	119,097	634,228
CA	PITAL PROGI	RAMME 2023	/24 - 2026/27		
					Tota
	Forecast 2023/24	Forecast 2024/25	Forecast 2025/26	Forecast 2026/27	Forecast 2023-27
	£000	£000	£000	£000	£000
New Schemes					
	0	0	0	0	C
Adults and Health	0	· ·			
Adults and Health Children and Families	277	2,919	3,300	0	6,496
Adults and Health Children and Families Highways & Transport	ŭ	•	3,300 21,843	0 15,051	6,496 59,693

4,229

31,535

209,435

971

770

581

3,957

171,116

3,417

31,560

201,631

18,892

137,989

0

8,416

1,552

85,943

720,171

#### CHESHIRE EAST COUNCIL CAPITAL PROGRAMME SUMMARY

CAPITAL PROGRAMME 2023/24 - 2026/27						
	Forecast 2023/24 £000	Forecast 2024/25 £000	Forecast 2025/26 £000	Forecast 2026/27 £000	Forecast 2023-27 £000	
Funding Requirement						
Indicative Funding Analysis:						
(See note 1)						
Government Grants	90,937	130,626	77,033	51,277	349,873	
External Contributions	19,964	17,376	42,003	35,861	115,204	
Revenue Contributions	1,681	1,093	219	434	3,426	
Capital Receipts	2,077	1,796	31,810	1,720	37,403	
Prudential Borrowing (See note 2)	56,456	58,546	50,566	48,697	214,265	
Total	171,116	209,435	201,631	137,989	720,171	

#### Note 1:

The funding requirement identified in the above table represents a balanced and affordable position, in the medium term. The Council will attempt to maximise external resources such as grants and external contributions in the first instance to fund the capital programme. Where the Council resources are required the preference will be to utilise capital receipts from asset disposals. The forecast for capital receipts over the next four years 2023-2027 assumes a prudent approach based on the work of the Asset Management team and their most recently updated Disposals Programme.

#### Note 2:

Appropriate charges to the revenue budget will only commence in the year following the completion of the associated capital asset. This allows the Council to constantly review the most cost effective way of funding capital expenditure.

Table 4: Requests for Supplementary Capital Estimates (SCEs) and Virements

Committee / Capital Scheme	Amount Requested	Reason and Funding Source
	£	
Supplementary Capital Estimates that have been made	up to £1,000,00	0
Children and Families		
Families Hub Transformation	36,000	Additional grant funding from Department for Education for Family Hub Transformation
Childcare Capital Expansion Grant	748,977	New grant from DfE to increase physical capacity of early years childcare provision and wraparound provision from primary aged children.
Highways & Transport		
Highway Maintenance Minor Works Tytherington Lane, Macclesfield S106 - Traffic Calming Measures	59,721 7,000	Replenishment from s106 funds for qualifying expenditure incurred.  Further draw down to S106 balances to continue works on these projects
A51 Nantwich Road Alpraham	18,000	
Total Supplementary Capital Estimates Requested	869,698	

Service / Capital Scheme	Amount Requested	Reason and Funding Source				
	£					
Capital Budget Virements that have been made up to £5,000,000						
Children & Families						
Education and 14-19 Skills						
Holmes Chapel Secondary School	25,000	Transfer to named scheme from Basic Need				
Sandbach High School - Basic Need	37,580	Transfer from Sandbach Planning area				
Macclesfield Planning Area - Secondary New	427,960	Transfer of unused balance from Macclesfield Planning area school project				
Congleton Planning Area	574,940	Amount of underspend on project to be returned to Basic Needs				
Highways and Infrastructure						
A6 MARR CMM Handforth	65,138	Works in Disley complete - remaining budget to be moved to Handforth section.				
		To combine with S106 Cuckoo Lane New commission, new project needed.				
Acton Village	180,390	Funded by Kingsleyfields – Ref 508H.				
Southern Gateway	487,011	Future High Street Fund - re-allocation of funds within the block grant allocation				
Mill Street Corridor	950,000	Transfer from UK Shared Prosperity Fund - core line				
Economy & Growth						
Macclesfield Indoor Market Toilet Refurbishment	20,000	Funding from Premises Capital project towards delivery of this scheme.				
Wilmslow Garden Centre Footpath s106	8,241	Feasability study to be funded by LTP funds and an additional £4k allocation from the STEPS Active Travel project.				
Future High Street Funding - CEC Innovation Centre	700,000	To combine the CEC Innovation Centre with Christ Church Innovation Centre,				
Future High Street Funding - CEC Innovation Centre	250,000	Future High Street Fund - re-allocation of funds within the block grant allocation				
Environment and Neighbourhood Services						
Crewe Towns Fund - Cumberland Arena	2,755	Virement from Crewe Towns funds to named project				
Future High Street Funding - Sustainable Energy Netwo	85,000	Future High Street Fund - proposed changes within this fund				
Crewe Towns Fund - Pocket Parks	110,094	Virement from Crewe Towns funds to named project				
Total Capital Budget Virements Approved	3,729,015					
Total Supplementary Capital Estimates and Virements	4,598,713					

**Table 5: Requests for Supplementary Capital Estimates (SCEs) and Virements** 

Committee	Amount Requested	Reason and Funding Source
	£	
Finance Sub Committee are to approve the Capital Vireme Supplementary Capital Virements over £5,000,000	ents and SCEs	
Economy & Growth Handforth Garden Village s106 Development Obligations	6,841,422	Recommendation to the Finance Sub Committee that the existing Handforth Garden Village budget in the Council's Capital Programme is separated into two project budgets, with the new project being titled Handforth Garden Village s106 Development Obligations, and having a budget of £6.8m to cover the first tranche of s106 contributions associated with the initial infrastructure works.
Total Supplementary Capital Virements Requested	6,841,422	
Total Supplementary Virements Estimates	6,841,422	

# **Table 6: TO NOTE - Capital Budget Reductions**

Committee / Capital Scheme	Approved Budget			Reason and Funding Source
	£	£	£	
Finance Sub Committee are asked to note the reductions	in Approved B	udgets		
Highways & Infrastructure				
S106 Agreement: Sandbach Railway Station - Cycle Lockers	20,000	18,557	(1,443)	
Wellington Road, Bollington 17/1891M	6,000	2,943	(3,057)	Draigata navy complete
Marsh Lane, Holmes Chap Bus St	25,000	24,102	(898)	Projects now complete
Springwood Way TytheringtonTRO	3,000	2,213	(787)	
Environment & Communities				
Arnold Rhodes Public Open Space Improvements Phase 2	94,428	89,020	(5,408)	Project now complete. Monies to be returned to s106 funds
	148,428	136,835	(11,593)	

# Prudential Indicators revisions to: 2022/23 and 2023/24 - 2025/26 and future years

#### **Background**

5.23 There is a requirement under the Local Government Act 2003 for local authorities to have regard to CIPFA's Prudential Code for Capital Finance in Local Authorities (the "CIPFA Prudential Code") when setting and reviewing their Prudential Indicators.

#### **Estimates of Capital Expenditure**

5.24 In 2023/24, the Council estimates to spend £171.1m on capital expenditure as summarised below.

Capital Expenditure	2022/23	2023/24	2024/25	2025/26	Future
	Actual	<b>Estimate</b>	<b>Estimate</b>	Estimate	years
	£m	£m	£m	£m	£m
Total	116 4	171.1	209.4	205.6	134.1

Source: Cheshire East Finance

#### **Capital Financing**

5.25 All capital expenditure must be financed either from external sources (government grants and other contributions). The Council's own resources (revenue reserves and capital receipts) or debt (borrowing, leasing and Private Finance Initiative). The planned financing of capital expenditure is as follows.

Capital Financing	2022/23 Actual £m	2023/24 Estimate £m	2024/25 Estimate £m	2025/26 Estimate £m	Future years £m
Capital receipts	1.0	2.1	1.8	31.8	1.7
Government Grants	47.1	90.9	130.6	77.1	51.3
External Contributions	6.7	20.0	17.4	42.0	35.9
Revenue Contributions	1.2	1.7	1.1	0.2	0.4
Total Financing	56.0	114.7	150.9	151.1	89.3
Prudential Borrowing	60.4	56.4	58.5	54.5	44.8
<b>Total Funding</b>	60.4	56.4	58.5	54.5	44.8
Total Financing and Funding	116.4	171.1	209.4	205.6	134.1

Source: Cheshire East Finance

#### Replacement of debt finance

5.26 Debt is only a temporary source of finance, since loans and leases must be repaid, and this is therefore replaced over time by other financing, usually from revenue which is known as minimum revenue provision (MRP). Alternatively, proceeds from selling capital assets may be used to replace debt finance. Planned MRP repayments are as follows.

Replacement of debt	2022/23	2023/24	2024/25	2025/26	2026/27
finance	Actual	<b>Estimate</b>	<b>Estimate</b>	<b>Estimate</b>	Estimate
	£m	£m	£m	£m	£m
Total	15.0	17.5	19.4	22.9	25.7

Source: Cheshire East Finance

#### **Estimates of Capital Financing Requirement**

5.27 The Council's cumulative outstanding amount of debt finance is measured by the capital financing requirement (CFR). This increases with new debt-financed capital expenditure and reduces with MRP repayments and capital receipts used to

replace debt. The CFR will increase by £39m during 2023/24. Based on the above figures for expenditure and financing, the Council's estimated CFR is as follows.

Capital Financing	2022/23	2023/24	2024/25	2025/26	2026/27
Requirement	Actual	Estimate	<b>Estimate</b>	<b>Estimate</b>	<b>Estimate</b>
	£m	£m	£m	£m	£m
Total	467	506	534	564	580

Source: Cheshire East Finance

#### **Asset disposals**

5.28 When a capital asset is no longer needed, it may be sold so that the proceeds, known as capital receipts, can be spent on new assets or to repay debt. Repayments of capital grants, loans and investments also generate capital receipts. The Council received £4.9m of capital receipts from asset sales in 2022/23 and plans to receive a further £4.8m in future years.

Capital Receipts	2022/23	2023/24	2024/25	2025/26	2026/27
	Actual	Estimate	<b>Estimate</b>	<b>Estimate</b>	<b>Estimate</b>
	£m	£m	£m	£m	£m
Asset Sales	4.3	1.0	1.0	1.0	1.0
Loans Repaid	0.6	0.2	0.2	0.2	0.2
Total	4.9	1.2	1.2	1.2	1.2

Source: Cheshire East Finance

#### **Gross Debt and the Capital Financing Requirement**

5.29 The Council's main objectives when borrowing are to achieve a low but certain cost of finance while retaining flexibility should plans change in the future. These objectives are often conflicting and the Council therefore seeks to strike a balance between cheap short term loans (currently available at around 5.3%) and long term fixed rate loans where the future cost is known but higher (currently 5.4%– 5.6%).

5.30 Projected levels of the Council's total outstanding debt (which comprises borrowing, PFI liabilities, leases are shown below, compared with the capital financing requirement.

<b>Gross Debt and the</b>	2022/23	2023/24	2024/25	2025/26	2026/27
Capital Financing	Actual	Estimate	<b>Estimate</b>	<b>Estimate</b>	<b>Estimate</b>
Requirement					
	£m	£m	£m	£m	£m
Borrowing	261	299	364	429	494
PFI Liabilities	19	18	17	17	15
Total Debt	280	317	381	446	509
Capital Financing Req.					
	467	506	534	564	580

Source: Cheshire East Finance

5.31 Statutory guidance is that debt should remain below the capital financing requirement, except in the short term. As can be seen from the above table, the Council expects to comply with this in the medium term.

#### **Liability Benchmark**

5.32 To compare the Council's actual borrowing against an alternative strategy, a liability benchmark has been calculated showing the lowest risk level of borrowing. This assumes that cash and investment balances are kept to a minimum level of £20m at each year end. This benchmark is currently £239m and is forecast to rise to £374m over the next four years.

Borrowing and the	2022/23	2023/24	2024/25	2025/26	2026/27
Liability Benchmark	Actual	Estimate	Estimate	Estimate	Estimate
	£m	£m	£m	£m	£m
Outstanding Debt	261	299	364	429	494
Liability Benchmark	239	272	312	348	374

Source: Cheshire East Finance

5.33 The table shows that the Council expects to remain borrowed below its liability benchmark.

#### Affordable borrowing limit

5.34 The Council is legally obliged to set an affordable borrowing limit (also termed the authorised limit for external debt) each year. In line with statutory guidance, a lower "operational boundary" is also set as a warning level should debt approach the limit.

	2022/23 limit £m	2023/24 limit £m	2024/25 limit £m	2025/26 limit £m	2026/27 limit £m
Authorised Limit for					
Borrowing	480	540	570	590	600
Authorised Limit for					
Other Long-Term					
Liabilities	19	18	17	17	15
Authorised Limit for					
External Debt	499	558	587	607	615
Operational Boundary					
for Borrowing	470	530	560	580	590
Operational Boundary					
for Other Long-Term					
Liabilities	19	18	17	17	15
Operational					
Boundary for					
External Debt	489	548	577	597	605

Source: Cheshire East Finance

#### **Investment Strategy**

5.35 Treasury investments arise from receiving cash before it is paid out again. Investments made for service reasons or for pure financial gain are not generally considered to be part of treasury management.

5.36 The Council's policy on treasury investments is to prioritise security and liquidity over yield, that is to focus on minimising risk rather than maximising returns. Cash that is likely to be spent in the near term is invested securely, for example with money market funds, other local authorities or selected high quality banks, to minimise the risk of loss. Money that will be held for longer terms is invested more widely, including in shares and property, to balance the risk of loss against the risk of returns below inflation.

Treasury Management				31/03/26 Estimate	
Investments	£m	£m	£m	£m	£m
Short term	32	20	20	20	20
Long term	20	20	20	20	20
Total Investments	52	40	40	40	40

Source: Cheshire East Finance

- 5.37 Further details on treasury investments are in pages of the Treasury Management Strategy, **Appendix 7a**.
- 5.38 Decisions on treasury management investment and borrowing are made daily and are therefore delegated to the Section 151 Officer and staff, who must act in line with the treasury management strategy approved by Council. Quarterly reports on treasury activity are reported to Cabinet as part of the Finance Update reports. The Audit and Governance Committee is responsible for scrutinising treasury management decisions.
- 5.39 Further details on investments for service purposes and commercial activities are in the Investment Strategy, **Appendix 7b.**

5.40 Although capital expenditure is not charged directly to the revenue budget, interest payable on loans and MRP are charged to revenue, offset by an investment income receivable. The net annual charge is known as financing costs; this is compared to the net revenue stream i.e., the amount funded from Council Tax, business rates and general government grants.

Ratio of Financing Costs to Net Revenue Stream		31/03/24 Estimate			
Financing Costs (£m)	19.0	19.0	20.0	21.0	22.0
Proportion of net revenue stream %	5.80	5.38	5.37	5.50	5.59

Source: Cheshire Fast Finance

- 5.41 Further details on the revenue implications of capital expenditure are on paragraphs 108-129 of the 2022-26 Medium Term Financial Strategy.
- 5.42 Due to the long-term nature of capital expenditure and financing, the revenue budget implications of expenditure incurred in the next few years will extend for up to 50 years into the future. The capital programme, within the Capital Strategy 2023 to 2027, has been affected by high construction inflation and high interest rates. When taking into account the longer term revenue implications and impact on future revenue budgets, the current programme is now considered to be unaffordable in future years. Consequently, the capital programme must be rephased, with the potential that some projects will have to cease to ensure the continued sustainability and affordability of the programme.

# **Finance Sub-Committee**

# 6. Reserves Strategy

## **Management of Council Reserves**

- 6.2 The Council's Reserves Strategy states that the Council will maintain reserves to protect against risk and support investment.
- 6.3 The opening balance at 1 April 2023 in the Council's General Reserves was £14.1m, as published in the Council's Statement of Accounts for 2022/23.
- 6.4 The General Reserves provides some protection against emerging risks such as inflation and particularly the DSG deficit, which was highlighted in the MTFS as having no alternative funding.
- 6.5 The Council also maintains Earmarked Revenue Reserves for specific purposes. At 31 March 2023 balances on these reserves stood at £61.6m, excluding balances held by Schools.
- 6.6 Unspent schools budgets that have been delegated, as laid down in the Schools Standards Framework Act 1998, remain at the disposal of the school and are not available to the Council to use.

- 6.7 During 2023/24, an estimated £28.7m will be drawn down and applied to fund service expenditure specifically provided for. Service outturn forecasts take account of this expenditure and funding. The closing balance at 31 March 2024 is forecast at £32.9m.
- 6.8 The third review position presents a pressure of £13.0m. Any variation to budget at year-end will be managed through the Council's Earmarked Reserves.

Table 1 - Forecast Reserves Position

	£m
General Reserve	14.1
Earmarked Reserves (excluding Schools)	32.9
Total Reserves Balance at 31 March 2024	47.0

.9 Details of individual reserves are shown in the relevant Service Committee appendix and in summary in **Table 2**.

Table 2 - Earmarked Reserves Summary

## **Earmarked Reserves Summary**

Committee Reserves	Opening Balance 1 April 2023	Forecast Movement in Reserves 2023/24	Forecast Closing Balance 31 March '24
	£000	£000	£000
Adults and Health Committee	7,082	(2,104)	4,978
Children and Families Committee	3,374	(1,603)	1,771
Corporate Policy Committee	45,549	(22,467)	23,064
Economy and Growth Committee	3,109	(1,442)	1,667
Environment and Communities Committee	994	(173)	821
Highways and Transport Committee	1,486	(866)	620
TOTAL EARMARKED RESERVES MOVEMENT	61,594	(28,655)	32,921

<sup>\*</sup>Excluding schools' balances

#### 6.10 Dedicated Schools Grant

The Dedicated Schools Grant (DSG) is ring-fenced funding received for: schools; high needs / special educational needs; and early years provision. In recent years there has been a pressure on the DSG high needs block where funding has not kept pace with the increasing numbers and cost of children with an education, health and care plan. This has created a deficit DSG reserve balance which is held in an unusable reserve. The on-going pressure is regularly reviewed; at the end of 2022/23 the deficit was £46.9m; the deficit is forecast to increase to £85.8m by the end of 2023/24.

Table 3 - DSG Deficit

Dedicated Schools Grant Deficit	£m
Deficit Balance B/F	46.9
Additional In-year Pressures	38.9
Deficit Balance at 31st March 2024	85.8

# **Appendix 7a:** Treasury Management Strategy

# **Treasury Management Report**

## 1. Background

- 1.1 Treasury management is the management of the Authority's cash flows, borrowing and investments, and the associated risks. The Authority has borrowed and invested substantial sums of money and is therefore exposed to financial risks including the loss of invested funds and the revenue effect of changing interest rates. The successful identification, monitoring and control of financial risk are therefore central to the Authority's prudent financial management.
- 1.2 Treasury risk management at the Authority is conducted within the framework of the Chartered Institute of Public Finance and Accountancy's *Treasury Management in the Public Services: Code of Practice* (the CIPFA Code) which requires the Authority to approve a treasury management strategy before the start of each financial year. This report fulfils the Authority's legal obligation under the *Local Government Act 2003* to have regard to the CIPFA Code.
- 1.3 Investments held for service purposes or for commercial profit are considered in the Investment Strategy (see **Appendix 7b**).

## 2. External Context

- 2.1 **Economic Background:** The Bank of England's (BoE) increased the Bank Base Rate to 5.25% in August 2023, before maintaining this level in September and then again in November. Members of the BoE's Monetary Policy Committee voted 6-3 in favour of keeping Bank Rate at 5.25%. The three dissenters wanted to increase rates by another 0.25%.
- 2.2 The November quarterly Monetary Policy Report (MPR) forecast a prolonged period of weak Gross Domestic Product (GDP) growth with the potential for a mild contraction due to ongoing weak economic activity. The outlook for CPI inflation was deemed to be highly uncertain, with near-term risks to CPI falling to the 2% target coming from potential energy price increases, strong domestic wage growth and persistence in price setting.
- 2.3 Office for National Statistics (ONS) figures showed CPI inflation was 6.7% in September 2023, unchanged from the previous month but above the 6.6% expected. Core CPI inflation fell to 6.1% from 6.2%, in line with predictions. Looking ahead, using the interest rate path implied by financial markets the BoE expects CPI inflation to continue falling, declining to around 4% by the end of calendar 2023 but taking until early 2025 to

- reach the 2% target and then falling below target during the second half 2025 and into 2026.
- 2.4 ONS figures showed the UK economy grew by 0.2% between April and June 2023. The BoE forecasts GDP will likely stagnate in Q3 but increase modestly by 0.1% in Q4, a deterioration in the outlook compared to the August MPR. The BoE forecasts that higher interest rates will constrain GDP growth, which will remain weak over the entire forecast horizon.
- 2.5 The lagged effect of monetary policy together with the staggered fixed term mortgage maturities over the next 12-24 months means the full impact from Bank Rate rises are still yet to be felt by households. As such, while consumer confidence continued to improve over the period, the GfK measure hit -21 in September, it is likely this will reverse at some point. Higher rates will also impact business and according to S&P/CIPS survey data, the UK manufacturing and services sector contracted during the quarter with all measures scoring under 50, indicating contraction in these sectors.
- 2.6 **Financial Markets:** Financial market sentiment and bond yields remained volatile, with the latter generally trending downwards as there were signs inflation, while still high, was moderating and interest rates were at a peak.
- 2.7 Gilt yields fell towards the end of the period. The 5-year UK benchmark gilt yield rose from 3.30% to peak at 4.91% in July before trending downwards to 4.29%, the

- 10-year gilt yield rose from 3.43% to 4.75% in August before declining to 4.45%, and the 20-year yield from 3.75% to 4.97% in August and then fell back to 4.84%. The Sterling Overnight Rate (SONIA) averaged 4.73% over the period.
- 2.8 **Credit Review:** Having completed a review of its credit advice on unsecured deposits at UK and non-UK banks following concerns of a wider financial crisis after the collapse of Silicon Valley Bank, the purchase of Credit Suisse by UBS, as well as other well-publicised banking sector issues, in March Arlingclose reduced the advised maximum duration limit for all banks on its recommended counterparty list to 35 days.
- 2.9 Arlingclose continued to monitor and assess credit default swap levels for signs of ongoing credit stress and although no changes were made to recommended durations over the period, Northern Trust Corporation was added to the counterparty list.
- 2.10 Heightened market volatility is expected to remain a feature, at least in the near term and, as ever, the institutions and durations on the Authority's counterparty list recommended by Arlingclose remains under constant review.
- 2.11 An outlook for the remainder of 2023/24 and interest rate forecast provided by Arlingclose is attached at **Annex A**.

#### 3. Local Context

3.1 As at 24 November 2023 the Authority has borrowings of £303m and investments of £72m. This is set out in further detail at **Annex B.** Forecast changes in these sums are shown in the balance sheet analysis in **Table 1** below.

**Table 1: Balance Sheet Summary and Forecast** 

	31/03/23 Actual	31/03/24 Estimate	31/03/25 Estimate	31/03/26 Estimate
	£m	£m	£m	£m
General Fund CFR	467	509	545	570
Less: Other long term liabilities *	(19)	(18)	(17)	(17)
Loans CFR	448	491	528	553
Less: External borrowing **	(261)	(321)	(354)	(411)
Internal (over) borrowing	187	170	174	142
Less: Usable reserves	(165)	(156)	(151)	(146)
Less: Working capital	(64)	(80)	(75)	(73)
Investments (or New borrowing)	42	66	52	77

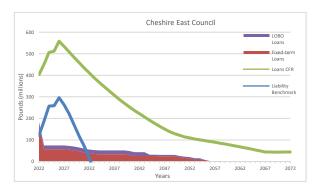
- \* finance leases and PFI liabilities that form part of the Authority's debt
- \*\* shows only loans to which the Authority is committed and excludes optional refinancing
- 3.2 The underlying need to borrow for capital purposes is measured by the Capital Financing Requirement (CFR), while usable reserves and working capital are the underlying resources available for investment. The Authority's current strategy is to maintain borrowing and investments below their underlying levels, sometimes known as internal borrowing.
- 3.3 CIPFA's Prudential Code for Capital Finance recommends that the Authority's total debt should be lower than its highest forecast CFR over the next three years. **Table 1** shows that the Authority expects to comply with this recommendation during 2023/24.
- 3.4 **Liability Benchmark:** To compare the Council's actual borrowing against an alternative strategy, a liability benchmark has been calculated showing the lowest risk level of borrowing. This assumes the same forecasts as **Table 1** above, but that cash and investment balances are kept to a minimum level of £20m at each year-end to maintain a core strategic Investment.

Table 2: Liability Benchmark

	31/03/23 Actual £m	31/03/24 Estimate £m	31/03/25 Estimate £m	31/03/26 Estimate £m
Loans CFR	448	491	528	553
Less: Usable reserves	(165)	(156)	(151)	(146)
Less: Working capital	(64)	(80)	(75)	(73)
Plus: Minimum investments	20	20	20	20
Liability Benchmark	239	275	322	354

3.5 Following on from the medium-term forecasts in **Table**2 above the long-term liability benchmark assumes
minimum revenue provision on new capital expenditure
based on a 25 year asset life and income, expenditure
and reserves all increasing by inflation of 2.5% a year.
This is shown in **Chart 1**.

#### **Chart 1: Liability Benchmark Chart**



# 4. Borrowing Strategy

- 4.1 The Authority currently holds loans of £303m, which is higher than 31 March 2023. This increase is expected as the CFR increases and budgetary pressures continue.
- 4.2 Between 2022/21 and 2022/23, receipt of Government funding for Covid relief measures, energy grants and other schemes in advance of expenditure had reduced the Councils borrowing requirement. These funds have now mostly been used or repaid which has significantly

- increased the amounts needed to be borrowed to more realistic levels.
- 4.3 At the moment, cash shortfalls are being met by temporary borrowing from other Local Authorities which, for a number of years, has been considerably cheaper than other sources of borrowing and allowed the Council to keep financing costs low. The cost of these loans has now significantly increased in line with base rate increases. Consideration is, therefore, being given to some longer term fixed rate loans which may be cheaper in the short term and provide surety of future interest costs protecting against any further sudden unexpected future rate increases. The cost of short term borrowing in the first half of 2023/24 is 4.13% and rising, compared to 1.66% for 2022/23.
- 4.4 **LOBO's:** The Authority holds £17m of LOBO (Lender's Option Borrower's Option) loans where the lender has the option to propose an increase in the interest rate at set dates, following which the Authority has the option to either accept the new rate or to repay the loan at no additional cost. All of these LOBOS have options during 2023/24. Due to rising interest rates it is becoming more likely that the lender may exercise their options. If this happens, the Authority is likely to take the option to repay LOBO loans at no cost although this may lead to slightly higher refinancing costs in the short term.

## 5. Investment Strategy

- 5.1 The Authority holds invested funds, representing income received in advance of expenditure plus balances and reserves held. Due to the overriding need for short term borrowing, other than £20m invested strategically in managed funds, the investments are generally short term for liquidity purposes. The level at 24 November 2023 is £72m.
- 5.2 The CIPFA Code requires the Authority to invest its funds prudently, and to have regard to the security and liquidity of its investments before seeking the highest rate of return, or yield. The Authority's objective when investing money is to strike an appropriate balance between risk and return, minimising the risk of incurring losses from defaults and the risk of receiving unsuitably low investment income.
- 5.3 The maximum amount that can be invested with any one organisation is set in the Treasury Management Strategy Report. The maximum amount and duration of investments with any institution depends on the organisations credit rating, the type of investment and for banks and building societies, the security of the investment. Generally credit rated banks and building societies have been set at a maximum value of £6m for unsecured investments and £12m for secured investments. Any limits also apply to the banking group that each bank belongs to. Limits for each Money Market fund have been set at a maximum value of £12m per fund. All potential counterparties are kept

- under continual review by our treasury advisors and advisory lower limits than those contained in the strategy are applied.
- 5.4 Treasury Management income to 24 November 2023 is £1,930,000 which is higher than the budgeted £560,000. However, borrowing costs are also higher than budgeted at £8.3m compared to budget of £3.16m. This is caused by a combination of increasing interest rates with an increased borrowing requirement. From the projected cash flows for the remainder of 2023/24 the net additional financing costs (borrowing less investment interest is expected to be £6.2m in excess of that budgeted.
  - The average daily investment balance including managed funds up to 24 November 2023 is £59.0m
  - The average annualized interest rate received on in-house investments up to 24 November 2023 is 4.87%
  - The average annualized interest rate received on the externally managed funds up to 24 November 2023 is 6.19%
- 5.5 The Authority's total average interest rate on all investments in 2023/24 is 5.20%. This return is below our our own performance target of 5.40% (average Base Rate + 0.50%) due to the time lag of reinvestments as rates increase. Hower, we compare

favourably to the Sterling Over Night Interest Average (SONIA) rate.

Table 3 - Interest Rate Comparison

Comparator	Average Rate to 24/11/2023
Cheshire East	5.20%
SONIA	4.85%
Base Rate	4.90%
Target Rate	5.40%

- 5.6 As the Authority holds reserves and working capital, £20m of this has been placed in strategic investments in order to benefit from higher income returns whilst spreading risk across different asset classes.
- 5.7 The investments are in five different funds which are all together are designed to give an annual income return higher than cash investments but which have different underlying levels of volatility. By spreading investments across different types of fund, the intention is to dampen any large fluctuations in the underlying value of the investments.

Table 4 - Strategic Investments

Fund Manager	Asset Class	Invested	Current Value
		£m	£m
CCLA	Property	7.5	7.4
Aegon	Multi Asset	5.0	4.2
Fidelity	Equity - Global	4.0	4.0
Schroders	Equity - UK	2.5	2.1
M & G	Bonds	1.0	0.8
TOTAL		20.0	18.5

5.8 The value of these investments does vary. During 2022/23 the valuation of all funds had been affected by rising inflation, the effects of the war in Ukraine and low levels of GDP. As inflation reduces and the likelihood of interest increases subsides the valuation of these funds is expected to improve. All funds continue to deliver good levels of income return.

Chart 2 – Current Investments by Counterparty Type

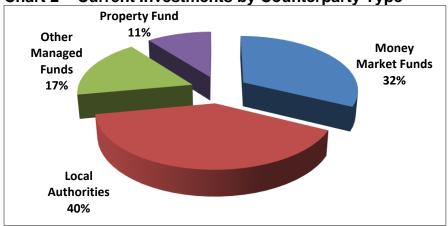
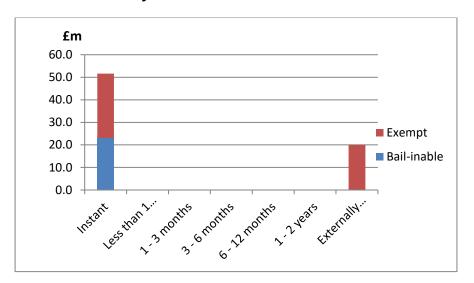


Table 6 – Types of Investments and Current Interest Rates

In-House Managed Investments	Average Rate %	£m
Money Market Funds Other Local Authorities – Fixed Term	5.33 5.35	23.1
Externally Managed Funds		£m
Total – see table 4		20.0
Summary of Current Investments		£m
TOTAL		71.6

**Chart 3 – Maturity Profile of Investments** 



Note: Bail-inable means that in the event of default the counterparty may be required to use part of the investments as their own capital in which case the Council would not get back as much as they invested. This would apply with most bank and Building Society investments.

# **6. Treasury Management Indicators**

- 6.1 The Authority measures and manages its exposures to treasury management risks using the following indicators.
- 6.2 **Interest Rate Exposures**: This indicator is set to control the Authority's exposure to interest rate risk.

The upper limit on the one-year revenue impact of a 1% rise in interest rates is:

Interest Rate Risk Indicator	Limit
Upper limit on one-year revenue impact of a 1% <u>rise</u> in interest rates	£740,000
Likely revenue impact in 2023/24 of a 1% <u>rise</u> in interest rates	£1,465,000

- 6.3 The impact of a change in interest rates is calculated on the assumption that maturing loans and investments will be replaced at current rates. The Council is expected to remain a net borrower in 2023/24 so a fall in rates would lead to savings rather than incurring additional cost so a limit of £0 was set. Rates have already changed by more than 1% although not forecast to change any further. Increased borrowing following repayment of Government funds has resulted in this indicator being exceeded.
- 6.4 **Maturity Structure of Borrowing:** This indicator is set to control the Authority's exposure to refinancing risk. Lower limits have been set at 0%. The upper limits on the maturity structure of borrowing less investments and the actual maturity profiles as at 24 November 2023 are:

Refinancing rate risk indicator	Upper Limit	Actual
Under 12 months	75%	59%
12 months and within 24 months	75%	16%
24 months and within 5 years	75%	1%
5 years and within 10 years	75%	9%
10 years and within 20 years	100%	4%
20 years and above	100%	11%

- 6.5 Time periods start on the first day of each financial year. The maturity date of borrowing is the earliest date on which the lender can demand repayment. The upper limit for loans maturing in under 12 months is relatively high as short term has been considerably cheaper than alternatives and allows for LOBO loans which have the potential to be repaid early. This will be kept under review as it does increase the risk of higher financing costs in the future.
- 6.6 **Principal Sums Invested for Periods Longer than**364 days: The purpose of this indicator is to control the Authority's exposure to the risk of incurring losses by seeking early repayment of its investments. The limits on the total principal sum invested to final maturities beyond the period end will be:

Price Risk Indicator	2023/24	2024/25	2025/26
Limit on principal invested beyond year end	£25m	£15m	£10m
Actual amounts committed beyond year end	£0m	£0m	£0m

## Annex A: Economic & Interest Rate Outlook for Remainder of 2023

	Current	Dec-23	Mar-24	Jun-24	Sep-24	Dec-24	Mar-25	Jun-25	Sep-25	Dec-25	Mar-26	Jun-26	Sep-26
Official Bank Rate													
Upside risk	0.00	0.25	0.50	0.50	0.75	0.75	0.75	0.75	0.75	0.75	0.75	1.00	1.00
Central Case	5.25	5.25	5.25	5.25	5.00	4.75	4.25	4.00	3.75	3.50	3.25	3.00	3.00
Downside risk	0.00	0.00	-0.25	-0.50	-0.75	-1.00	-1.00	-1.00	-1.00	-1.00	-1.00	-1.00	-1.00

UK inflation and wage growth remain elevated, but, following a no-change MPC decision in November, Bank Rate appears to have peaked in this rate cycle. Near-term rate cuts are unlikely, although downside risks will increase as the UK economy likely slides into recession and inflation falls more quickly.

The much-repeated message from the MPC is that monetary policy will remain tight as inflation is expected to moderate to target slowly. In the Bank's forecast, wage and services inflation, in particular, will keep CPI above the 2% target until 2026.

The UK economy has so far been relatively resilient, but recent data indicates a further deceleration in business and household activity growth as higher interest rates start to bite. Global demand will remain soft, offering little assistance in offsetting weakening domestic demand. A recession remains a likely outcome.

Employment demand is easing, although the tight labour market has resulted in higher nominal wage growth. Anecdotal evidence suggests slowing recruitment and pay growth, and we expect unemployment to rise further. As unemployment rises and interest rates remain high, consumer sentiment will deteriorate. Household spending will therefore be weak. Higher interest rates will also weigh on business investment and spending.

Inflation will fall over the next 12 months. The path to the target will not be smooth, with higher energy prices and base effects interrupting the downtrend at times. The MPC's attention will remain on underlying inflation measures and wage data. We believe policy rates will remain at the peak for another 10 months, or until the MPC is comfortable the risk of further 'second-round' effects has diminished.

Maintaining monetary policy in restrictive territory for so long, when the economy is already struggling, will require significant policy loosening in the future to boost activity.

# **Annex B: Existing Investment & Debt Portfolio Position**

	24/11/23	24/11/23
	Actual Portfolio	Average Rate
	£m	%
External Borrowing:		
PWLB – Fixed Rate	60	4.53%
Local Authorities	200	4.70%
LOBO Loans	17	4.63%
Other	7	5.07%
Total External Borrowing	284	4.66%
Other Long Term Liabilities:		
PFI	19	-
Total Gross External Debt	303	-
Investments:		
Managed in-house		
Short-term investments:		
Instant Access	23	5.33%
Fixed Term	29	5.35%
Managed externally		
Property Fund	7.5	5.00%
Multi Asset Fund	5	6.73%
Equity - Global	4	5.62%
Equity - UK	2.5	6.94%
Bonds	1	3.84%
Total Investments	72	5.44%
Net Debt	231	-

# **Appendix 7b:** Investment Strategy

## 1. Purpose

- 1.1 The purpose of the Investment Strategy is to:
  - set out the Council's approach to managing investments
  - establish financial limits for various classifications of investment
  - recognise the role and responsibilities of the Finance Sub Committee and its position as the main conduit through which investment opportunities should be considered
- 1.2 The definition of an **investment** covers all the financial assets of a local authority as well as other non-financial assets that the organisation holds primarily or partially to generate a profit; for example, investment property portfolios. This may therefore include investments that are not managed as part of normal treasury management processes or under treasury management delegations.
- 1.3 The Council has a Capital Strategy (prepared in-line with the requirements of the Prudential Code); and a Treasury Management Strategy (prepared in line with the requirements of the Treasury Management Code) relevant disclosures are made within each document.
- 1.4 Consequently, this Investment Strategy is part of a suite of related documents and focuses predominantly

on matters not covered by the Capital Strategy and Treasury Management Strategy.

#### **Statutory Background**

- 1.5 On 2<sup>nd</sup> February 2018 the Department for Levelling Up, Housing and Communities (DLUHC) (formerly MHCLG) published updated statutory guidance on capital finance, in respect of Local Government investments and the minimum revenue provision. The guidance may be found at:
  - https://assets.publishing.service.gov.uk/
- The guidance was issued to reflect concerns raised by 1.6 government over patterns of local authority behaviour particularly with respect to the exponential increase in borrowing to invest in commercial properties and other investments where a return was a primary aim. There was concern that local authorities were being exposed to high levels of financial risk through borrowing and investment decisions and that could have a detrimental impact on services if investments did not perform as expected. The requirement to produce this annual Investment Strategy, to be approved by Full Council, was an attempt to recognise this and ensure that Members have sufficient expertise to understand the complex transactions that they have ultimate responsibility for approving.
- 1.7 In the November 2020 Autumn Statement the Chancellor of the Exchequer went further and

effectively prohibited the future purchase of commercial assets primarily for generating yield. Where there are any plans to acquire assets primarily for yield, irrespective of the source of financing for that particular asset, then the Public Works Loan Board (PWLB) would not advance any lending to the Authority. It is clear therefore that yield should be an incidental, rather than the principal factor, in any future decision to acquire an investment asset.

- 1.8 2021 saw regulators continue this direction of travel to strengthen and codify the rules around commercial assets and borrowing for yield. In December 2021 CIPFA issued a revised Prudential Code which placed further limitations on the ability of Local Authorities to borrow and invest.
- 1.9 The new Code incorporated updated and revised content in respect of Authorities not borrowing more than or in advance of their needs purely to profit from the investment of the extra sums borrowed. It strengthened previous guidance that authorities "must not borrow to invest primarily for financial return". This included any form of borrowing whether it be public or private sector. In addition, it included proportionality as an objective in the Prudential Code; and further provisions were included so that an Authority considered an assessment of risk to levels of resources.

- 1.10 The code is clear to make the distinction between the normal activities that a Council should undertake and those which will expose it to greater risk and uncertainty. Three investment categories have been recognised and they are reflected in this Authority's definition and presentation of investment information.
- 1.11 It has been the need to diversify and grow revenue income sources to meet growing service pressures and the availability of cheap borrowings that have fuelled the growth in local authority investments. The last year has seen the investment decisions of several local authorities come under scrutiny along with some high-profile failures. These have vindicated the regulators cautionary approach and reinforced to stakeholders that investments come with risk and real consequences when they go wrong.
- 1.12 More than ever members need to ensure that they are fully informed and capable of making decisions on investments particularly in areas that are far removed from normal Council activities and area of expertise.

#### Introduction

- 1.13 The Authority invests its money for three broad purposes and these are reflected in the revised Prudential Code:
  - because it has surplus cash as a result of its day-today activities, for example when income is received

- in advance of expenditure (known as **treasury** management investments),
- to support local public services by lending to or buying shares in other organisations (service investments), and
- to earn investment income (known as **commercial investments** where this is the main purpose).
- 1.14 Often there may be a crossover of purposes for investments within the Authority. Whilst a return may be a by-product of an investment this is rarely the overriding reason for making or retaining an investment. It will normally be linked to other long term strategic or regeneration factors.
- 1.15 This Investment Strategy meets the requirements of the statutory guidance issued by DLUHC in February 2018 and focuses on the second and third of the above categories.
- 1.16 **Total risk exposure:** The first indicator shows the Authority's total exposure to potential investment losses. This includes amounts the Authority is contractually committed to lend but have yet to be drawn down and guarantees the Authority has issued over third party loans.

## 2. Investment Indicators

2.1 The Authority has set the following quantitative indicators to allow elected Members and the public to assess the Authority's total risk exposure arising from its investment decisions.

Table 1: Total investment exposure in £'000

Total investment exposure	31/03/23 Actual	31/03/24 Forecast	31/03/24 Forecast
Treasury management investments	52,300	40,000	40,000
Service investments: Loans	16,728	26,740	26,668
Service investments: Shares	4,460	4,460	4,460
Commercial investments: Property	24,537	24,537	24,537
Commercial Investments: Loans	3,776	3,446	3,446
TOTAL INVESTMENTS	101,801	99,183	99,111
Commitments to lend	6,097	6,013	6,013
TOTAL EXPOSURE	107,898	105,196	105,124

2.2 The Council has total investment exposure forecasted at £105m at March 2024 (£65m excluding treasury management), of which £24.5m relates to property investment backed by physical assets with an income stream and alternative use. Other investments are

loans for economic development purposes; consequently they are not a material element of our budgeting for MTFS income.

2.3 **How investments are funded:** The Authority's investments are largely funded by usable reserves and income received in advance of expenditure. Prudential borrowing is being used in limited circumstances and performance is closely monitored.

Table 2: Investments funded by borrowing in £'000

Investments funded by borrowing	31/03/22 Actual	31/03/23 Actual	31/03/24 Forecast
Treasury management investments	0	0	0
Service investments: Loans	0	0	0
Service investments: Shares	0	0	0
Commercial investments: Property	21,517	20,089	19,353
Commercial Investments: Loans	8,000	3,776	3,446
TOTAL FUNDED BY BORROWING	29,517	23,865	22,799

2.4 Rate of return received: In part this indicator shows, for Treasury Management and Commercial Property investments, the investment income received less the associated costs, including the cost of borrowing where

appropriate, as a proportion of the sum initially invested. Note that due to the nature of the local government accounting framework, not all recorded gains and losses affect the revenue account in the year they are incurred.

Table 3: Investment rate of return (net of all costs)

Investments net rate of return	2022/23 Actual	2023/24 Forecast	2024/25 Forecast
Treasury management investments	2.96%	4.90%	5.12%
Service investments: Loans (see1.21 below)	-6.52%	-0.43%	0.03%
Service investments: Shares (see 1.22 below)	NIL*	NIL*	NIL*
Commercial investments: Property	3.16%	3.20%	3.20%
Commercial Investments: Loans	3.16%	3.13%	3.13%

2.5 The return for Service Investments: Loans is not a true return but is instead heavily skewed towards non-interest bearing loans for CEC and the % fluctuation in the underlying value of the new assets within the Life Science Fund. As such they do not reflect actual cashflows.

- 2.6 Within the category Service Investments: Shares we have historically shown the % movement in the carrying value of our shareholding in Alderley Park Holdings Limited as a return. However, this is not a real return or cashflow. Typically, a return on a share would be based upon the dividend yield and there have been no dividends paid. Therefore, this is now being shown as Nil. There has been an upward revaluation of property assets at Alderley Park which has impacted the underlying asset value that we show in Table 5. We will continue to monitor, but the asset value remains more than the Authority paid for the shares.
- 2.7 The major assets included within Commercial Investments: Properties, representing over 90% of the value in that classification, are two commercial retail properties in Crewe. Whilst we will see fluctuations year-on-year given the pressures on 'bricks and mortar retail', the Council will only experience an impact on its Revenue Account if a site becomes vacant for a prolonged period or is subject to a (lower) rent review.
- 2.8 Both tenants have thus far weathered the local economic effects of the past three years though we have experienced further reductions in asset value in the last financial year. As the lease term reduces this may continue until leases are renewed or replaced.
- 2.9 Much of the investment returns for Commercial Investments relates to rent on these two assets. Rental income on both has held up during the year. Overall

- returns are affected by the fact that we offset prudential borrowing costs against the income. However, as this is the major income bearing category of investment more attention needs to be diverted to ensure that occupancy and income are maximised and secured for the long term.
- 2.10 The Commercial investments: Loans are at the expected level of return given the rates in place when they were established.

## 3. Treasury Management Investments

- 3.1 The Authority typically receives its income, such as taxes and grants, before it pays for expenditure such as through payroll and invoices. It also holds reserves for future expenditure and collects local taxes on behalf of Central Government. These activities, plus the timing of borrowing decisions, can lead to a cash surplus which is invested in accordance with guidance from the Chartered Institute of Public Finance and Accountancy.
- 3.2 The Constitution of the Authority delegates the power to manage and make Treasury Management Investments to the Section 151 Officer via the Treasury Management Strategy.
- 3.3 **Contribution:** The contribution that these investments make to the objectives of the Authority is to support effective treasury management activities.

3.4 **Further details:** Full details of the Authority's policies and performance to date for treasury management investments are covered in the separate Treasury Management Strategy (**Appendix 7a**).

## 4. Service Investments: Loans

- 4.1 **Contribution:** The Council lends money to other organisations to support local public services and stimulate economic growth. These are shown below in Table 4.
- 4.2 The Council has participated in a European Regional Development Fund project and has received £20m in grant funding which has been provided to Cheshire and Warrington Development Partnership in the form of a loan to allow development lending across the sub region. This is non-interest bearing for the Council.
- 4.3 Interest bearing loans have been provided to Everybody Health & Leisure Trust (Everybody) for the purpose of investing in new equipment, with the aim of increasing the usage of leisure facilities and improving the health of residents. These are included within the Local Charities category.
- 4.4 In March 2013, Astra Zeneca announced it was relocating its R&D function from Alderley Park to Cambridge. To retain the expertise in the region and to stimulate local economic growth the Council has

- invested in Alderley Park Holdings Ltd by way of equity investment and interest free loan. The loan was an integral component of the 10% equity stake and therefore needs to be viewed in conjunction with the equity investment.
- 4.5 In addition, the Council has invested £5m in the Greater Manchester & Cheshire Life Science Fund, a venture capital fund investing in a range of life science businesses. Partners in the Fund include the Greater Manchester Combined Authority, Cheshire & Warrington Local Enterprise Partnership and Alderley Park Holdings Ltd. The Fund has a regional focus and seeks to target companies looking to re-locate a material part of their business within the Greater Manchester and Cheshire & Warrington areas, which includes Alderley Park where the Fund is based.
- 4.6 The nature of the loans are that they do not attract an interest rate and returns are dependent upon the success of individual investments made by the Fund. The GM Life Science Fund is "revalued" on an annual basis based upon the net asset valuation of the Fund and this can lead to short term fluctuations in the notional returns of this loan category. It should be noted that whilst the investment in the Life Science Fund is high risk it is also long-term in nature, so year-by-year fluctuations are to be expected but gains or losses will only crystallize when funds are extracted. The Authority has decided against committing new funds to a follow up fund for the time being.

- 4.7 Only the Everybody loans are interest bearing and are reflected in the "Local Charities" category. These are accrued at a rate of Bank of England base rate plus 4%.
- 4.8 The Council may consider making further Service Investment Loans, subject to business cases and where the balance of security, liquidity and yield have been considered as part of robust risk assessment. None are currently envisaged.
- 4.9 **Security:** The main risk when making service loans is that the borrower will be unable to repay the principal lent and/or the interest due. In order to limit this risk and ensure that total exposure to service loans remains proportionate to the size of the Authority, upper limits on the outstanding loans to each category of borrower have been set as per Table 4.

Table 4: Loans for service purposes in £'000

Category of borrower	31/03/23 Actual £000	31/03/24 Forecast £000	31/03/24 Forecast £000	31/03/24 Forecast £000	2023/24 £000
		Balance owing	Loss allowance	Net figure in accounts	Approved Limit
Subsidiaries	0	0	0	0	2,000
Suppliers	23	24	1	23	500
Local businesses	16,377	26,531	70	26,461	30,00 <del>0</del>
Local charities	221	185	27	158	2,500
TOTAL	16,621	26,740	107	26,642	35,000

4.10 Accounting standards require the Authority to set aside loss allowances for loans, reflecting the likelihood of non-payment. The figures for loans in the Authority's Statement of Accounts are shown net of this loss allowance. The loss allowance figure does not necessarily reflect our anticipation or expectation that loans will need to be written down. Rather, the allowance represents a prudent accounting treatment required by CIPFA guidance. The Authority makes every reasonable effort to collect the full sum lent and has appropriate credit control arrangements in place to recover overdue repayments.

- 4.11 **Risk assessment:** The Authority assesses the risk of loss before entering into and whilst holding service loans. Each application for a loan requires completion of a business case. This is followed by a process of due diligence taking into account creditworthiness and financial standing and the Council's corporate objectives. External advisors are used where appropriate, dependent on materiality and scope of the loan arrangement. Each application is considered on a case by case basis.
- 4.12 As Accountable Body for the Cheshire & Warrington Local Enterprise Partnership, the Council is also contracting party to loans provided to organisations from the Growing Places Fund. This £12m Fund was established with Government grants and is "owned" by the Local Enterprise Partnership; consequently, these investments are not made using Cheshire East's resources and are not reflected in the table above, as regards investments made, or affecting upper limits of lending.

## 5. Service Investments: Shares

- 5.1 **Contribution:** The Council invests in the shares of its subsidiaries and local businesses to support local public services and stimulate local economic growth.
- 5.2 As noted above, the Authority has invested in Alderley Park Holdings Limited to maintain and stimulate this key strategic industry of life sciences within the

- Borough. Cheshire East is a 10% shareholder in Alderley Park and has invested in the development of the site along with Bruntwood (51% shareholder) and Manchester Science Partnerships (39% shareholder).
- 5.3 This should be seen as a long-term strategic investment. There have been no dividend returns and any changes in % returns have been based upon the change in value of our share of the underlying assets which will fluctuate as the site continues its transition from a single user to a multiuser campus. In contrast with what we have seen of the commercial property sector elsewhere, the internal valuation of our stake has risen over the year (i.e. increase in our share of the net asset value). This highlights the fluctuating nature of this valuation. The following observations should be noted:
- 5.4 The valuation (see Table 5) remains greater than the purchase price and the underlying assets at Alderley Park have strengthened, with a pipeline of future investments in place. We expect valuations to improve in the future.
- 5.5 The movement in value largely arises from accounting transactions/ re-valuations. A gain or loss to the Council's Revenue and Capital Receipts accounts would only crystallise in the event of divesting our equity stake. This is not currently under consideration. As it is a long-term strategic asset there is ample time for the sector to grow.

- 5.6 The Council also has shares in its subsidiary, wholly owned companies. However, they are of nominal value, and the share values are not considered material in the context of this Investment Strategy.
- 5.7 As reflected in this strategy a key objective of future investments will be to generate a return to benefit the Council's Revenue Account. However, the Council may consider acquiring shares in companies if there is a compelling business case demonstrating strong potential for growth in capital value.
- 5.8 **Security:** One of the risks of investing in shares is that they fall in value, meaning that the initial outlay may not be recovered. To limit this risk, upper limits on the sum invested in each category of shares have been set.

Table 5: Shares held for service purposes in £'000

Category of company	31/03/23 actual £000	31/03/24 actual £000	31/03/24 Forecast £000	31/03/24 Forecast £000	2024/25 £000
	Value in accounts	Amounts invested	Total Gains/ (Losses)	Value in accounts	Approved Limit (at cost)
Local businesses	4,460	1,070	3,390	4,460	10,000
TOTAL	4,460	1,070	3,390	4,460	10,000

- 5.9 **Risk assessment:** The Authority assesses the risk of loss before entering into and whilst holding shares by: assessing the proposition, taking into consideration the market (the nature and level of competition, how the market/ customer needs will evolve over time, barriers to entry and exit and any ongoing investment requirements); using external advisors, where specialist knowledge/ intelligence is required in each case; and being part of the entities' governance arrangements, having a seat on the Board, and receiving and analysing information on financial and operational performance against plan, and updated business plans, on a regular basis.
- 5.10 **Liquidity:** With regard to the existing equity stake in Alderley Park, it was deemed to be a long-term investment, supporting a business and site development plan through to at least 2025. As described above, regular monitoring and receipt of updated business plans will help to inform considerations with regards to the selling of shares;

and it is important to note, as a minority shareholder in Alderley Park, that shares must first be offered to other shareholders in those private enterprises (and consequently the prospects for disposing of shares should be seen as good, as evidenced by the sale of shares in Manchester Science Partnerships in 2019).

- 5.11 In the event of considering whether to make further Service Investments via shares, the Council will consider maximum investment periods on a case-by-case basis, taking into consideration the prospects for funds being accessible when required (e.g. to repay borrowing; or for other capital financing purposes) by making an assessment of liquidity, given the nature of the proposed investment (e.g. the type of organisation; the market in which it operates).
- 5.12 Non-specified Investments: Shares are the only investment type that the Authority has identified that meets the definition of a non-specified investment in the Government guidance. The limits above on share investments are therefore also the Authority's upper limits on non-specified investments. The Authority has not adopted any procedures for determining further categories of non-specified investment since none are likely to meet the definition.

# **6. Commercial Investments: Property**

6.1 For the purpose of this Strategy, it should be noted that DLUHC defines property to be an investment if it is

- held primarily <u>or partially</u> to generate a profit. To comply with accounting classifications, the Authority includes several assets in Table 6 that might otherwise be excluded as they are not being held to primarily generate a yield or return.
- 6.2 Central government continues to express concern over the level of commercial investments held by local authorities and the risk that this presents if an authority becomes over exposed. Real world examples are now emerging where this eventuality has come to pass. Changes to the Prudential Code have reinforced opposition to investment in commercial property.
- 6.3 The government has effectively regulated against the purchase of commercial assets primarily for generating yield. Consequently, there have been no new commercial properties acquired in the year and any future investments will be aligned to normal Council service provision. Whilst this limits the Authority's ability to invest in commercial property for investment purposes, it is recognised that regeneration is a necessary factor which could result in legitimate purchases of such property. Careful attention will need to ensure that yield is an incidental factor in any future decision to invest in a commercial property investment.
- 6.4 **Contribution:** The Council invests in local commercial property and land, for a number of reasons. The intention of making a profit that will be spent on local public services is largely a by-product and is not the primary reason.

- 6.5 Historically, the most significant commercial investment acquired by the Authority is land and buildings on the North and East side of Weston Road in Crewe, purchased in April 2019. This accounts for 77% of the net book value in the accounts in this particular asset classification.
- 6.6 We have revisited the historic purchase costs of the assets included in the categories below. For those that were inherited by Cheshire East Council we have used the valuation at 2009/10. This is to allow for a simple calculation of yield.
- The value of properties is updated annually. The most 6.7 recent valuation is from March 2023 and reflect the period post COVID-19 and the impact of government fiscal and macroeconomic policy along with the rises in inflation and interest rates. The year to March 2022 saw retail values continue to grow and the other categories made modest gains. 2023 saw a significant reversal of these gains and every category saw falls in valuation. The most significant correction came with retail property, and this category is now valued at less than purchase cost. Overall, the valuation of Commercial Investments: Property fell by 15% year on vear. The main driver for the fall in is the reduced number of years remaining on an existing lease. This increases the risk of non-renewal thereby lowering the valuation. The downward trend will continue in 2024 until a new tenancy agreement is agreed.

Table 6: Property held for investment purposes in £'000

Property	Actual	31/03/2	22 actual	31/03/2	23 actual
	Purchase cost	Gains or (losses) in-year	Value in accounts (includes gains/ (losses) to date	Gains or (losses)	Value in accounts
Industrial Units	1,492	11	1,740	(122)	1.618
Enterprise Centres	245	20	340	(15)	325
Retail	23,300	371	25,975	(3,887)	22,088
Office	240	*-	533	(27)	506
Total	25,277	402	28,588	(4,051)	24,537

- 6.8 **Security:** In accordance with Government guidance, the Authority considers a property investment to be secure if its accounting valuation is at or higher than its purchase cost including taxes and transaction costs. At the present time one class of property is valued at less than the historic cost. However, this is currently offset by historic gains on other property and therefore the view of the Authority is that the asset affected is being held for long term benefits and that there is no change in this outlook. This will continue to be monitored through the year.
- 6.9 Where value in accounts is at or above purchase cost: A fair value assessment of the Authority's investment property portfolio has been made within the

past twelve months, and the underlying assets continue to provide overall security for capital investment. Further Investment Strategy documents will be prepared during the year. Should the year end accounts preparation and audit process identify further risks, then an updated Investment Strategy will be presented to Full Council detailing the impact of the loss on the security of investments and any revenue consequences arising therefrom.

#### 6.10 Where value in accounts is below purchase cost:

The fair value of the Authority's investment property portfolio is no longer sufficient to provide security against loss, and the Authority is therefore taking mitigating actions to protect the capital invested. These actions include annually reviewing the Commercial Properties portfolio; and where the fair value is below the original purchase price alternative actions are considered (e.g. changing the use of the asset to earn additional investment income; refurbishing the asset to make it more attractive to the market; or re-purposing the asset for use by the Council as an operational property where services to the public will be provided from). If no alternative service uses are considered viable it will be classed as surplus to requirements and steps will be taken to market the asset for sale to realise a capital receipt. It is the Authority's view that the asset that has seen a significant reduction in value remains a strong, core asset in a prime location with scope to recover. The rental income received continues to fund borrowing costs and MRP provisions.

- 6.11 **Risk assessment:** The Authority assesses the risk of loss before acquiring and whilst holding property investments by:
  - Before entering into any commercial property investment the Authority assesses the local market conditions, by establishing the supply and demand of the need for a certain type of commercial property investment, what competition currently exists locally, nationally and globally dependent on the type of activity that will take place in the asset (for example retail units, industrial units or residential properties). These decisions are made alongside the expertise, knowledge and market evidence collected from our Economic Development Service.
  - The Authority also ensures that when setting rental income on the assets a cost of use and sensitivity analysis is completed, to future proof the running and maintenance costs of the assets so that rents are set at a level where they are competitive in the local market but will also ensure that the income will provide that additional financial security.
  - Whilst holding the commercial properties we continually review market prices, look out for changes in the market, and assess the competition.
  - The Authority constantly monitors any changes in the political environments, locally, nationally and globally to assess any potential impact on the local rental markets.

- 6.12 Future investments would be considered in the first instance by the Section 151 Officer supported by other officers. Any final decision would be made by the Finance Sub Committee. Should any investments be identified then the Section 151 Officer can initiate steps to move funds into the main Capital Programme.
- 6.13 This Investment Strategy acknowledges that with the introduction of the committee system the role of the Finance Sub Committee is the body that has the role to consider future investments and make recommendations to Council for ultimate approval of individual investments.
- 6.14 No new investments are currently anticipated.
  However, given that significant commercial retail property has been purchased more emphasis will need to be given towards the category of any future investment to ensure that the portfolio is diversified and not overly reliant upon a single sector.
- 6.15 **Liquidity:** Compared with other investment types, property is relatively difficult to sell and convert to cash at short notice and can take a considerable period to sell in certain market conditions. To ensure that the invested funds can be accessed when they are needed, for example to repay capital borrowed, the Authority constantly monitors the use of all assets and where there is a market for a particular asset or asset type will look into realising the capital receipt on those assets if it outweighs the long-term benefits of holding the asset for a potential rental stream.

## 7. Commercial Investments: Loans

- 7.1 **Contribution:** The Authority has worked alongside Cheshire West and Chester Council and Warrington Borough Council to each provide the Cheshire & Warrington Local Enterprise Partnership (LEP) with a £10m loan facility to be used to invest in economic development schemes across the Enterprise Zones in the sub-region.
- 7.2 The first loans totalling £8m in respect of Alderley Park Glasshouse and Blocks 22-24 were made in December 2020. The purpose is to stimulate economic development, and payback of the loans will be achieved from business rates retained by the LEP under Enterprise Zone regulations. The loan in respect of Blocks 22-24 was repaid in July 2022. Whilst the facility is still available there are no imminent plans to draw down further amounts.

Table 7: Loans for Commercial Purposes in £'000

Category of borrower	31/03/23 Actual	As at 31/03/24 Forecast			2024/25
		Balance owing	Loss allowance	Net figure in accounts	Approved Limit
Partner Organisations	3,776	3,446	159	3,287	20,000
TOTAL	3,776	3,446	159	3,287	20,000

- 7.3 When considering making commercial investment loans, there will always be a Council policy-related objective (e.g. regeneration or economic development) in addition to the objective of financial benefit (yield) to the Council's Revenue Account (i.e. interest received) being greater than the costs to the Revenue Account (e.g. debt financing).
- 7.4 In considering commercial loan investment opportunities, the Council will adopt a prudent approach, with two underlying objectives:
  - **Security** protecting the capital sum invested from loss.
  - Liquidity ensuring the funds invested are available when needed.
- 7.5 **Risk assessment:** The Authority assesses the risk of loss before entering into commercial loans with a

thorough due diligence process by: assessing the proposition, taking into consideration the market (the nature and level of competition, how the market/ customer needs will evolve over time, barriers to entry and exit and any ongoing investment requirements); using external advisors, where specialist knowledge/ intelligence is required in each case; and receiving and analysing information on financial and operational performance against plan, and updated business plans, on a regular basis.

7.6 Each application for a loan will require completion of a business case. Each loan application is considered on a case-by-case basis. For commercial loans, the intent is that they will be approved in line with those rules being developed in accordance with Section 10 below. Currently, the approval route will be based upon the source of the funding identified for the Loan.

# 8. Loan Commitments and Financial Guarantees

8.1 As Accountable Body for the Cheshire & Warrington Local Enterprise Partnership, the Council is acting as Entrusted Entity to a £20m European Regional Development Fund (ERDF)-supported 'Evergreen' Development Fund, which has issued loans to third parties. The Council, as contracting party, provides guarantees in respect of the amounts provided through ERDF.

8.2 The Fund is designed to provide loan finance to specific projects across Cheshire and will not generate a return for the Authority. The balances are included this year within Service Investments: Loans (see Table 4 above). The workings of the fund are subject to detailed scrutiny and are managed by a firm of experienced fund managers with a strong track record of providing loans that minimise the risk of default. The Council, as contracting party, will provide guarantees in respect of the amounts provided through ERDF though this will be offset by the professional indemnity insurance held by the fund manager.

## 9. Proportionality

- 9.1 A major concern for external governing bodies is the extent to which Authorities are dependent upon investment income to fund services. Proportionality will form a key component of the proposed new Prudential Code.
- 9.2 Historically, the Authority has not been materially dependent on return-generating investment activity to achieve a balanced revenue budget, in respect of Place Services. However, in the context of the current financial situation faced by the Authority and the sector, those returns will become an important factor in the ability to set a balanced budget. Whilst the proportion of the net revenue budget was consistently low and deemed immaterial this could change and should it fail to achieve the expected net return, the Authority's

contingency plans for continuing to provide these services include effective budget management and tight cost control could become more difficult to achieve. Therefore, more emphasis needs to be placed on managing the portfolio and securing an income stream or reviewing exit strategies.

## 10. Borrowing in Advance of Need

10.1 Government guidance is that local authorities must not borrow more than, or in advance of their needs purely to profit from the investment of the extra sums borrowed. The Authority follows this guidance. Investments are made to meet the strategic needs of the Authority, its residents and local businesses.

## 11. Capacity, Skills and Culture

11.1 Elected members and statutory officers: Adequate steps are taken to ensure that those elected Members and statutory officers involved in the investment decision making process have appropriate capacity, skills and information to enable them to: 1. take informed decisions as to whether to enter into a specific investment; 2. to consider individual assessments in the context of the strategic objectives and risk profile of the local authority; and 3. to enable them to understand how the quantum of these decisions have changed the overall risk exposure of the local authority.

- 11.2 The Finance Sub Committee comprised of Members, supported by officers and where necessary, external advisors, provides oversight of the Investment Strategy and acts on recommendations from officers that consider opportunities to enhance the Revenue and Capital Budgets of the Council through strategic investments, whether that involves using capital/cash resources or borrowing and lending powers.
- 11.3 The Authority continues to identify best practice from across the sector and will incorporate this into the evolving Investment Strategy.
- 11.4 It is recognised that in order to support decision making there will be a need to engage external advisors from time to time. The Authority has appointed Arlingclose Ltd as treasury management advisors and receives specific advice on investment, debt and capital finance issues. Other consultants, such as property consultants, are engaged as required.
- 11.5 **Commercial deals:** Steps have been taken to ensure that those negotiating and reporting commercial deals are aware of the core principles of the prudential framework and of the regulatory regime within which local authorities operate. A team of officers from Place, Finance, Legal, and Procurement are responsible for ensuring that the framework is followed. Where appropriate staff are provided with additional training and up to date skills via CIPFA and other providers.

- 11.6 **Corporate governance:** Corporate governance arrangements have been put in place to ensure accountability, responsibility and authority for decision making on investment activities within the context of the Council's corporate values and Constitution.
- 11.7 The requirement to produce an Investment Strategy, approved annually by Full Council is a key component of the corporate governance framework.

## 12. Glossary of Terms

**Investment** covers all of the financial assets of a local authority as well as other non-financial assets that the organisation holds primarily or partially to generate a profit; for example, investment property portfolios. This may therefore include investments that are not managed as part of normal treasury management processes or under treasury management delegations.

For the avoidance of doubt, the definition of an investment also covers loans made by a local authority to one of its wholly owned companies or associates, to a joint venture, or to a third party. The term does not include *pension funds* or *trust fund investments*, which are subject to separate regulatory regimes and therefore are not covered by this guidance.

A credit rating agency is one of the following three companies: Standard and Poor's, Moody's Investors Service Ltd and Fitch Ratings Ltd.

A **loan** is a written or oral agreement where a local authority temporarily transfers cash to a third party, joint venture, subsidiary or associate who promises to return it according to the terms of the agreement, normally with interest. This definition does not include a loan to another local authority, which is classified as a specified investment.

### **Specified Investments**

An investment is a specified investment if all of the following apply:

- The investment is denominated in sterling and any payments or repayments in the respect of the investment are payable only in sterling
- The investment is not a long-term investment (the local authority has contractual right to repayment within 12 months, either because that is the expiry term of the investment or through a non-conditional option)
- The making of the investment is not defined as capital expenditure by virtue of Regulation 25(1)(d) of the Local Authorities (Capital Finance and Accounting) (England) Regulations 2003 [as amended]
- The investment is made with a body or in an investment scheme described as high quality; or with one of the following bodies:
  - i. The United Kingdom Government;
  - ii. A local authority in England or Wales (as defined in section 23 of the 2003 Act) or a similar body in Scotland or Northern Ireland; or
  - iii. A parish council or community council
- should define high credit quality (definition incorporates ratings provided by credit rating agencies)

The **Treasury Management Code** means the statutory code of practice issued by CIPFA: "Treasury Management in the Public Services: Code of Practice and Cross-Sectoral Guidance Notes, 2017 Edition".

The **Prudential Code** means the statutory code of practice, issued by CIPFA: "The Prudential Code for Capital Finance in Local Authorities, 2021 Edition".

The **Capital Strategy** is the strategy required by the updates to the Prudential Code and Treasury Management Code.

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### **Finance Sub-Committee**

11 January 2024

**Cheshire Pension Fund Briefing** 

Report of: Alex Thompson, Director of Finance and Customer

Services (s151 Officer)

Report Reference No: FSC/30/23-24

Ward(s) Affected: All

## **Purpose of Report**

- The purpose of this report is to brief the Finance Sub-Committee in respect of matters considered at the Cheshire Pension Fund Committee.
- At the Finance Sub-Committee meeting on 7th June 2023, the Committee agreed to receive briefing papers through the year in respect of matters considered at the Cheshire Pension Fund Committee, and this is the latest briefing paper.

## **Executive Summary**

This report contains a briefing note summarising the key points in the items presented to the Cheshire Pension Fund Committee on 1st December 2023.

### RECOMMENDATIONS

The Finance Sub-Committee is recommended to:

1. Consider the briefing note summarising the key points in the items presented to the Cheshire Pension Fund Committee on 1st December 2023.

### **Background**

- 4 At the Finance Sub-Committee meeting on 7th June, members received a report, 'Local Government Pension Scheme and Cheshire Pension Fund'.
- That report was to inform the Sub-Committee about the Local Government Pension Scheme (LGPS), its importance in respect of the Council's financial planning and reporting, and to introduce the first in a series of briefing notes in respect of items presented to the Cheshire Pension Fund Committee. This report is the latest briefing paper.

## **Consultation and Engagement**

6 No consultation or engagement is required directly in relation to this report.

### **Reasons for Recommendations**

This report is the latest briefing paper on matters considered at the Cheshire Pension Fund Committee. It supports the Corporate Plan priority of being an open and enabling organisation; particularly with regard to ensuring transparency in decision making and supporting a sustainable financial future for the Council.

## **Other Options Considered**

8 Not applicable.

## **Implications and Comments**

Monitoring Officer/Legal

9 There are no legal implications of this report.

Section 151 Officer/Finance

10 As covered in the report.

**Policy** 

11 There are no policy implications identified.

Equality, Diversity and Inclusion

12 There are no equality, diversity and inclusion implications identified.

Human Resources

13 There are no human resources implications identified.

### Risk Management

14 There are no risk management implications identified.

### Rural Communities

15 There are no direct implications to rural communities.

Children and Young People including Cared for Children, care leavers and Children with special educational needs and disabilities (SEND)

16 There are no direct implications for children and young people.

### Public Health

17 There are no direct implications to public health.

### Climate Change

18 There are no direct implications to climate change.

Access to Informa	Access to Information							
Contact Officer:	Paul Goodwin - Head of Finance & Deputy Chief Finance Officer  paul.goodwin@cheshireeast.gov.uk							
Appendices:	1 – Briefing Paper on Cheshire Pension Fund Committee Meeting							
Background Papers:	Medium Term Financial Strategy 2023/24-2026/27  Statement of Accounts							





# Section 151 Officer briefing December 2023

#### **INTRODUCTION**

This briefing note summarises key points to note in the items being presented to the Pension Fund Committee on 1 December 2023 (procedural items have not been included).

#### **PART A**

#### **STANDING ITEMS**

Compliance Update – "red" breach in period re failure to provide Annual Benefit Statements to all members by 31 August 2023. Not achieved for 19% of active members (reason: replacement of back-office systems by major employers and resulting challenges in data extraction), and 2% of deferred members (reason: tracing difficulties). Impacted members have been contacted.

Regulatory update – items include the impact of the recent Cabinet reshuffle, and an update on the Boycotts, Divestments and Sanctions Bill.

#### McCLOUD REMEDY

DLUHC laid new regulations in September 23 setting out the McCloud remedy. Previous transitional protection offered to those within 10 years of retirement are now offered to all members. The report sets out the significant challenges in identifying impacted members, and the Fund's assessment of impacted members (approx. 27,000 of which approx. 14,000 are active members). Not all will see their benefits increase. There are significant data collection challenges to support recalculation of benefits. Changes to the Fund's administration system will be required. A rectification plan and timeline, based on DLUHC guidance, has been developed. All members who retire from 1<sup>st</sup> January 2024 will have their benefits calculated in line with the McCloud remedy and then existing pensioners will be considered. All members and employers will receive a letter by end of December 2023 alerting them to the McCloud changes.

### PENSIONS DASHBOARD PROGRAMME

Previous target for connection by the Fund to the national pensions dashboard infrastructure, September 2024, has changed. Connection deadline is now 31 October 2026 for all schemes, but LGPS are expected to be given a target date of between April and September 2025. Challenges in relation to data quality and the impact on the ability of dashboard users to connect to their pensions records are described. Funds are likely to connect to dashboards via an "integrated service provider" – the Fund is working to appoint an organisation into this role. A detailed project plan and budget will be developed and presented to Committee in due course.

### **RISK MANAGEMENT POLICY**

A formal risk management policy is presented for endorsement. It sets out a structured mechanism for capturing, managing and reporting risk at different levels of activity, ie strategic, operational and programme levels. A single risk register has been established to support management and reporting. Members will continue to receive regular reports on strategic risks. The policy will be reviewed when The Pension Regulator's new General Code of Practice comes into force.

#### **FUNDING STRATEGY STATEMENT**

Proposals for minor amendments to the Funding Strategy Statement are proposed. They relate to employer exits, specifically cessation costs, impacts on guarantees, the assumptions made on calculating potential exit credits, and exit credit ceilings. A consultation exercise involving all four councils in Cheshire will be launched to support the proposed changes.



# Section 151 Officer briefing December 2023

### **FUTURE MEETING DATES**

A schedule of meetings for 2024/25 is proposed. Members are asked to consider the use of hybrid meetings in future, and the timing of any proposed in-person meetings during the year.

### **PART B - CONFIDENTIAL ITEMS**

#### **STANDING ITEMS**

**Employer Changes and Activity** – A report of employer transfers and exits is provided, along with details of recent exit credits paid.

#### INVESTMENT PORTFOLIO – RESIDENTIAL PROPERTY

Proposal to transfer an amount of Fund assets to the LGPS Central UK Residential Property Fund.

### **CLIMATE CHANGE TARGETS**

Proposed changes to Fund climate change targets are reported.

#### **LGPS CENTRAL POOLING UPDATE**

Progress across all eight Partner Funds in the Central Pool in transferring assets to LGPS Central is summarised.

#### **CYBER RISK UPDATE**

An update on progress in delivering a review of Cyber Risk Management arrangements is provided.

## **Finance Sub-Committee Work Programme 2023-24**

Report Reference	Finance Sub- Committee	Title	Purpose of Report	Lead Officer	Consultation	Equality Impact Assessment	Part of Budget and Policy Framework	Corporate Plan Priority	Exempt Item
FSC/23/23- 24	31/01/2024	Medium Term Financial Strategy Consultation 2024/25 - 2027/28 Provisional Settlement Update (Finance Sub Committee)	All Committees were being asked to provide feedback in relation to their financial responsibilities as identified within the Constitution and linked to the budget alignment approved by the Finance Sub-Committee in March 2023. Responses to the consultation would be reported to the Corporate Policy Committee to support that Committee in making recommendations to Council on changes to the current financial strategy.	Director of Finance and Customer Services	Yes	No	Yes	Open	No
FSC/21/23- 24	04/03/2024	Companies Business Plans	The purpose of this report is to enable the Sub Committee, as representing the Council as Shareholder, to consider the medium term business plans of the Council's wholly owned companies	Director of Finance and Customer Services	No	No	Yes	Open	No
FSC/16/23- 24	04/03/2024	Financial Management Code	The purpose of this report is to inform the Sub Committee of the current status of the Council's compliance with CIPFA's	Director of Finance and Customer Services	No	No	Yes	Open	No

## **Finance Sub-Committee Work Programme 2023-24**

			Financial Management Code and to advise on next steps.						
FSC/32/23- 24	04/03/2024	Service Budgets 2024/25 (Finance Sub Committee)	The purpose of the report is to set out the allocation of budgets for 2024/25, for all Committees, following Council's approval of the Medium Term Financial Strategy in February 2024	Director of Finance and Customer Services	No	No	Yes	Open	No
FSC/33/23- 24	04/03/2024	Procurement Pipeline	The purpose of this report is to enable Finance Sub Committee to fulfil its responsibilities in relation to the oversight of the procurement pipeline of the Council. This report provides an update of the pipeline of procurement activity, confirms the contracts awarded by the Council since April 2023 and provides an update on the number of cases where and reasons why procurement activity has required the use of waivers.	Director of Finance and Customer Services	No	No	No	Open	Yes



### **Finance Sub-Committee**

11 January 2024

**Procurement Pipeline** 

Report of: Alex Thompson, Director of Finance and Customer

Service, S151

Report Reference No: FSC/31/23-24

Ward(s) Affected: All

## **Purpose of Report**

- The purpose of this report is to enable Finance Sub-Committee to fulfil its responsibilities in relation to the oversight of the procurement pipeline of the Council. This report provides an update of the pipeline of procurement activity, an update on the contracts awarded this fiscal year, and an update on the number of cases where, and reasons why, procurement activity has required the use of waivers.
- This report supports the Council being open and working transparently with its residents, businesses, and partners.
- 3 Ensuring that there is transparency in all aspects of Council decision making (page 3 and 13 Corporate Plan 2021 to 2025) by publishing a pipeline of procurement activity and contracts awarded on the Councils Open Data.
- 4 Ensuring that there is transparency in all aspects of Council decision making (page 3 and 13 Corporate Plan 2021 to 2025) by implementing a contract management system to provide greater governance and transparency in the way the council manages its contracts.
- Support a sustainable financial future for the council, through service development, improvement and transformation (page 3 and 13 Corporate Plan 2021 to 2025) by improving the visibility of contracts

ensuring that outcomes are met or exceeded, contract and supply chain risk is managed, and efficiency savings are secured.

## **Executive Summary**

- The report provides an overview of procurement activity across the council during 2023 2024 fiscal year. This includes the pipeline of high value (over £1m) procurement activity, all contracts awarded since 1<sup>st</sup> April 2023 which is also available on the Councils transparency pages, the number, and reasons for waivers to the Contract Procedure Rules and the number of non-adherences to the Contract Procedure Rules.
- 7 The Procurement Bill received Royal Assent in October 2023. In early 2024 the secondary legislation will be laid to bring the regime into effect. The anticipated go live date is October 2024. The existing Public Contract Regulations 2015 will apply until the new regulations go live.
- The Provider Selection Regime (PSR) will come into force on 01 January 2024. The PSR removes the procurement of health care services, when procured by the relevant authority from the scope of the Public Contract Regulations (PCR).

### RECOMMENDATIONS

The Finance Sub-Committee is recommended to:

- 1. Approve the 3 pipeline projects in Appendix 1 column H as business as usual.
- 2. Note the reason for 1 waiver approved between 1<sup>st</sup> September 2023 and 31<sup>st</sup> December 2023 (5 in total in 2023/24).
- 3. Note the contracts awarded since April 2023, Appendix 2.
- 4. Note the change to the public procurement legislation (paragraph 17), Public Contract Regulations 2023 and Provider Selection Regime.

## **Background**

- 9 The sub-committee has responsibility for the oversight of procurement. Procurement is the process of acquiring goods, works or services from third parties including wholly owned subsidiary bodies of the Council. The process spans the whole commissioning cycle and is covered by the Public Contract Regulations 2015 (PCR's) 2015.
- To ensure compliance with the PCR's, the Constitution and the Commissioning Framework a procurement pipeline of work is

- maintained which the Committee should review as part of their responsibilities. This is attached at Appendix 1.
- The procurement pipeline provides a list of all the Council's scheduled procurement activity above £1m. The Committee should be reassured that significant decisions are managed and therefore consider reviewing important or valuable contracts. The pipeline is also available on the <a href="Cheshire East Transparency Pages">Cheshire East Transparency Pages</a>.
- A Significant Decision is ""A decision which is likely to result in the local authority incurring non-routine expenditure which is, or the making of non-routine savings which are, significant having regard to the Council's budget for the service or function to which the decision relates; and / or is likely to be significant in terms of its effects on communities living or working in an area comprising one or more wards or electoral divisions in the area of the Council. For these purposes, savings and expenditure are 'significant' if they are equal to or greater than £1,000,000, unless the context requires otherwise".
- Significant Decisions are decisions that need to go to committee. The definition was simplified to a decision over £1m but this was causing unnecessary activity as the Council has regular 'business as usual' decisions over £1m which would still have required routine reports to committee. To ensure alignment with the Council's vision to be Open the Sub-Committee has responsibility to oversee the procurement pipeline, this means members are sighted on all procurement activity and approve any procurement which is classified as business as usual in column G to ensure the process remains proportionate. The procurements requiring approval are shown in Appendix 1, approval required.
- Oversight is important as in a normal operating year the Council spends more than £350m with external parties which need to be procured in accordance with the PCRs 2015, ensuring value for money and that the Council's Social Value principles and objectives are achieved.
- The Local Government Transparency Code was published in 2015 which details, amongst other things, the procurement information local authorities are required to publish. Cheshire East Council publishes a monthly spend report which details the previous months spend and on a quarterly basis contracts awarded, a procurement pipeline and purchase card spend. This is all available on the Councils transparency pages. Appendix 2 provides a list of all contracts awarded over £5000 since April 2023. The Council also complies with the Public Contract Regulations and publishes all contracts above £25k on Contracts Finder and Find a Tender.

- The contract procedure rules set out the necessary controls that are used to manage related spending. There are occasions where it is appropriate to waive these rules with the proper authority. Waivers are pre-approved variations from the Contract Procedure Rules, and these form part of the procurement process.
- The Procurement Bill received Royal Assent in October 2023. In early 2024 the secondary legislation will be laid to bring the regime into effect. The anticipated go live date is October 2024. The existing Public Contract Regulations 2015 will apply until the new regulations go live.
- The first official training product to support the introduction of the new Procurement Act was launched in December and can be found <a href="https://www.gov.uk/guidance/the-official-transforming-public-procurement-knowledge-drops">https://www.gov.uk/guidance/the-official-transforming-public-procurement-knowledge-drops</a>. The knowledge drops are designed to provide a high-level overview of the changes to the procurement regulations.
- The Provider Selection Regime (PSR) will come into force on 01 January 2024. The PSR removes the procurement of health care services, when procured by the relevant authority from the scope of the Public Contract Regulations (PCR). The PSR will not apply to goods and non-health care services such as social care.
- All waivers approved in the periods between Finance Sub-Committees will be presented to the next Sub-Committee meeting. The number of waivers to be reported to this meeting is 1. The waiver is set out in Part 2 of the agenda.

Waivers	2016- 2017		2018- 2019				2022- 2023	
	40	20	16	17	25	37	24	5

Any breach of, or non-adherence to, the Contract Procedure Rules is reported to the Chief Finance Officer and Monitoring Officer on discovery. The relevant Director or their delegated representative are required to outline the reasons for the breach and the steps taken to prevent recurrence. The number of non-adherences to present to this meeting is 0.

Non-	2016-	2017-	2018-	2019 -	2020-	2021-	2022-	2023-
Adherence	2017	2018	2019	2020	2021	2022	2023	2024
	33	10	5	1	3	3	4	0

To support the Council budget response team CEBERT, and as part of the financial measures to control day-to-day spending, a Spend Review Board has been created. The Board was created to review all procurement activity across the Council to ensure that the spending is essential. The results from the Board are reported into CEBERT on a weekly basis.

### **Consultation and Engagement**

Consultation and engagement have been undertaken with Cheshire East Council staff who have a role within Commission, Procuring and Contract Managing goods, services or works for the Council.

### **Reasons for Recommendations**

- To ensure compliance with the Public Contract Regulations 2015 (PCRs), the Constitution and the Commissioning Framework a procurement pipeline of work is maintained which the Committee should review as part of their responsibilities. This is attached at Appendix 1.
- Column G of the pipeline identifies which procurements are categorised as business as usual and which are categorised as Significant Decisions and require service committee approval. This is due to them incurring non-routine expenditure or having a significant effect on communities.
- The Contract Procedure Rules set out the necessary controls that are used to manage related spending. There are occasions where it is appropriate to waive these rules with the proper authority.
- Waivers are pre-approved variations from the Contract Procedure Rules, and these form part of the procurement process.
- To remind the Sub Committee of the pending changes to the public procurement regulations and provide details on where to find the official update from the Cabinet Office.

## **Other Options Considered**

There is an option not to publish a pipeline of procurement activity that classifies business as usual activity and significant decisions. This option would lead to all procurement activity requiring detailed reports to Committees in addition to the existing oversight from the Finance Sub-Committee and exception reporting to the Audit and Governance Committee. This would cause additional work for officers having to draft routine reports for committee for business-as-usual expenditure. This option is not recommended as the Finance Sub-Committee can provide

- suitable assurance that spending is, or is not, routine and within the Budget and Policy Framework.
- The responsibility of the Sub-Committee is to establish a procurement forward plan, which is provided at Appendix 1. Other information such as the past spend, review of waivers and approval of significant decisions could therefore be removed from this report as an alternative option. This option is not recommended as the Corporate Plan supports transparency which is enhanced by providing additional context around procurement activity.

## **Implications and Comments**

### Monitoring Officer/Legal

The Councils commercial legal team will work with procurement and seek to ensure that the Council's procurement activity complies with the PCRs and the Council's contract rules; and will look to advise on the appropriate form of contracts to be used.

### Section 151 Officer/Finance

The recommendations in this report do not impact on the Council's Medium Term Financial strategy (MTFS).

### Policy

New policies regarding Contract Management and the roles and responsibilities

### Equality, Diversity and Inclusion

- All tenders issued by the Council include a Selection Questionnaire which asks bidders to confirm obligations in environmental, social and labour laws. This is a self-declaration which provides a formal statement that the organisation making the declaration has not breached any of the exclusion grounds, including Equality Legislation. If a serious misrepresent is found in the Selection Questionnaire, bidder may be excluded from the procurement procedure, and from bidding for other contracts for three years.
- All Cheshire East Council contracts have a clause stating "the supplier shall perform its obligations under the Contract in accordance with all applicable equality Law and the Council's equality and diversity policy as provided to the Supplier from time to time".

### Human Resources

36 There are no direct implications for HR.

### Risk Management

Contract and supplier risks and issues will be managed through the new Contract Management System ensuring supply chain risks are monitored and managed appropriately with visibility across the Council.

### Rural Communities

There are no direct implications for rural communities.

Children and Young People including Cared for Children, care leavers and Children with special educational needs and disabilities (SEND)

39 There are no direct implications for children and young people.

### Public Health

40 There are no direct implications for public health.

### Climate Change

Carbon and the environment form part of the Council's Social Value Policy and Framework. How the Council measures the outcomes and performance from the supply chain will be through the Contracts Management Framework.

Access to Information								
Contact Officer:	Lianne Halliday, Head of Procurement							
	Lianne.halliday@cheshireeast.gov.uk							
Appendices:	Appendix 1 Pipeline (spreadsheet) Appendix 2 Contracts (spreadsheet) Appendix 3 CPR Waiver Categorisations							
Background Papers:	None							



		Date Tender	Estimated				
		to be					Ammunual
		to be	Contract start				Approval
Pipeline: Pipeline	Project Status	advertised	date	Overall Project Budget	Department	Committee approval	required
Care Consortium	Pre tender	24/01/2024	04/09/2024	£ 140,000,000.00	Integrated Commissioning Thriving and Prevention	Adults Committee March 2022	
						Environment and Communities Committee -	
Household Waste Recycling Centres	Pre tender	01/03/2024	01/01/2025	£ 45,000,000.00	Environmental Services	Approval Required	
18 053 DPS Accommodation with Care_Round 12 months Extension	Mobilisation	03/08/2023	01/10/2024	£ 45,000,000.00	Integrated Commissioning Thriving and Prevention	07/09/2023	
22 083 Handforth Garden Village Primary Infrastructure Works	Pre tender	11/01/2024	01/04/2024	£ 37,000,000.00	Economic Development	Economy and Growth Committee Approval - Jan 24	ŀ
Paediatric Speech Language & Communication Therapy Services (SALT)	Forward plan	01/09/2024	01/04/2025	£ 17,500,000.00	Children's	Children's and Families Committee - Jan 24	
Mobberley Solar Scheme	Pre tender	29/03/2024	01/02/2024	£ 14,000,000.00	Environmental Services	Economy and Growth Committee - March 23	
Domestic Build Works	Pre tender	15/01/2024	01/05/2024	£ 4,400,000.00	Housing	BAU	Yes
22 098 Supply of Water and Wastewater Services.	Evaluation	01/08/2023	01/04/2024	£ 3,800,000.00	Estates	07/09/2022	
Healthy Young Minds	Live	23/11/2023	01/04/2023	£ 3,675,000.00	Health Improvement	Adults Committee 25/09	
					Integrated Commissioning, Children, Families and		
Learning Disability Respite	Pre tender	22/04/2024	02/03/2025	£ 3,200,000.00	Complex Needs	Requires Service Committee approve Mar-24	
Apprenticeships DPS	Pre tender	01/06/2023	01/08/2023	£ 3,000,000.00	Human Resources	07/06/2023	
23 030 Universal Information & Advice	Evaluation	25/10/2023	03/04/2024	£ 1,385,000.00	Integrated Commissioning New Models of Care	Adults Committee 25/09	
Benefits Platform	Pre tender	02/10/2023	26/11/2023	£ 1,000,000.00	Human Resources	BAU	Yes
Modification 2024-5 Care at Home (Adults)	Modification	24/04/2024	04/09/2024	£ 19,000,000.00	Integrated Commissioning Thriving and Prevention	BAU	Yes

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<b>Contract Ref</b>	Contract: Contract Name	Status	Start Date	End Date	Awarded Value	Department
C0949	Children and Family Support Services	Active	01/04/2023	31/03/2028	£ 22,000,000.00	Integrated Commissioning, Children, Families and Complex Needs
C1991	Springfield School Expansions - Construction Contract	Active	10/04/2023	13/03/2025	£ 6,315,368.09	Educational
C2182	Cluster Model - Short Stay Beds	Active	01/04/2023	31/03/2024	£ 5,590,985.90	
C1601	Insurance Policies - Lot 2 Liability RMP	Active	01/04/2023	31/03/2026	£ 2,924,570.00	Audit and Risk
C2528	Crewe Cultural and Civic Space - Construction contract	Active	04/12/2023	01/08/2025	£ 2,804,549.93	Economic Development
C2012	Gypsy and Traveller Transit Site at Cledford Hall Farm Main Contract	Active	15/06/2023	25/02/2025	£ 2,784,564.79	Housing
C1575	Provision of Fresh Produce, Baked Goods and Dairy Products	Active	01/09/2023	31/08/2025	£ 2,557,712.00	Educational
C2042	Apprenticeship DPS New	Active	01/08/2023	31/07/2027	£ 2,000,000.00	Human Resources
C1600	Insurance Policies - Lot 1 Property (Protector)	Draft	01/01/2024	31/03/2026	£ 1,353,245.00	Audit and Risk
C1602	Insurance Policies - Lot 3 Motor Protector	Draft	01/01/2024	31/03/2026	£ 1,222,657.75	Audit and Risk
C2238	The Dingle Primary School Expansions Building Contract	Active	01/09/2023	23/02/2025	£ 1,168,488.52	Educational
C2109	SALT (Speech & Language Therapy)	Draft	01/02/2024	31/01/2025	£ 987,384.00	Integrated Commissioning, Children, Families and Complex Needs
C2263	Tegg's Nose Country Park	Draft	01/02/2024	31/10/2026	£ 964,000.00	Culture and Tourism
C1798	22 225 Supply, Install, Remove, Refurbish and Store Vertical Lifts for Domestic	Active	01/08/2023	31/05/2025	£ 960,000.00	Housing
C2072	Employment support for economically inactive people, (SPF Funding) E33	Active	02/10/2023	31/03/2025	£ 928,333.00	Integrated Commissioning, Children, Families and Complex Needs
C2071	SALT (Speech & Language Therapy)	Draft	01/02/2024	31/01/2025	£ 907,478.00	Integrated Commissioning, Children, Families and Complex Needs
C2183	Cluster Model - Inspired Life Beds	Active	01/04/2023	31/03/2024	£ 810,433.00	
C2024	External Financial Auditors	Active	01/04/2023	31/03/2028	£ 775,000.00	Finance
C2260	Best Interests Assessors DOLs 2.	Active	01/11/2023	30/09/2025	£ 760,000.00	Adult Safeguarding
C2184	Cluster Model - Lovett Care Beds	Active	01/04/2023	31/03/2024	£ 690,175.20	
C1846	Public & Statutory Notice and HR Recruitment Advertising Services	Active	01/06/2023	31/05/2026	£ 600,000.00	Procurement
C1996	Chargeable Garden Waste Permit Solution	Active	09/08/2023	08/08/2025	£ 600,000.00	Environmental Services
C1056	Supported Lodging Accommodation for Young People	Active	01/04/2023	31/03/2026	£ 588,723.62	Integrated Commissioning, Children, Families and Complex Needs
C2185	Cluster Model - Maria Mallaband (6) Beds	Active	01/04/2023	31/03/2024	£ 585,603.20	
C1918	Information Technology Research and Advisory Services	Active	01/04/2023	31/03/2026	£ 570,000.00	ICT Strategy
C2194	System Resilience - Short Stay Beds	Active	01/04/2023	31/03/2024	£ 562,450.57	
C2177	Cluster Model - Community Health Beds	Active	01/04/2023	31/03/2024	£ 560,505.92	
C1478	Fresh Start Accommodation & Support Service	Active	01/04/2023	31/03/2024	£ 516,498.00	Housing
C2186	Cluster Model - Laurel Bank Beds	Active	01/04/2023	31/03/2024	£ 509,788.50	
C2113	Microsoft 365 tenant migration delivery partner	Active	24/10/2023	30/06/2024	£ 487,132.90	ICT Services
C1817	Mental Health Floating Support	Active	01/12/2023	30/11/2027	£ 480,000.00	Mental Health and Learning Disability
C2007	Buglawton Primary School - Remodelling/Extension of Classrooms LVCS Lot 2 Main	Active	01/05/2023	30/09/2024	£ 477,063.88	Educational
C2195	System Resilience - Croftwood Care Beds	Active		31/03/2024		
C2317	Cash Collection and Cash in Transit	Active	04/10/2023	03/10/2025	£ 400,000.00	Finance
C2191	Cluster Model - Barker Care Beds	Active	01/04/2023	31/03/2024	£ 392,145.00	
C2193	Cluster Model - Springcare (Macclesfield) Beds	Active	01/04/2023	31/03/2024	£ 388,230.87	
C2073	Courses including basic, life & career skills (SPF funding) E34	Active		31/03/2025		Integrated Commissioning, Children, Families and Complex Needs
C2074	Adult Respite Support (bed based) Service	Active		30/11/2024		Integrated Commissioning Thriving and Prevention
C1897	22 083 Handforth Garden Village Primary Infrastructure Works - Design Opt	Active	06/04/2023	06/03/2024		Economic Development
C1603	Insurance Policies - Lot 4 Engineering Inspection and Insurance RMP	Active		31/03/2026		Audit and Risk
C2130	Provision of Mental Health Blocked Beds at Eden Mansions Care Home	Active		31/03/2024	,	Integrated Commissioning Thriving and Prevention
C2189	Cluster Model - Methodist Homes Beds	Active		31/03/2024		
C2054	Elections Poll Cards	Active		31/08/2026		Governance and Democratic Services
C2281	eCAPTURE, Benefits Forms and UCDS	Active		26/11/2026		ICT Strategy
C2068	Increase levels of digital inclusion (SPF Funding) E36	Active		31/03/2025		Integrated Commissioning, Children, Families and Complex Needs
C2402	Mental Health Assessors (DOLS) - 1. Psychiatry Medicolegal Service Limited	Active		30/09/2025		Adult Safeguarding
C1834	22 228 Solar Together	Active		31/03/2027		Environmental Services
C2187	Cluster Model - Croftwood Care Beds	Active		31/03/2024		
C1744	Microsoft Unified Support	Active		31/03/2024		ICT Services
C2075	Domestic Energy Retrofit Assessment	Active		30/04/2025		
C1864	Integrated community support for the 'Community and Discharge Support Team'	Active		31/03/2024		Communities and Integration

Contract Ref	Contract: Contract Name	Status	Start Date	End Date	Awarded Value	Department
C2188	Cluster Model - Canterbury Care Beds	Active	01/04/2023	31/03/2024	£ 207,031.65	
C1016	22 030 Care Leavers Mentoring Service	Active	01/07/2023	30/06/2026		Integrated Commissioning, Children, Families and Complex Needs
C1859	Electronic Payment Services (aka Electronic Cash Transactions)	Active	01/08/2023	31/07/2026	£ 200,000.00	Customer Service
C2226	Cloud Access Connection	Active	01/09/2023	31/08/2024	£ 195,134.64	ICT Services
C1066	EDRMS Enhancement & Support Filer Web System	Active	01/04/2023	31/03/2026	£ 190,373.94	ICT Strategy
C2056	TADIC - Conversion of existing office @ Muni Build PCSO	Active	18/07/2023	28/03/2025	£ 189,347.06	Economic Development
C2190	Cluster Model - Cygnet Health Care Beds	Active	01/04/2023	31/03/2024	£ 175,790.76	·
C2228	Installation of Water Tank for Southern Gateway	Active	10/08/2023	31/12/2023	£ 160,534.00	Highways
C1793	Taxi Licensing Vehicle Tests	Active	10/07/2023	09/07/2027	£ 160,000.00	Neighbourhood Services
C2311	CCTV Fibre Optic	Expired - Still	A 01/04/2023	31/03/2024	£ 140,000.00	Neighbourhood Services
C1921	Email and Identity Management Architecture Service	Active	12/04/2023	31/03/2024	£ 135,000.00	ICT Services
C1809	P497 Information Assurance and Data Management Programme	Active	03/04/2023	03/04/2024	£ 133,524.00	ICT Strategy
C1794	Strategic IT Research and Advisory Services	Active	01/04/2023	31/03/2025	£ 129,000.00	ICT Strategy
C1608	Insurance Policies - Lot 9 Property Terrrorism RMP	Active		31/03/2026		Audit and Risk
C2248	Carbon Technical Support	Active	11/09/2023	31/03/2025	£ 124,470.00	Environmental Services
C2155	Communication and Design Services for Digital Cheshire	Active		02/01/2026		Economic Development
C1826	P499 Adults Childrens and Public Health (ACPH) planning and Programme Consultant	Active		29/03/2024	,	Environmental Services
C2045	KOFAX Support and maintenance	Active		31/03/2025		ICT Strategy
C2151	Speciality Baths	Active		09/07/2025	,	Economic Development
	Speciality Baths	Active		09/07/2025		•
C2575	Speciality Baths	Draft		31/12/2025		Economic Development
C1749	P498 Adults, Childrens and Public Health (ACPH) support the delivery	Active		29/03/2024		Environmental Services
C1861	Outdoor Uniforms	Active		31/03/2027		Culture and Tourism
C1677	P490 Adult Numeracy Courses - Multiply Programme Lot 1	Active		31/03/2024		Integrated Commissioning, Children, Families and Complex Needs
C1869	P490 Adult Numeracy Courses - Multiply Programme Lot 2	Active		31/03/2024		Integrated Commissioning, Children, Families and Complex Needs
C1871	P490 Adult Numeracy Courses - Multiply Programme Lot 4	Active		31/03/2024		Integrated Commissioning, Children, Families and Complex Needs
C1604	Insurance Policies - Lot 5 Fidelity/ Crime RMP	Active		31/03/2026		Audit and Risk
C2134	Environmental Management Information Reporting Tool	Active		28/06/2024		Environmental Services
C2261	Best Interests Assessors DOLs 3.	Active		30/09/2025		Adult Safeguarding
C1666	CCTV Fibre Optic	Active		02/07/2024		ICT Strategy
C2484	P536 The Design , Creation and Delivery of Marketing and Communications services	Draft		19/01/2024		Economic Development
C1607	Insurance Policies - Lot 8 Hired in Plant RMP	Active		31/03/2026		Audit and Risk
C2013	Care Leavers App and Digital Community Platform	Active		05/11/2026		Cared for Children and Care Leavers
C2120	Domestic Disability Adaptation Works SR2002743	Active		01/10/2024		
C2120	Brereton Mobile Catering Facility	Draft		02/01/2027		Culture and Tourism
C2161	Domestic Disability Adaptation Works SR2001114	Draft		07/01/2025		
C2203	Gazetteer Management System	Draft		31/01/2027		ICT Strategy
C2253	P529 Town Council Heat Decarbonisation Plans	Active		31/01/2027		Economic Development
C2233	Domestic Disability Adaptation Works SR2000962	Active		15/10/2024		·
C2139	System Resilience - Lovett Care Beds	Active		31/03/2024		Housing
C1718	,			30/07/2024		Housing
C1718 C2121	Disability Adaptation Works SR2000927  Domestic Disability Adaptation Works SR2001169	Active Active		15/10/2024		
C2121 C1606		Active		31/03/2024		
C1606 C2027	Insurance Policies - Lot 7 Personal Accident/ Business Travel Maven Local Bus Service No. 38 Crewe – Congleton - Macclesfield	Active		31/03/2026		Audit and Risk
	·					Strategic Transport and Parking
C2266	Domestic Disability Adaptation Works SR2003333	Draft		07/01/2025		
C2122	Domestic Disability Adaptation Works SR2001665	Active		01/10/2024		
C2034	Domestic Disability Adaptation Works SR2001286	Active		10/09/2024		
C2115	P523 PAMs Assessments	Active		31/01/2024		Adult Safeguarding
C2392	Malkins Bank GC - Ground Remediation Works - PCSO	Active		19/07/2024		
C2259	Best Interests Assessors DOLs 1.	Active		30/09/2025		Adult Safeguarding
C1848	Lifelong Learning 2023/24	Active	01/08/2023	31/07/2024	± 49,928.00	Educational

0		C	6	F 15.	A 1 13/1	
	Contract: Contract Name	Status	Start Date		Awarded Value	Department
C2170	Cohesion Projects Support	Draft		01/01/2025		Communities and Integration
C1898	P502 ICT SharePoint Programme 2023-24	Active		29/03/2024	,	ICT Services
C2479	Lifelong Learning 2023/24	Active		31/07/2024		Educational
C2232	Lifelong Learning 2023/24	Active		31/07/2024		Educational
C2038	Domestic Disability Adaptation Works SR2002958	Active		06/08/2024		
C1374	Business Process Mapping requirements	Active		30/04/2026		Business Change
C2084	Business Consultancy – Energy Assessments to support Cheshire East Business	Active		31/03/2024	,	Economic Development
C2020	The Dingle Primary School Expansions PCSO	Active		10/01/2024		Educational
C2036	Domestic Disability Adaptation Works SR2001539	Active		20/08/2024		
C2026	Local Bus Service No. 37 Sandbach – Middlewich - Winsford	Active		31/03/2024		Strategic Transport and Parking
C2065	Handforth Garden Village: Valuation Inputs	Active		31/10/2024		Economic Development
C2008 C2011	Broker Fees for Financial Instruments 2023/24	Active		31/03/2024		
	Broker Fees for Financial Instruments 2023/24	Active		31/03/2024		
C2009	Broker Fees for Financial Instruments 2023/24	Active		31/03/2024	,	
C2010	Broker Fees for Financial Instruments 2023/24	Active		31/03/2024		
C2103 C2231	Library self- serve tablet sharing solution	Active		12/10/2028		Neighbourhood Services
	Lifelong Learning 2023/24	Active		31/07/2024		Educational
C1868	GovRoam Provision	Active		10/04/2026		ICT Services
C2203	Countryside Access Management Software (CAMS)	Active		29/07/2024		Culture and Tourism
C2483	Solar Investment	Active		31/01/2024	,	
C2198	System Resilience - Maven Healthcare One Beds	Active		31/03/2024		Facility and the Compiler of t
C2501	Leighton Grange Solar Farm, Lot 2 Electrical Engineer CoW	Active		31/10/2024		Environmental Services
C2482	Lifelong Learning 2023/24 (3)	Active		31/07/2024		Educational
C2480	Lifelong Learning 2023/24 (1)	Active		31/07/2024		Educational
C2481	Lifelong Learning 2023/24 (2)	Active		31/07/2024		Educational Services
C2070	Wider Borough Carbon Action Plan 2024-2029	Active		31/03/2024		Environmental Services
C2534	Purchase and installation of 2 large Tip's for outdoor learning	Active		29/02/2024		Educational
C2022	Vehicle Lease for Renault Trafic	Active		15/05/2026		Integrated Commissioning New Models of Care
C1790	Safeguarding Adults Board Independent Chair	Active		06/02/2024		Adult Safeguarding
C2085	Decorating Christmas Mansion at Tatton Park	Active		03/01/2024		Culture and Tourism
C2209	Air Quality Awareness Idling Signage	Active		31/03/2024		Regulatory Services
C2381	Apprenticeship- Social Work Degree level 6	Active Active		31/03/2026	,	Human Resources Human Resources
C2382	Apprenticeship- Social Work Degree level 6			31/03/2026		
C2380	Apprenticeship- Social Work Degree level 6	Active		31/03/2026		Human Resources
C2383	Apprenticeship- Social Work Degree level 6	Active		31/03/2026		Human Resources
C2409	Apprenticeship- Social Worker Degree level 6	Active		31/03/2026	,	Human Resources
C2556	Apprenticeship- Social Worker Degree level 6	Active		04/01/2027		Human Resources
C2552 C2554	Apprenticeship- Social Worker Degree level 6	Active		04/01/2027	,	Human Resources Human Resources
C2554 C2553	Apprenticeship- Social Worker Degree level 6	Active		04/01/2027		
	Apprenticeship- Social Worker Degree level 6	Active				Human Resources
C2555	Apprenticeship- Social Worker Degree level 6	Active		04/01/2027		Human Resources
C0935	Audi Q4 Lease Vehicle	Active		25/06/2026		Governance and Democratic Services
C2197	System Resilience - Astley Care Beds	Active		31/03/2024		U
C2269	Domestic Disability Adaptation Works (SR2005142)	Active		31/10/2024		0
C2138	TLT - Future High Street Funds- Southern Gateway Professional Fees	Active		20/06/2024		<u> </u>
C2053	Domestic Disability Adaptation Works - SR2005479	Active		20/06/2024		-
C1716	Provision and Maintenance of a Business Watch Radio Link Dispatch System	Draft		05/02/2026		Neighbourhood Services
C2021	UK Shared Prosperity Fund – Project Proposal Assessment	Active		31/12/2023		Economic Development
C2536	Apprenticeship- Accountancy or Taxation Professional Level 7	Active		31/01/2027	· · · · · · · · · · · · · · · · · · ·	Human Resources
C2222	Continuing Instructions to Browne Jacobson on Crewe Youthzone Project	Active		31/12/2025	,	Ü
C2277	History Centre Civic Space Legal Advice	Active	30/08/2023	31/03/2024	£ 20,000.00	Economic Development

Contract Ref	Contract: Contract Name	Status	Start Date	End Date	Awarded Value	Department
C2276	History Centre Civic Space Legal Advice	Active		31/03/2024		Economic Development
C2498	Apprenticeship- Heavy Vehicle Service & Maintenance Technician Level 3	Active		16/09/2026		Human Resources
C2145	Holiday Activity and Food Programme - Booking Platform	Active		31/03/2025		Family Help and Prevention
C2086	Enterprise Vault Software Upgrade	Active		31/05/2024		ICT Services
C1824	Sharepoint Management Tool - Licences	Active		08/04/2025		ICT Services
C1912	Copyright Licensing	Active		31/03/2024		Business Change
C2379	Apprenticeship- Senior People level 7	Active		31/05/2025		Human Resources
C2386	Section 106 Historic Data Update (2021-2023)	Active		31/12/2023		
C2218	Executive Search – End to End Recruitment Campaign for Chief Executive	Active		15/12/2023		Human Resources
C2081	Family Hubs Transformation - Youth delivery space	Active		30/06/2024		Family Help and Prevention
C2494	Apprenticeship - Level 6 Trading Standards Professional (Standard)	Active		22/02/2026		Human Resources
C2312	Health and Safety- Electronic Accident Reporting System (Prime)	Active		29/08/2025		Audit and Risk
C1885	Scope 3 Procurement Carbon Footprint Analysis	Active		03/05/2024		Environmental Services
C1862	MEB Barn Owl Mitigation	Active		26/03/2028		
C2174	TADIC - Conversion of existing office @ Muni Build RIBA Stage 3-6 Lot 3	Active		30/05/2025		Economic Development
C2268	Domestic Disability Adaptation Works (SR2005419 and SR2006084)	Active		31/10/2024		·
C2251	Domestic Disability Adaptation Works (SR200264)	Active		14/09/2024	,	Ü
C2062	Firewall & Web Content Filtering Service (Smoothwall) plus Load balancer	Active		19/06/2024		ICT Services
C2497	Apprenticeship- Heavy Vehicle Service & Maintenance Technician Level 3	Active		29/10/2025		Human Resources
C2249	Domestic Disability Adaptation Works - SR2004573	Active		03/09/2024		
C2210	Wireless Cloud Print Solution	Active		08/12/2025		Neighbourhood Services
C2341	Disability Adaptation Works SR2006719 (Ceiling Track Hoist)	Active		16/11/2024		
C2420	Disability Adaptation Works SR2005237	Active		19/10/2024		-
C2135	Creative Producer Ly2	Active		31/12/2023		Culture and Tourism
C2146	Apprenticeship - Chartered Manager Degree (Health & Social Care) level 6	Active		31/05/2025		Human Resources
C2566	Land for attenuation pond_Northwest Crewe Package ( NWCP)	Active		31/12/2026		
C2280	Pollinating Cheshire - Habitat Works	Active		31/12/2024		Environmental Services
C2037	Domestic Disability Adaptation Works SR2002157	Active		31/07/2024		
C2273	Springfield School Expansions, RIBA Stages 5&6 - Lot 3	Draft		30/09/2025		Educational
C2003	Crewe Wayfinding Design		ew 02/05/2023			Economic Development
C1940	Single Person Discount Review	Active		30/09/2025		Customer Service
C2077	Apprenticeship - MsC in Education Leadership and Management Level 7	Active		20/01/2025		Human Resources
C2162	Apprenticeship- MSc in Education Leadership & Management – Senior Leader level 7	Active		28/06/2025		Human Resources
C2398	Apprenticeship- Senior Leader level 7	Active	18/10/2023	19/03/2026	£ 14,000.00	Human Resources
C2031	Disability Adaptation Works SR2003740	Active		04/04/2024		Housing
C2340	Domestic Disability Adaptation Works SR2006719	Active	13/11/2023	12/11/2024	£ 13,650.00	Housing
C2152	P524 Lifestyle Survey 2023	Active	05/09/2023	31/01/2024	£ 13,281.25	Adult Safeguarding
C2374	Domestic Refurbishment Works SR2001683	Draft	08/01/2024	07/01/2025	£ 13,000.00	Housing
C2518	Royal Arcade Multi Storey Car Park	Draft	01/02/2024	31/01/2027	£ 12,800.00	Strategic Transport and Parking
C2000	Team Support Charge - SIMS Support Unit annual charge	Active		31/03/2024		ICT Services
C2196	System Resilience - Littleton Holdings Beds	Active	01/04/2023	31/03/2024	£ 12,350.00	
C2338	Apprenticeship- Data Technician level 3	Active		14/08/2024		Human Resources
C2176	MEB Assurance Review	Active		31/12/2023		Infrastructure
C2035	Disability Adaptation Works SR2003584	Active		17/04/2024		
C2051	Domestic Disability Adaptation Works - SR2003526	Active		30/07/2024		Housing
C2264	Construction Information Service (CIS) online	Active		13/08/2024		
C2278	P531 Recruitment Agency - HoS Estates	Active	15/09/2023	31/12/2023	£ 10,095.00	Human Resources
C2016	Topspeed Courier Services	Active		31/03/2024		
C2063	Dental Epidemiological Survey (year 5)	Active		31/03/2024		Health Improvement
C2212	Supply of off contract Community Equipment	Active		31/03/2024		Integrated Commissioning Thriving and Prevention
C2573	Infrastructure Delivery Agreement	Active		31/12/2026		

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	Contract: Contract Name	Status	Start Date		Awarded Value	Department Picture Pic
C2411	Supported Living (Complex Care) with Accommodation	Active		03/10/2024		Mental Health and Learning Disability
C2237 C2478	Small Business Rates Relief SBRR	Active Active		03/10/2025		Customer Service
C2478	Disability Adaptation Works SR2006854			25/10/2024		
	Application - WiFi Analysis and Network Monitor	Active		22/07/2026		ICT Services
C2002	Lease of Letter Openers	Active		19/04/2026		Governance and Democratic Services
C1561	Tender Management Solution	Active		30/07/2027		Procurement
C2329 C2078	Domestic Refurbishment Works (SR2004944)	Active		08/11/2024		
	Apprenticeship - Commercial Procurement and Supply Level 4	Active		20/04/2025		Human Resources
C2097 C2156	Apprenticeship - Marketing Manager Level 6	Active Active		31/01/2025		Human Resources Human Resources
	Apprenticeship- Teacher level 6			31/07/2024		
C2157 C2158	Apprenticeship- Teacher level 6	Active Active		31/07/2024 31/07/2024		Human Resources Human Resources
C2158	Apprenticeship- Teacher level 6					
	Asbestos Surveys	Active		22/05/2024		-
C2206	Apprenticeship- Level 6 Marketing Manager	Active		23/03/2025		Human Resources
C2225	HAF - Holiday Activity and Food Programme - Active Sports Group	Active		31/03/2024		Family Help and Prevention
C2274	Apprenticeship- Level 6 Teacher	Active		30/09/2024		Human Resources
C2275	Apprenticeship- Commercial Procurement & Supply level 4	Active		01/08/2025		Human Resources
C2258	Springfield School Expansions Lot 5 CoW Services	Active		29/08/2025		Educational
C2200	Supply of CCTV Cameras	Active		31/07/2026		Regulatory Services
C2400	Dane Meadow Pond	Active		05/10/2024		Planning
C2018	P505 Forestry Services Advisor	Active		08/08/2024		•
C2213	AIM Training	Active		30/01/2024		Education Participation and Pupil Support
C2116	Apprenticeship -Professional Accounting or Taxation Technician level 4	Active		17/10/2024		Human Resources
C2378	Apprenticeship- Early Years Lead Practitioner level 5	Active		18/12/2025		Human Resources
C1924	iNetwork Membership Subscription	Active		31/03/2024		ICT Strategy
C2069	Coventry City Council - West Midlands Teaching Partnership Fee	Active		31/03/2024		Child in Need and Child Protection
C2540	FHS United Utilities - Dunelm Mill	Active		31/03/2024		Infrastructure
C2239	Equipment Calibration	Active		31/08/2026		
C2240	Equipment Calibration	Active		31/08/2026		Care4CE
C2571	Digital Marketing Email Agreement	Active		29/02/2024		
C1903	Renewal of Web-Based Client Relationship Management System	Active		01/04/2024		Economic Development
C2159	Hive - Data Intelligence System	Active		31/03/2024		Customer Service
C2330	Supply of Consultancy Services: Definitive Map Modification Order Application in	Active		18/01/2024		Customer Service
C2313	Disability Adaptation Works SR2005134	Active		06/09/2024		-
C2314	Newspaper Licensing	Active		31/10/2024		Business Change
C2529	Purchase of 23 CCTV Cameras	Active		31/12/2023		Neighbourhood Services
C2216	Apprenticeship- Teaching Assistant level 3	Active		20/04/2025		Human Resources
C2496	Apprenticeship- Teaching Assistant level 3	Active		05/05/2025		Human Resources
C2537	Apprenticeship- Operations or Departmental Manager level 5	Active		29/11/2025		Human Resources
C2242	Disability Adaptation Works SR2004527	Active		30/07/2024		
C2414	Enterprise Vault Maintenance	Active		18/10/2024		ICT Services
C2570	SEN Feasibilities (RIBA Stage 0) Lot 1	Active		31/01/2024		
C2023	Cemeteries Strategy Update	Active		31/03/2024		Environmental Services
C2502	SSL Certificate Mail	Active		24/11/2024		ICT Services
C2320	Summer Reading Challenge Materials for CE Libraries 2023-24	Active		31/03/2024		Communities and Integration
C2331	Supply of Consultancy Services: Definitive Map Modification Order Application in	Active		18/01/2024		Customer Service
C2234	Website testing tool	Active		30/09/2024		Customer Service
C2150	Gypsy and Traveller Transit Site at Cledford Hall Farm - Lot 5 CoW	Active		24/10/2025		-
C1999	Guide Dogs Habilitation Services	Active		31/12/2023		Educational
C2223	HAF - Holiday Activity and Food Programme - The Wingate Special Children's Trust	Active		31/03/2024		Family Help and Prevention
C2417	Apprenticeship- Early Years Educator level 3	Active	08/09/2023	08/06/2025	£ 6,000.00	Human Resources

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Contract Ref	Contract: Contract Name	Status	Start Date	End Date	Awarded Value	Department
C2513	SSL Certificate East Wildcard	Active	24/05/2023	12/06/2024	£ 759.77	ICT Services
C2560	SSL Certificate Shared Services Wildcard	Active	04/12/2023	06/12/2024	£ 748.14	ICT Services
C2549	SEN Feasibilities (RIBA Stage 0) Lot 3	Active	11/12/2023	31/01/2024	£ 600.00	Estates
C2385	SSL Certificate Guest Cheshire	Active	15/09/2023	18/09/2024	£ 559.02	ICT Services
C2558	SSL Certificate eo-ise.ourcheshire.cccusers.com	Active	21/11/2023	10/12/2024	£ 557.04	ICT Services
C2387	SSL Certificate	Active	13/09/2023	13/09/2024	£ 556.20	ICT Services
C2219	Database/Software for Advice & Support Service, client caseload	Active	31/07/2023	30/07/2024	£ 550.00	Education Participation and Pupil Support
C2572	Hardware Support (Bull Escala)	Draft	18/01/2024	17/04/2024	£ 500.00	ICT Services
C2401	Hardware Support (Bull Escala)	Active	18/10/2023	17/01/2024	£ 474.00	ICT Services
C2516	SSL Certificate Chatbot	Active	13/04/2023	24/04/2024	£ 399.45	ICT Services
C2509	SSL Certificate Garden Bins	Active	31/07/2023	31/07/2024	£ 388.05	ICT Services
C2215	SAN SSL Certificate	Active	29/07/2023	29/07/2024	£ 358.00	ICT Services
C2512	SSL Certificate Access Cheshire	Active	31/07/2023	17/09/2024	£ 345.63	ICT Services
C2504	SSL Certificate Live Well West	Active	27/10/2023	05/11/2024	£ 246.54	ICT Services
C2505	SSL Certificate Jobs West	Active	24/10/2023	06/11/2024	£ 245.06	ICT Services
C2506	SSL Certificate Jobs East	Active	24/10/2023	06/11/2024	£ 245.06	ICT Services
C2507	SSL Certificate Cheshire Pension Fund	Active	27/09/2023	24/11/2024	£ 244.88	ICT Services
C2515	SSL Certificate Cheshire Renewals	Active		19/05/2024		ICT Services
C2559	SSL Certificate esecure.cheshiresharedservices.gov.uk	Active	21/11/2023	04/12/2024	£ 239.20	ICT Services
C2384	SSL Certificate Biz Hub	Active		02/10/2024		ICT Services
C2508	SSL Certificate West EHC Hub	Active		06/08/2024		ICT Services
	Mind Mapping Software	Active		29/07/2024		ICT Strategy
C2030	Domain Lease	Active		14/04/2025		ICT Services
C1732	DPS Complex Needs - We Change Lives (WCL)	Active		01/09/2025		Integrated Commissioning Thriving and Prevention
C1799	22 113 Contract for the Development of Hole Farm	Draft		30/12/2026		Housing
C1800	22 112 Contract for the Development of Hollins View	Draft		31/12/2027		Housing
C1995	CSP Agreement Everybody Health & Leisure	Active		14/12/2026		ICT Strategy
C2032	CAH Adults Framework - Eunha Healthcare Ltd	Active		03/09/2024		Integrated Commissioning New Models of Care
C2033	CAH Adults Framework - Homecarers Ltd T/a Starcare Ltd	Active	24/04/2023	03/09/2024	£ -	Integrated Commissioning New Models of Care
C2101	Children & Family Support Service - Trinity Support Services	Active	01/07/2023	29/02/2028	£ -	Integrated Commissioning, Children, Families and Complex Needs
C2124	Children & Family Support Service - Alcedo	Active	12/10/2023	29/02/2028	£ -	Integrated Commissioning, Children, Families and Complex Needs
C2128	Children & Family Support Service - Wellbeing For Us	Active	01/07/2023	29/02/2028	£ -	Integrated Commissioning, Children, Families and Complex Needs
C2129	Children & Family Support Service - Yorhealth Ltd	Active	01/07/2023	29/02/2028	£ -	Integrated Commissioning, Children, Families and Complex Needs
C2125	Children & Family Support Service - CareUK Living	Active	01/07/2023	29/02/2028	£ -	Integrated Commissioning, Children, Families and Complex Needs
C2126	Children & Family Support Service - Exceptional Support	Active	01/07/2023	29/02/2028	£ -	Integrated Commissioning, Children, Families and Complex Needs
C2127	Children & Family Support Service - Rubylife Care Ltd	Active	01/07/2023	29/02/2028	£ -	Integrated Commissioning, Children, Families and Complex Needs
C2323	Day Opportunities - Kidsgrove Care Solution	Active	31/10/2023	31/07/2027	£ -	Integrated Commissioning New Models of Care
C2325	Day Opportunities - Enhance Lives Ltd	Active	31/10/2023	31/07/2027	£ -	Integrated Commissioning New Models of Care
C2545	DPS-AWC Anavo Care (Crewe) Ltd	Draft	01/01/2024	30/09/2025	£ -	Integrated Commissioning Thriving and Prevention
C0988	FC Development of Mount View	Draft	01/03/2024	01/03/2024		Housing
C1069	OVS Academic CPS	Active	01/11/2023			ICT Services
C1070	SCE Azure CPS	Draft	28/02/2024			ICT Services
C1412	22 065 - DPS Home to School Transport	Active	01/09/2023			Highways
C2419	Healthy Young Minds Digital Offer	Draft	31/03/2024			Health Improvement
C2490	Disability Adaptation Works (SR2005244)	Draft	01/02/2024			Housing
C2488	Domestic Disability Adaptation Works (SR2005318)	Draft	01/02/2024			Housing
C2489	Domestic Disability Adaptation Works (SR2005308)	Draft	01/02/2024			Housing
C2052	Domestic Disability Adaptation Works - SR2004229	Active	31/07/2023			Housing
C2080	Supply of Fuel Cards and Associated Services	Draft	23/03/2024			Procurement
C2106	Long Lane Woodland Creation	Draft	15/02/2024			Culture and Tourism
C2132	Domestic Energy Retrofit Works	Active	01/11/2023			Housing

Contract Ref	Contract: Contract Name	Stati	us St	art Date	End Date	Awarded Value	Department
C2133	Horizon Citrix replacement	Draf	t 31	/03/2024	31/03/2025		ICT Services
C2165	23 086 Domestic Heating	Draf	t 01	/03/2024	02/03/2027		Housing
2167	23 034 Supply of Liquid Fuels	Activ	ve 11	/12/2023	10/12/2025		Procurement
2254	Mobile Voice and Data Services	Draf	t 01	/02/2024	31/01/2026		ICT Strategy
2267	Benefits Platform	Draf	t 06	01/2024	25/11/2026		Human Resources
2279	SEND Round 5 (Alternative Provision)	Activ	ve 01	/12/2023	31/12/2030		Integrated Commissioning, Children, Families and Complex Needs
2315	CAH Adults Non-Commissioned Providers	Activ	ve 04	/10/2023	03/09/2024		Integrated Commissioning New Models of Care
2333	Step Lifts	Draf	t 15	/01/2024	14/01/2026		Housing
2339	Non-Commissioned Providers - Aviana Health Care	Activ	ve 04	/10/2023	03/09/2024		Integrated Commissioning New Models of Care
2343	Non-Commissioned Providers - Betamindes Domiciliary	Activ	ve 04	/10/2023	03/09/2024		Integrated Commissioning New Models of Care
2342	Non-Commissioned Providers - Be Helpful	Activ	ve 04	/10/2023	03/09/2024		Integrated Commissioning New Models of Care
2345	Non-Commissioned Providers - Cherish U Ltd	Activ	ve 04	/10/2023	03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - Bluebird Care	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - Cheshire Home Care Solutions	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - Compassionate Care Ltd	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - Compassionate Healthcare Ltd	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - South Cheshire Senior Care Limited (Home Instead)	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - Home instead - Northwich	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - JustCo Ltd t/a Home Instead Senior Care	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - Reto Care Limited	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - Right at Home South Cheshire	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - Lantern Care Services	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - WDR Homecare TA Right at Home Cheshire East	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - Your Life Your Way	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - SimplyHelpingSeniors Limited	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - Valour Healthcare Services	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - Amron Home Help Ltd	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - Bluebird Manchester North and Salford	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - Brighter Days Companions Ltd	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - Helping Hands Macclesfield	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - Helping Hands Northwich	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Non-Commissioned Providers - Helping Hands Stoke	Activ			03/09/2024		Integrated Commissioning New Models of Care
2367	Data BackUp Service	Draf	-		31/12/2025		ICT Services
	Non-Commissioned Providers - Helping Hands Wilmslow	Activ			03/09/2024		Integrated Commissioning New Models of Care
	Mobberley Solar Scheme	Draf			30/09/2024		Environmental Services
	Cheshire Archives Project - Construction Phase	Draf			28/02/2025		Culture and Tourism
2399	District Network Operator - disconnection of existing electrical infrastructure	Draf			20/02/2023		Estates
	Mental Health Assessors (DOLS) - 4. Kabe Ltd	Activ			30/09/2025		Adult Safeguarding
	Mental Health Assessors (DOLS) - 5. Farashkam Ltd	Activ			30/09/2025		Adult Safeguarding Adult Safeguarding
2495	Design, Print and Installation of Window Vinyls	Draf			28/02/2025		Economic Development
	Growing Our Communities	Draf			01/03/2026		Communities and Integration
		Activ			18/04/2024		5
	Disability Adaptation Works SR2004664	_			14/01/2025		Housing
2538	Domestic Disability Adaptation Works (SR2006661)	Draf					Housing
	Translation & Interpretation Services	Draf			31/01/2025		Corporate
	Legal Services to Support Mobberley Solar Scheme	Draf	τ 19	1/12/2023	31/12/2024	6 101 070 110 70	Environmental Services
Total						£ 101,078,118.79	
Total	403	3				101,070,110.73	

## Appendix 3

## **CPR WAIVERS – CATEGORIES FOR INTERNAL REPORTING**

Cotogony					
Category Ref	Ref Description				
Rei	Ref Description				
	Genuine Emergency - which warrant an exception to the				
Α	requirements of competition				
В	Specialist Education or Social Care Requirements				
	Genuine Unique Provider - e.g. from one source or contractor, where				
С	no reasonably satisfactory alternative is available.				
	No valid tender bids received; therefore, direct award can be				
F	substantiated				
G	Lack of Planning				
Н	Any other valid general circumstances up to the EU threshold				
	No time to undertake a tendering exercise, therefore extension				
I	necessary to avoid non-provision of deliverables				
J	Procurement from any other source would be uneconomic at this time				
K	Added value being offered by the Provider(s)				
L	Extension is best option as highlighted in request form				
	Compatibility with an existing installation and procurement from any				
	other source would be uneconomic given the investment in previous				
D	infrastructure				
V	Covid-19 Exemption				
	In-depth Knowledge, skills and capability of project/services already				
	in existence with consultants/providers carrying out related activity –				
	therefore procuring new consultants/skills would be uneconomic				
E	given the investment in previous, related work.				
	given the investment in previous, related work.				



Agenda Item 10

By virtue of paragraph(s) 1, 2, 3 of Part 1 of Schedule 12A of the Local Government Act 1972.



Agenda Item 11

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.



By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.



By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.



By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.



By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

